

Hearing Stream 2 – Day 3 – Part 1**Greater Wellington Regional Council****HEARING STREAM 2****Overarching Matters and Region-Wide Changes:
Air Quality; Beds of Lakes and Rivers; Schedules and Threatened Species**

Date: Wednesday 9th April 2025

Time: 8.45am

Hearing Stream: Two

Venue: Greater Wellington Regional Council Chamber
100 Cuba Street, Te Aro, Wellington

Hearing Panel: Dhilum Nightingale (Chair)
Sharon McGarry (Deputy Chair)
Puāwai Kake
Gillian Wratt
Sarah Stevenson

-
- 1 Nightingale: Nau mai, haere mai to our third day of hearings for Hearing Stream Two. Our
2 sessions today focus on the coastal and lakes subtopics. Just do a really quick
3 round of introductions in case there is anyone... I think we do have some new
4 connecting with us today.
5
- 6 Ko Dhilum Nightingale tōku ingoa. I am chairing for the panel and the-
7
- 8 McGarry: Mōrena. My name's Sharon McGarry. I'm an independent commissioner based
9 in Christchurch.
10
- 11 Kake: Ata mārie tātou. Puāwai Kake. I'm an independent commissioner based out of
12 Northland.
13
- 14 Wratt: Kia ora tātou. I am Gillian Wratt, independent commissioner based in Whakatū,
15 Nelson.
16
- 17 Stevenson: Ngā mihi nui kia koutou. I'm Sarah Stevenson, an independent planner and
18 commissioner based in Te-Whanganui-a-Tara, Wellington.
19 Nightingale: We'll do some health and safety messages, Mr Ruddock.
20

21 Ruddock: Ngā mihi Commissioners. For those of us who are joining in new today. There
22 you go. For those of us who are joining today, for facilities the toilets are located
23 just outside of the double doors to the Council Chamber, down the hallway, left,
24 right again through the double doors, and then just to your left. If the fire alarm
25 sounds please head towards the exit located behind the commissioner seats,
26 through the glass doors. Do not re-enter the building until the all-clear is given
27 by staff.

28
29 If you require assistance in an evacuation situation please advise me. As for an
30 earthquake - drop, cover, and hold. Do not evacuate unless instructed to do so.
31 Wait for shaking to stop and then follow the instructions of the Hearing Advisor
32 and the Safety Wardens.

33
34 For microphones today, please ensure that you are muted when not speaking.
35 For those in the room, the microphones on the desk are turned green to indicate
36 that they're turned on but not live. Red indicates they're on and live, and only
37 three mics can be live at a time, so if your mic is the fourth one it will flash red
38 until someone else turns theirs off.

39
40 All speakers should introduce their name before each instance of speaking, such
41 as 'Joshua Ruddock' for transcription purposes. For online speakers, viewers
42 joining online will have their camera and microphone locked to mute. We will
43 unlock these for speakers during their scheduled timeslots.

44
45 The Hearing Advisor will ring a bell to indicate certain time points. One ring
46 indicates 10 minutes left, two rings indicate that the submitter's timeslot has
47 ended. The panel may choose for the submitter's timeslot to continue following
48 the two rings, if suitable. Thank you so much.

49
50 Nightingale: Thank you, Mr Ruddock. Are there any procedural matters? Are there any
51 changes to the schedule that are needed today?

52
53 Ruddock: No, Commissioner. I believe the schedule will continue as printed.

54
55 O'Callahan: Good. One thing I said I'd come back to you on in the morning, was a question
56 I think of Commissioner McGarry around the Insufficient Data Summary Table.
57 I have updated that as I suggested I would, to just reflect the revised
58 recommendation around the metals attributes in rural and forested catchments
59 where there is no data in the table at the current point in time. So I have updated
60 that, and the yellow highlighted ones are the points that we're still working on,
61 and in my rebuttal evidence I talked about coming back to you in this hearing or
62 Hearing Stream Five with some guidance, and really the ones that are highlighted
63 in yellow, we're just looking for confirmation. I'm looking for confirmation or
64 any advice that the science team can provide to you, that will assist you in
65 understanding whether the [15.39-18.57 voice break].

66
67 Ruddock: Testing, testing, testing. Is that okay? Good, cool. Apologies, Commissioners.
68 We can continue now.

69 [00.20.00]

70 Nightingale: Commissioner Nightingale. Thank you for the updated Appendix 3, Ms
71 O'Callahan. As you know, there are some submitters, including Wairarapa
72 Federated Farmers, who have said where there is insufficient data and we don't

73 know where we're starting from, their relief includes removing some attributes
 74 from Tables 8.4 and 9.2. I guess I'm just thinking, if it's Hearing Stream Five
 75 where the Council is proposing to finally come back to us with, I guess their final
 76 proposal for the baseline, what do you consider might be the implications for
 77 submitters?

78
 79 I guess we don't know what we don't know at the moment, but because the
 80 baseline then, obviously for some attributes the TAS has to be set in relation to
 81 that, and then also the national bottom lines. Do you think that having that
 82 information for Hearing Stream Five is going to be adequate time to allow that
 83 to be properly considered?

84
 85 **Greater Wellington Regional Council – Mary O'Callahan**

86
 87 O'Callahan: I think we can possibly tick off more of these in this hearing stream. We just
 88 probably need some time in the hearing agenda to cover it. It wasn't subject to
 89 questions yesterday until right at the end, so we didn't come back to you. I mean,
 90 I think we'll just try and find some time to cover it off.

91
 92 There are some attributes where I'm recommending they are deleted, and I agree
 93 with the Federated Farmers because they're not essential. There are ones that are
 94 on this list still and highlighted in yellow that I think that the submitters can
 95 assume the Council will be retaining, and where we're trying to give you some
 96 confidence that they have been set at an appropriate level. So that's about expert
 97 opinion that probably what they've been set on, particularly where they've been
 98 set to A state, is more than likely to be reflective of the existing situation, where
 99 they're digging into depths of information and Dr Greer is probably going to be
 100 able to talk about some other information that is not the Council's monitoring
 101 that exists. And that's the idea, is to give some confidence around that, and it's
 102 taken a bit, unfortunately, to get a really clear alignment on what the Council
 103 thinks is important to monitor ongoing, and all these things have impacts on their
 104 budgets and so forth as well.

105
 106 But I think, for the benefit of the submitters, they should assume that you will
 107 be getting expert opinion that says that either the setting that's in the PC1, that it
 108 will still have no data, potentially, in the baseline state, or we might be able to
 109 reference some other data similar to the existing or the current state data that
 110 we've put in there. We'll just see what we manage to pull together. But in the
 111 worst case scenario, we may end up with A state settings with no baseline data
 112 and we'll have either given you confidence that that's suitable, and then you'll
 113 have the option, I mean the submitters have the option to present what they
 114 understand to be their experience with that waterway and then have the option
 115 to either remove the attribute, set it more lenient if there's concern that it could
 116 be too stringent, or adopt what the Council ends up with recommending.

117
 118 We're completely aware, I'm certainly completely aware and sympathetic to the
 119 submitter's concern, but some of these attributes are really, the way in which the
 120 Council needs to meet them is probably through action planning rather than
 121 regulatory measures in any case, albeit they still have costs for the Council.

122 [00.25.10]

123 Like some of them, and Dr Greer's better to talk to this than me because I might
 124 get it wrong, but some of them might require riparian planting or other changes.

- 125 Particularly the Fish IBI, we're looking at presence or absence of fish so those
126 sort of physical changes to the rivers might be what's required there. The river
127 or their margins to be able to support the fish habitat. But if you want, Dr Greer
128 could give you an update now if that's helpful.
- 129
- 130 Wratt: Commissioner Wratt. Question, just in terms of the visibility of this document
131 that you've just tabled. Would that go onto the website so that the submitters can
132 see that as well?
133
- 134 O'Callahan: Yes. All information that we're tabling, Mr Ruddock is uploading to the website.
135
- 136 Wratt: Thank you.
137
- 138 Nightingale: I don't want to get... I know we're focussing on coastal today but just, I noticed
139 that.
140
- 141 O'Callahan: I think there probably will be some time tomorrow morning. I think there's
142 probably quite a generous amount of time allocated to that topic, so you could
143 park it till tomorrow, and Dr Greer's going to be here tomorrow.
144
- 145 Nightingale: Okay. Maybe wait till then. Maybe no need to answer it then, but I just noticed
146 that copper and zinc in quite a few of these urban, maybe not, actually maybe
147 it's more rural, but is not proposed to be monitored, and just what we've heard
148 so far in terms of metal concentrations, and I know we're going to get into that
149 now, but the metal sediment balance as well. I'd just be interested in
150 understanding that a bit more.
151
- 152 O'Callahan: Where I was when I wrote the rebuttal, was that the science team had told me
153 that they were not planning to monitor it. I've since been talking to Dr Valois
154 and Dr Greer and we have now got a combined view that the Council needs to
155 monitor that, because otherwise the plan provisions, we're trying to manage
156 stormwater discharges in relation to planned and unplanned greenfield
157 development in the absence of an objective that that relates to, it all sort of falls
158 apart really.
159
- 160 And if the Council's wanting to be considering the water quality on new
161 development, they're going to need that information. They're not going to be
162 able to go along to a consent hearing and not know what the baseline information
163 is that they're seeking for it to be not degraded, and that's what the NPS requires.
164 Urban development can't come along and degrade freshwater anymore under
165 the NPS, so we need the data, they need to monitor it. It's not as difficult as, say
166 some of the dissolved oxygen monitoring, as I understand it. They're monitoring
167 those sites for other attributes, they just need to stump up for a bit more lab
168 testing.
- 169 McGarry: Commissioner McGarry. Just so that we have it in the back of our minds, Ms
170 O'Callahan, thank you very much for tabling the tables, what they might look
171 like in terms of the band setting. Is it your preliminary view that they would or
172 wouldn't be included? Have you got a view on that as this point?
173
- 174 O'Callahan: Yes. Dr Greer has tabled that. I need to have a look at it and come back to you
175 on that, but I can do that tonight and come back to you tomorrow in terms of
176 how we would represent that.

177
 178 McGarry: Commissioner McGarry. I appreciate that. We're just looking for a preliminary
 179 view. You might move your position through the hearing, but it would just be
 180 nice to know your view.
 181
 182 O'Callahan: That's no problem.
 183 [00.30.00]
 184 Nightingale: I think then we'll pass over to you, Ms O'Callahan, to take us through the coastal
 185 objectives. Thank you.
 186
 187 O'Callahan: It's 5:47 I think, Mr Ruddock. Next one. Yes, that's it. We're now looking at the
 188 Coastal Objectives, and you'll see on the beginning there's a lot of red text and
 189 red tables, so there's a fair amount of change proposed here on the coastal
 190 Objectives through my 42A report. I'll just sort of talk through those.
 191
 192 The key one in terms of the structure is to pull out the enterococci objectives
 193 separate from the ecosystem health ones. Dr Melidonis, been working with her
 194 on the ecosystem health ones, and Dr Wilson's here today to talk to us about the
 195 human health ones, the enterococci. The key reason for pulling it out into a
 196 separate table is because the Council monitors at specific locations for the
 197 enterococci, and they essentially have the same type of role as the freshwater
 198 primary contact. They're the places where people swim and have other forms of
 199 contact, recreation with the water, so that's where the Council's going to monitor
 200 it.
 201
 202 The difficulty with the coastal is the objectives as notified applied everywhere
 203 or nowhere in particular, because they don't have the monitoring sites the same
 204 as what we have for the TAS, where they're monitored at a specific location,
 205 and that is the nature of the coastal area. For most of these attributes they are
 206 being sought to be managed everywhere, but for the human health they're sought
 207 to be managed in the specific locations, so that was the advantage with bringing
 208 forward in two separate tables.
 209
 210 I've also done a fair bit of rewording of the text of the objectives, and I'll just
 211 talk through that. There was previously a requirement in the objectives for the
 212 coastal water quality to be maintained or improved everywhere in the way it was
 213 drafted. That's not the intention of the water quality improvements in the
 214 freshwater environment, so I felt that it was suitable to take the same approach
 215 in the coastal area in terms of the significant amount of cost required to achieve
 216 both the coastal and the freshwater objectives. It's important that the efforts of
 217 the community are focussed on where it needs to be improved and not just
 218 improvements everywhere. So that refers to where deteriorated, and that's that
 219 word I've used again in the context of where it's intending to mean, in a narrative
 220 sense, where the outcome's sought and not met, but without using the NPS
 221 language of degraded, which has a specific meaning in that national water
 222 instrument.
 223
 224 There's a reference there for the second table, and then you'll see that I've
 225 deleted clause (b), which was talking about the high contaminant concentrations
 226 around discharge points. This was something we touched on, maybe yesterday.
 227 I think Commissioner Nightingale had drawn our attention to, I think policies
 228 P5 and P6 just as an example kind of discussion, and they're useful in that one

229 of them talks about the cumulative effects, and one of them talks about the
230 localised effects.

231
232 The problem with having the localised effects or the high concentration around
233 the discharge points, was that that's the local, immediate ecotoxicity effects at
234 the end of pipe basically, and that's not what this objective is about. This
235 objective is about the wider coastal system and the State of the Environment
236 type outcomes that we're trying to achieve for the coast in these Whaituas, so
237 having that in the objective was muddling it, and it is adequately covered in the
238 policies, and it's also covered by s.107 of the RMA in terms of discharge
239 impacts. So it doesn't need to be in the objective, and it created uncertainty as
240 to whether these were end of pipe or State of the Environment outcomes. So they
241 are State of the Environment outcomes in my mind.

242 [00.35.00]

243 So that's the reason for that change. I've combined clause (g) and (h) for clarity
244 We had two clauses talking about mana whenua's contact with the coastal
245 marine area. There were some [35.26] trying to understand the difference and I
246 agreed they were unclear as to what the difference was, and it was unnecessary
247 to be suggesting a difference here. So it's been included into one and that is
248 what's in (h).

249
250 Now, the wording in (i), that comes from, I think there was a question on the
251 first day of Dr Melidonis about the deletion in the table of the benthic
252 invertebrate diversity and phytoplankton parameters from Table 8.1, and she had
253 made some concluding comments in her evidence, and she referred you to me
254 on that issue in terms of what my recommendations were. I have deleted those
255 based on my understanding of her advice at the time I was preparing my
256 evidence.

257
258 We had previously been working on a joint table where those attributes had been
259 deleted, and the intention was that the table came out of her evidence and then I
260 was just going to recommend one version of the table in mine. I think probably
261 what's happened in doing that, is her recommendations are just slightly
262 misinterpreted by me, and she will address those this morning. There's still a
263 need, I think it's still appropriate to delete them from this table and turn them
264 into a narrative content. What's probably not quite right in terms of subclause
265 (i), this was intended, I thought the recommendation was just that they would
266 apply, this was just for the open coast areas, so most of the attributes in there are
267 not relevant to the open coast, they're really about the harbours that we've got
268 in these two Whaitua, so I thought these other attributes were for just the open
269 coast, but I think that's actually incorrect. I think they have some relevance in
270 the other locations as well.

271
272 I will need to come back to you once I've heard Dr Melidonis speak today and
273 make sure we're understanding that, but there is an intention to have narrative
274 objectives similar to what's in (i). They may just apply more broadly than just
275 the reference to, "For coastal areas not covered by 8.1," might be the thing that
276 I need to change, but we'll just wait and hear from her on that. The intention is
277 that those invertebrate communities are relevant everywhere, and probably in
278 the context of a consent application it's important to understand them, but it's
279 not something that... And the Council monitors them in and around all different

280 places, I think, but I've just got to get that right in terms of that last one there.
 281 That's still a little bit of a work in progress so bear with us on that.

282
 283 The other key issue is that... Just on that, I think it has been slightly awkward
 284 for myself and Dr Melidonis on this because the WIPs were not consistent in
 285 what they recommended and the attributes, but what the scientists, I think, have
 286 indicated is that the extent to which they're relevant in one Whaitua is the same
 287 in the other so that's been part of the confusion with this, so just trying to work
 288 with the different base material.

289
 290 The one difference that is intentional in the tables, the original Table 9.1 for the
 291 coastal objective, is that there is a sedimentation rate objective for Porirua. This
 292 is not a factor for the Wellington Harbour. Wellington Harbour has great
 293 flushing as I understand it, and the sediment is an issue in the Porirua Harbour.

294 [00.40.03]

295 Those numbers, of course they have changed, and that relates to accommodating
 296 that the original numbers didn't account for just natural geologic sedimentation
 297 that would happen in the absence of any humans, so we needed to remove that
 298 from the target. We're not trying to remove all humans from this harbour and its
 299 catchments, so that's the intent, or my sort of plain English understanding of
 300 what the changes to those numbers means. Dr Melidonis and others will talk to
 301 that. I warn you now, it's some reasonably complicated science to get your head
 302 around so I'm sure you'll look forward to that.

303
 304 Then the next point I'm talking about here is the new Tables 8.1A and 9.1A, and
 305 aside from pulling them out into separate tables with specific monitoring
 306 locations, of course I have also recommended some less stringent targets, on the
 307 basis of, there are some locations that are not expected to be achievable by 2040
 308 in terms of the large amount of change needed, and the fact that that change is
 309 to occur largely within the freshwater systems that are discharging into that. All
 310 the pipe networks in the case of Wellington Harbour and a number of places.

311
 312 Those ones have been pushed out to, well the target that I've drafted here, and
 313 there's probably other ways of expressing it if relevant, and perhaps there might
 314 be a preferable way. It really is intended to have the same effect as where I've
 315 changed the timeframe for the freshwater TAS to 2050 and 2060. I didn't do that
 316 when I wrote this because this was earlier. My solution, in the absence of
 317 numbers, was to say, "We'll achieve halfway what you need to do by 2040." So
 318 it's probably better that they all have the dates changed, and then they can come
 319 into the interim target objective that I've written, albeit that's only written for
 320 freshwater at this stage, so there's some...

321
 322 Sorry, this process is all very iterative and as soon as I get something written
 323 there's some more information that transpires, and that there's another way of
 324 doing it. But for the purposes of this, it's really the same impact, I think. My
 325 conclusion is that it's difficult to meet... There's four sites, I think or something.
 326 Now what have I got? Just from memory. I'm struggling to remember them.
 327 There's three in Porirua. I think that's right. The three sites in Table 9.1 where
 328 I've said 50% of improvement towards meeting 500, and then in Wellington,
 329 Whanganui-a-Tara, there is the two sites in the harbour, so it's a dive platform
 330 where you see people jumping off on a nice summer day, for the Wellingtonians,

331 and then down by Shed 6, which is another popular spot for office workers to go
332 for a bit of a dip on a nice day.

333
334 They are obviously all high, important use sites but they're very difficult and
335 very expensive sites to get to that standard. Then there's one at Ōwhiro Bay
336 which is a coastal site, open coast, so that one is also identified as being a
337 significant amount of improvement is required there. Philosophically, I think
338 while they're very important sites, it's important to bring as much of the region
339 up to scratch as we can in this first step, and that's really part of the thinking that
340 I had in terms of trying to get a material improvement to these difficult ones in
341 that time.

342 [00.45.13]

343 You heard Dr Greer talking about the fact that all of these improvements, they
344 will make it safer, even if you're getting all the way to the target in the first sort
345 of step, and that will be the case in the coastal environment as I understand it as
346 well. That's the guts of the recommendations from a planning perspective for
347 the coastal objectives.

348
349 McGarry: Commissioner McGarry. I know, and I can't remember which submitter, gave
350 an example of how that 50% might work. If a site had 2,000 enterococci and
351 took off the 500 and leaves you 1,500, and then it's 50% of that? So that would
352 be the reduction you'd be looking for? I think that was the kind of example the
353 submitter gave. Is that how it would work in practice?

354
355 O'Callahan: I'm not seeking to prescribe how it needs to work. I think there is probably
356 different ways that you could interpret it. It could be in terms of the amount. You
357 could work out the amount of the pipe network that needs to be fixed and perhaps
358 call that 50%. The scientific number might not be the only way of doing it, and
359 I think it would be useful to have some input from the likes of Wellington Water
360 to understand that, if that's an easier or a more practical way of doing it. I'm not
361 sure. But it's an outcome.

362
363 We can prescribe it if that's what people want, but I think it would be useful to
364 understand the implementability of going partway, how they would see it
365 working. I'd be most interested in hearing, rather than always coming back to
366 the Council to try and define these, let's try and see what's actually going to
367 work for those that need to do the work and understand that, because this is a
368 huge engineering project.

369 McGarry: Commissioner McGarry. I'm just thinking, if the Table 1A remains in this form,
370 then to me it's a 50% improvement of that number, and how they get there,
371 there's flexibility as to how they get there, but in terms of somebody trying to
372 see whether or not that has been met at, I'm not sure what the date is again now.

373
374 O'Callahan: 2040.

375
376 McGarry: 2040, wouldn't you just go back in terms of a benchmark and look at what the
377 current state was, and then where you've got to at that point and whether there's
378 been a 50% reduction in that current state number? I'm just not sure how you
379 could judge it any other way. If Council came forward and said, "We've done
380 80 kilometres of pipe replacements here," or whatever, but the number itself
381 hasn't changed, they wouldn't have been meeting the TAS would they?

382

- 383 O'Callahan: It's not a TAS, it's a coastal objective.
384
- 385 McGarry: The objective.
386
- 387 O'Callahan: I think it can be defined in many different ways, and all I'm saying is that I think
388 there are other considerations that would be useful for the panel and for myself
389 to hear about. There might be other ways of describing it and I'm open to that.
390 You might have a different view. That's fine. But in any case, people might be
391 more comfortable with a longer period and an interim target, but the interim
392 target might be written. I think I have written the interim targets in a similar way.
393 In my mind there's two ways you could look at it, and I think both might have
394 some validity, and the default will probably be the science, but it's not
395 necessarily the way that makes it easy to do the delivery because then everyone's
396 trying to get tied up in a whole lot of monitoring and modelling to work out
397 whether they're going to meet it, when at the end of the day, what they're trying
398 to do is fix kilometres and kilometres of pipes.
399 [00.50.05]
- 400 Nightingale: Commissioner Nightingale. Ms O'Callahan, I was just looking at Objective 018
401 and the Operative, which I understand is not going to apply if the coastal
402 Objectives WH.O3 and P.O3 proceed and are adopted. I think this may have
403 been covered perhaps in... I'm just trying to recall some of the other provisions
404 and parts of this Objective 018. So in particular, "Significant contact recreation
405 freshwater bodies in sites with significant mana whenua values identified in
406 Schedule C." Can you remind me where that... So if Objective 018 will no
407 longer apply to Whanganui-a-Tara and Te Awarua-o-Porirua, where has that
408 part of the objective been picked up?
409
- 410 O'Callahan: Mary O'Callahan speaking. I think that Scheule C is... Essentially, so the
411 operative objective only requires improvement in the Schedule, the, "Significant
412 contact recreation for freshwater bodies in Schedule C," in B sites, whereas Plan
413 Change 1 requires improvements based on the grading systems for the TAS. So
414 it essentially requires it everywhere that it's needed.
415
416 The operative objective is more of a narrative that doesn't kind of have particular
417 implementation. Well, it has some level of implementation associated with it, in
418 that it requires, if say you're looking at the E. coli matter or enterococci, it
419 requires that to be improved, where it's a Schedule C site, for example, within a
420 reasonable timeframe.
421 [00.55.18]
- 422 So it's an unspecified timeframe to the greater extent. Other than there's a note.
423 "If this Plan Change hadn't been notified by 2026." So it requires that
424 improvement and it doesn't have quite the same implementation in terms of the
425 rules and policies that link the network consents for the wastewater and pick up
426 the dry weather leakage that PC1 has.
427
- 428 Nightingale: Thank you. The Primary Contact Recreation Objectives in Tables 3.1, 3.2, 3.3,
429 so these are all replaced by the tables in PC1.
430
- 431 O'Callahan: That's right.
432
- 433 Nightingale: I know we talked about Schedule C in the first hearing, and I think-
434

- 435 Kake: Can I just jump in there. Commissioner Kake speaking here. Just really wanting
436 to get some clarity on that. So with respect to Objective 18 and 19 in the
437 operative plan, where Schedule C is essentially triggered for lack of a better
438 word at the moment, that trigger isn't under Objective WH.O3 or P.O3?
439
- 440 O'Callahan: Correct.
441
- 442 Kake: Just an additional question then around that. With reference to Schedule B, so
443 it's currently under Objective P.O3 and WH.O3, just wanting to get some clarity
444 around the inclusion of that Schedule, and is it because these are coastal areas
445 as opposed to freshwater bodies per se, which we've been discussing over the
446 last two days? So that trigger-
447
- 448 O'Callahan: Sorry, can you say that again?
449
- 450 Kake: It is under something and it's not under something. Sorry, I just didn't catch
451 which provisions you were referring. The previous two days we've been talking
452 about Schedule B being struck out, and it's included in Objective P.O3 and
453 WH.O3, and I just want to understand, is it because WH.O3 and P.O3 are coastal
454 objectives?
455
- 456 O'Callahan: It's simply because there were no submissions seeking that.
457
- 458 Kake: Okay.
459
- 460 O'Callahan: That it be clarified or removed, so I didn't have scope to make the change.
461
- 462 Kake: So going back then, I think to the original question around Schedule C, and
463 without jumping to policies and rules as such just yet. At the moment there isn't
464 a trigger for sites of significance in these objectives, which are SOE Objectives
465 we've heard.
466
- 467 O'Callahan: For Schedule C? No. No, there's still references to Schedule C in other
468 provisions of the operative plan and policies seeking their protection. So it still
469 is relevant to a consent application when you're in a Schedule C area. So there's
470 like Policy 47. I'm just trying to work out if there's still objectives that apply
471 with it. I haven't done a specific analysis on it. I don't recall because it hasn't
472 been raised in submissions specifically. I'm just trying to understand if there are
473 any other objectives with a remaining reference to Schedule C, and I'm not sure
474 that there is.
- 475 [01.00.00]
- 476 Kake: That's okay. I think it's important, I suppose, for us as the panel to understand,
477 just with respect to Objective 18 and 19 in the operative plan, as Commissioner
478 Nightingale has pointed out, it doesn't seem to be in the Waitua's specific
479 objectives. Thank you.
480
- 481 O'Callahan: I agree. That's something that hasn't. I'm happy to have a look at that and
482 understand, just check the nature of those scheduled sites. I am aware of some
483 of them. I mean, for example, I'm pretty sure that Te Awa Karangi is in Schedule
484 C. I'll look at it and just understand if there's a gap there. I'm not sure.
485

- 486 I can confirm that there's still policies that are seeking to protect those aspects,
 487 I guess. The difficulty is, is that it was doing a similar exercise as what the TAS
 488 do. It was trying to prioritise areas for improvement, and the issue is perhaps,
 489 we don't want to have these two regimes going, competing to be what the
 490 priorities are. If the priorities are based on the NPS philosophy of improving
 491 where degraded. That's what the National Policy Statement for Freshwater
 492 requires, and so that's a different concept to what was in this earlier iteration of
 493 this planning document.
 494
- 495 However, there may be a gap in terms of Schedule C, and I just need to check
 496 all the nature of the Schedule C. If they're all water bodies then there might be
 497 a policy gap in terms of at the objective level which could be addressed.
 498
- 499 **Kake:** I think it will come up again during the day, and potentially over the next two
 500 more days, three. With respect to the objectives that have set in these Whaitua
 501 and the attributes that have been defined in the tables, and the ability to measure
 502 these attributes, we're talking about philosophical debates now, which I won't
 503 get into, but just acknowledging and noting again that the NPS-FM does have
 504 reference to monitoring under mātauranga Māori, and so that basis in terms of a
 505 narrative measurement I suppose, just trying to understand where that might fit
 506 within some of these tables or on the plan as we progress through these hearings.
 507
- 508 **O'Callahan:** It's not something I'm not open too, it's just that it's not something that's been
 509 on the table for me in responding to submitters in submissions, so I'd have to
 510 look into it.
 511
- 512 **Nightingale:** Commissioner Nightingale. Ms O'Callahan, in paragraph, this is of your 42A
 513 report, paragraph 215, 2-1-5, and actually this might be a question for Dr Wilson,
 514 who I think is here? Yes, hi. Good morning. Ms O'Callahan says here, "As I
 515 understand it, both 200 and 500 cfu are regarded as being suitable," thinking
 516 [01.04.58] later, but is that your expert opinion as well?
 517 **[01.05.04]**
- 518 **Wilson:** Mōrena. Dr Wilson. These are values that are defined in the Recreational Water
 519 Quality Guidelines with associated health risks, so they're the basis of where
 520 those numbers have come from and would be considered potentially suitable for
 521 swimming.
 522
- 523 **Nightingale:** Okay, potentially suitable for swimming. Thank you. Just because I see in Table
 524 8.1A, which has the objectives enterococci, and the targets are all 200 or higher,
 525 other than the 50% improvement ones. I'm not completely sure why in some
 526 instances the current state is below that and then the target is... Is that again,
 527 yesterday we heard about some of the... There's some uncertainty about the
 528 baseline information, and then a follow up to that would be, are these current
 529 states, is the plan to update them throughout the hearing as more information
 530 becomes available, or they are what they are?
 531
- 532 **Wilson:** Thank you. Dr Wilson. Yes, I can speak more to this when I do my presentation
 533 as well, but in general the approach was to simplify the values that we use, the
 534 targets that we use, and set specifically at values that exist in the Recreational
 535 Water Quality Guidelines, and they link directly to particular risks of
 536 gastrointestinal or respiratory illness. And so, if you chose numbers that were in
 537 between those, it's not quite as clear what the link to the human health risk is. A

- 538 simpler approach, so yes we could have. One approach could have been to apply
 539 the current state as the target and it could not exceed, but it was getting a little
 540 bit complicated with different numbers for every potential site.
 541
- 542 O'Callahan: Dr Wilson, I can't wait till this afternoon to ask this question. How does the 200
 543 and the 500 relate to the shellfish food gathering limits?
 544
- 545 Wilson: Dr Wilson. They don't at all. That's correct. So the indicator for the suitability
 546 for shellfish gathering is faecal coliforms, which Forest & Bird, I believe, and
 547 EDS submitted on. However, I do discuss in my evidence, it's a highly unreliable
 548 indicator and I referenced a report by NIWA and Cawthron, and another author
 549 on there, apologies, Landcare Research, and they concluded that it was a highly
 550 unreliable indicator of the suitability of shellfish, and the health risk of people
 551 eating those shellfish, so I concluded that it wasn't, I didn't consider it
 552 appropriate to include faecal coliforms in here, just because it's so unreliable.
 553
- 554 Nightingale: Commissioner Nightingale. Ms O'Callahan, you might have addressed this
 555 already, but I just had a note here. Guildford Timber had asked why in Objective
 556 025 of the operative plan, sites with significant values, why the note does not
 557 reference Tables 3.1 and 3.3 to say that those tables don't apply to Whaitua?
 558 [01.10.00]
- 559 Nightingale: I think they only raised that in relation to Objective 025. Is that a point? And I'm
 560 sorry if you have addressed that. I might have missed your response on that.
 561
- 562 O'Callahan: It's Mary O'Callahan here. I think, sorry I'm just looking at all of these
 563 documents. I think that Objective 025 is dealing with ecosystem health and
 564 outstanding water bodies, and so it's only referencing the tables from the
 565 objectives that relate to the ecosystem health aspects of water, I think is my
 566 guess. I'll just check that. Yeah, so 3.1. What was the other one that was not
 567 referenced? Because 3.1 and 3.3 aren't referenced in the objective to start with.
 568 Nightingale: It does say including, but yes.
 569
- 570 O'Callahan: So the purpose of that objective, the objective's just trying to define what a
 571 healthy, functioning state is, and the tables, for ecosystem health and significant,
 572 you know, what's important for outstanding water bodies, and their significant
 573 values. Those values relate to ecosystem values, and Tables 3.4, 3.5, 3.6, they're
 574 all helpful in defining what a healthy, functioning state for those water bodies
 575 looks like and means.
 576
- 577 Because those tables don't apply in the post PC1 world, the note, as I understand,
 578 was added there to make sure that it wasn't then being applied sort of by stealth
 579 to these outstanding water bodies. There is actually no need to have the
 580 reference. An ecologist can help define what those words mean in the absence
 581 of those tables. That's something that I recall was added in through the
 582 Environment Court mediation process on the NRP.
 583
- 584 Nightingale: Schedule A is freshwater bodies.
 585
- 586 O'Callahan: Yeah, so Schedule A lists some outstanding water bodies across the region.
 587

- 588 Nightingale: Then Table 3.3 is about coastal [01.14.16] and Table 3.1 is just freshwater, and
589 I understand you're saying it doesn't matter if Table [01.14.30] to the freshwater
590 bodies of the two Whaitua post PC1?
591
- 592 O'Callahan: No, I'm not saying that. The 3.1 won't apply because there's an icon on those,
593 on that Objective 18. Essentially, this is an icon on this one, on the reference to
594 Table 3.4 to 3.8.
595
- 596 Nightingale: Okay.
597 [01.15.00]
- 598 O'Callahan: It's effectively an icon on just part of that objective.
599
- 600 Nightingale: Yes, okay. I see.
601
- 602 O'Callahan: Does that make sense?
603
- 604 Nightingale: Yes. So then, actually what Guildford Timber are seeking, it applies doesn't it?
605
- 606 O'Callahan: It makes some sense. Yes.
607
- 608 Nightingale: The table doesn't apply anyway.
609
- 610 O'Callahan: That's right.
611
- 612 Nightingale: Okay. Great, thank you.
613
- 614 McGarry: Commissioner McGarry. I'm looking at paragraph 2, 3, 4 of your report, Ms
615 O'Callahan. You've just used the term in there towards the end of the paragraph,
616 "Any improvements needed to address localised toxicity issues via the existing
617 PC1 global consent process. I just wanted to be quite clear what you were
618 referring to there. Is there currently some kind of global consent application in
619 under the provisions of PC1 from NZTA?
620
- 621 O'Callahan: Mary O'Callahan here. I'm not sure if they've got, where the status of their
622 consent application, but the operative plan has rules that set up a network consent
623 process for the state highways, so I can take you to that rule that's probably
624 helpful. I'm not sure if they've lodged or if they've had it granted or any of that,
625 but I know that a process is envisaged by the operative plan rules, and that's
626 carried through albeit with more reference to these objectives in PC1. I can direct
627 you to the rule that is in PC1 and the one in the operative plan if that's helpful,
628 but I'll just need a couple of moments to find them. Do you want me to find
629 them?
630
- 631 McGarry: Sure.
632
- 633 Stevenson: Commissioner Stevenson. Are they PR8 AND PR9?
634
- 635 O'Callahan: Sorry. Mary O'Callahan. I'm just trying to find the operative plan one at the
636 moment. There's policies as well, so there's Policy P85 in the operative plan.
637 What's that one there? They're essentially in the operative plan in the same
638 regime as the local authority stormwater networks, and I'm just trying to find
639 them. They have a first and a second stage process. The first one is all about the

- 640 monitoring to understand the impacts in the localised area, and the second one
641 is about the longer term consent. So the rules in the operative plan are Rule 52
642 and 53, and in Plan Change 1. Commissioner Stevenson, which ones did you
643 find?
- 644
- 645 Stevenson: [01.18.47]
- 646
- 647 O’Callahan: That will be right. Sorry, I’m just in the other Waitua chapter. Let me just find
648 those ones. P8, P9. Sorry, PR9, PR8. Is there two in each? Yeah, I think there’s
649 two in each chapter. Sorry, I think Dr Greer might actually know the status of
650 their consents if you’re interested in that.
- 651
- 652 Greer: Dr Greer. Yes, it’s covered in the evidence of Mr Bosworth and Ms Locklear
653 [01.20.02] for NZTA, and they state that they have a current five year, Stage 1
654 consent that expires in 2027 so it must have been granted in 2022.
- 655 [01.20.14]
- 656 O’Callahan: My understanding is both the local authority networks and the state highway
657 ones, they’ve sought on a global basis for the networks. I’m not sure the extent
658 of them, if they’ve got them on the region for region or the catchment or what.
- 659
- 660 Nightingale: Commissioner Nightingale. Ms O’Callahan, just while we were looking at this
661 Rule PR8. Just to ensure I’m understanding how this all fits together with the
662 coastal objectives, would you or Dr Greer mind talking through this requirement
663 in this rule for, “A reduction of copper and zinc commensurate with what is
664 required in the receiving environment to meet the coastal water objective in
665 Table 9.1.” The coastal water objective is for, let’s take Te Awarua-o-Porirua,
666 is at the moment for copper and sediment, zinc and sediment, and we’ve got the
667 levels set out there.
668 Would you mind explaining this whole commensurate point that you cover in
669 your evidence, and also, I know we’re going to probably come to it with Dr
670 Melidonis, but how that balances with the sediment rate? Because as I
671 understand it, you don’t want to have too much of one because that doesn’t flush
672 out the metals. Is someone able to talk that through?
- 673
- 674 O’Callahan: I’m happy to give a little bit of context on that, and then I think probably it will
675 come to the end of my understanding, but it’s always a good place to start with
676 what I understand. First of all, in terms of the coastal objectives. The coastal
677 objectives for the metals, there’s numbers in there that they are actually
678 representing maintenance. They are possibly a bit like the... There’s current
679 state recorded there and there’s a target that looks like it’s actually allowing a
680 greater amount of, say if you’re looking at copper and sediment, it looks like it's
681 allowing a greater amount, but that’s to deal with sort of natural fluctuations and
682 differences between sampling etc. So they’re requiring maintenance. They’re
683 not requiring a load reduction specific to the coast, but they do require quite a
684 bit of effort to achieve maintenance.
- 685
- 686 Nightingale: Sorry, just on that, because I did want to actually ask about that. Is that why, in
687 your Section 42A you’ve recommended striking out the maintain because better
688 information is available.
- 689 [01.25.03]

- 690 You've got the current and you've got the target, which as you say is higher,
691 that indicates maintain anyway, so you might as well replace it with the more
692 specific information?
693
- 694 O'Callahan: That's right. I'm responding to all the submissions about insufficient data where
695 I can first of all, so yes. And I think that having the level in there is helpful for
696 people to understand there's a number in there, and there's effort required for
697 maintenance, and if you think about, say the state highway for an example, the
698 contaminants coming off the vehicles will continue to increase as traffic
699 increases, unless someone manages to take them out of the vehicles.
700
- 701 Nightingale: It's the brake pads, isn't it?
702
- 703 O'Callahan: It's the brake pads, I believe, but hopefully there's a technology solution I'd say,
704 because there should be. Anyway, I mean there's other ruse [01.26.10] that can
705 be erected, so presumably someone out there is inventing the solution for the
706 vehicles. So that aside, they need to be installing treatment to be able to maintain.
707 Then that's not necessarily the case if the highway or the local road discharges
708 to freshwater, because the Target Attribute States do need to be improved in a
709 number of locations, but for the coast they do require maintenance.
710
- 711 The harder sedimentation issue is another issue, and that is complex. My
712 understanding is when PC1 was notified, that the science was indicating a
713 concern that if you take some sediments out of the system, that will lead to a
714 concentration of metals in sediments, but that was a problem. My understanding
715 from the scientific evidence, and this was evidence of Dr Wilson, is that those
716 levels of metal... So that's the load reduction in the table in Policy 24, had that
717 40% load reduction for the metals and that compensate, also I guess offset the
718 effects of the environmental improvement of removing the sediment from the
719 system. So, if you understand, there was an environmental improvement and
720 then the plan was asking people to offset some other effects of that improvement.
721 That was a bit unusual.
722
- 723 So the work, the scientists have looked at it again and there's different ways that
724 you can assess whether or not there's a problem, and Dr Wilson sets out three
725 options. You don't have your metals, you could have it essentially what was in
726 the operative, in the notified plan, that they're not allowed to accumulate as a
727 result of that environmental benefit, or that they... There was something in the
728 middle and I can't really remember that was about.
729
- 730 Wilson: Accumulate at the same rate as current.
731
- 732 O'Callahan: Allowing them to then accumulate at the same rate as current because these
733 metals are in the soils and there's a level of naturalness about that, or that you
734 don't worry about them if they're not causing any toxicity effects. So I adopted
735 the latter in my recommendations. There's not a case in my mind for regulating
736 sediments just on the basis that they're accumulating, there needs to be an effect
737 that's associated with that in my view, and that effect wasn't going to be toxic.
738
- 739 Then also moving to these from a straight maintain to a maintain within a band.
740 So essentially what those numbers in Table 9.1 represent is maintaining within

- 741 the band of how you define levels of metals in sediments. The scientists will
 742 have to explain what those bands mean. I can't do that.
- 743 [01.29.58]
- 744 Those numbers allow for that level of small but not toxic accumulation that will
 745 arise, is predicted to arise through modelling as a result of, if the community
 746 manages to achieve this slowing down of the sedimentation rate in the harbour
 747 through the sediment controls.
- 748
- 749 Nightingale: Commissioner Nightingale. Thank you. That's very, very helpful. The only
 750 other thing was just the, or am I getting my provisions mixed up? The
 751 commensurate point.
- 752
- 753 O'Callahan: Yes, the commensurate report. The commensurate intention is that, if you've
 754 got, and we're talking about metals, they're quite easy to understand. If we're
 755 talking about stormwater metals, if you are the operator of the local authority
 756 network you'll have a proportion of metals that you're putting into the system
 757 and if you are the state highway operator you'll have a proportion and there'll
 758 be other bits potentially coming from maybe other sources, but probably not any
 759 material ones.
- 760
- 761 Commensurate doesn't mean, in this plan, how much of the problem is your
 762 network. It means, if the TAS requires a 20% improvement, you need to do a
 763 20% improvement on your discharge.
- 764
- 765 Nightingale: Commissioner Nightingale. Sorry, just the TAS or does that apply to the coastal
 766 as well?
- 767 O'Callahan: If an improvement was required, that would apply in the coast as well. But in
 768 my example around metals it's a maintain.
- 769
- 770 Nightingale: Maintain.
- 771
- 772 O'Callahan: But there is still those localised toxicity effects that, they will need to be, the
 773 likes of the local authority networks and the state highway networks, my
 774 understanding is they're still needing to be improving to address their localised
 775 toxicity effects at sort of the pipe end.
- 776
- 777 Nightingale: Yes. At the pipe end but then at the point in which it's in the coastal receiving
 778 environment it's not as much of an issue.
- 779
- 780 O'Callahan: I think we might be getting beyond my understanding, and I'd have to defer to
 781 Dr Melidonis then.
- 782
- 783 Nightingale: Okay. I mean, we can come to that when you present. Sorry, I'm very conscious
 784 of overly simplifying what's really complex science, but is there a risk of having,
 785 if the efforts to reduce sedimentation, so not metals in sediment but reduce
 786 sedimentation through all of the land use activity improvements and other things
 787 that are happening, is there a risk that things will get out of kilter, or will the
 788 monitoring show if there's a problem and we're getting overly high
 789 concentrations of metal to the point where that could then have ecotoxic impacts,
 790 or does it happen much slower than that?
- 791

- 792 Wilson: It varies a bit. Dr Wilson. Very good question. There was the question that was
793 posed in the Whaitua process. If you're reducing sediment, are you going to end
794 up with an overabundance of metals? Through the modelling, and I'll speak to
795 this in a bit more detail as well, but through the modelling Mr Oldman did, it
796 showed that, even under a worst case scenario, which is very unlikely to ever
797 happen, where the sediment loads reduce by 40%, and if metal loads continued
798 to be the same as they are now, the increase in sediment metals in 2040 didn't
799 result in any notably different ecotoxicological effects. If that answers your
800 question.
- 801 [01.35.00]
- 802 Nightingale: Commissioner Nightingale again. Given we know that in the urban
803 environments metals in the stormwater system are an issue, and things will
804 eventually end up in the coast in the survey, is it just...? The current state in Te
805 Whanganui-a-Tara, the levels, they're well below the target. Is that just because
806 I think someone talked about it being a very dynamic and high energy system,
807 so they just get flushed out? What's the?
808
- 809 Wilson: Dr Wilson. I'm assuming Dr Melidonis will also speak to this in part, but yes
810 that's correct with the metals and Mr Oldman's modelling also took into account
811 when things are re-suspended and flushed out of that system as well, so a
812 naturally lower loading of copper, for example, in that system and lack of
813 accumulation.
814
- 815 Nightingale: So they go somewhere but they go out into the territorial sea and they just... We
816 don't... I mean, I know it's-
- 817 Wilson: Dr Wilson. Yes, that's correct. And also just generally are relatively low loading
818 in that system as well, so the conditions are unfavourable to accumulate those.
819 So the rate at which the copper, for example, is going into that system isn't
820 resulting in a lot of accumulation in sediments as it's being flushed out and
821 worked around.
822
- 823 Nightingale: Thank you, and sorry for getting into the science and that, but I just thought
824 while we were looking at that provision it was good to talk that through. Thank
825 you.
826
- 827 Maybe just one final question from that provision, well PR8. When you come
828 down to the matters of discretion, I always looked at probably no issues in
829 satisfying the copper zinc consideration there, but then when you come to
830 enterococci matters to achieve coastal water objectives. So what there would
831 you expect the NZTA or TA, who's discharging into that stormwater network,
832 what sort of things would you expect to see as part of their consent application?
833 I mean, that could be a question we ask them, but.
834
- 835 O'Callahan: I think this is probably a question for a future hearing topic. I'm not sure about
836 the reference to E. coli. This is in the stormwater stuff and E. coli's supposed to
837 be in the wastewater network. I mean, obviously it's not, it's misbehaving, but
838 if we think about the wastewater scenario, and perhaps the wastewater rule, we
839 can talk about the commensurate there because obviously the coastal objectives
840 require a significant amount of improvement in places, so they will drive an
841 outcome right up the catchment, and they need to. So it's the same thing, it's
842 commensurate with the load and it's easy to just assume that all the wastewater's
843 coming from the network, but it might not be.

- 844
845 Nightingale: But if the water tank's not. [01.39.59]
846 [01.40.00]
- 847 O'Callahan: Yeah. But again, it's the proportion of change that's needed that you need to
848 demonstrate in your consent application. If we're going back to the question
849 from Commissioner McGarry around the 50% improvement, we can't lose sight
850 of the fact that no one consent applicant is expected to meet these objectives, so
851 from their point of view it might be their contribution and how they measure
852 their contribution, which might be in pipe length or it might be in some other
853 way.
854
855 Even in the situation where probably 90 plus percent of it is coming from one
856 discharger, it's still the expectation isn't that that person, that party has to meet
857 the objective. The objectives are the State of the Environment, the consent
858 applicant and their consent is about them demonstrating what their
859 commensurate contribution is and how they're going to do it. [01.41.26]
860
- 861 Nightingale: Sorry, I was just waiting to see if you were... No, that's great. That's a good
862 example, I think, of that objective we were looking at yesterday, WH.09,
863 because here, and that is since you've got a specific rule, so where the consent
864 applicant can show that that rule is fully satisfied, then that activity will be
865 considered to be consistent with the TAS.
866
- 867 O'Callahan: Yes, and that's the risk if you don't think about it like that. That somebody might
868 be expecting a consent applicant with a big amount of discharge to actually be
869 able to say that they're going to meet it, and that's not the intent. The intent is
870 that it's everyone is going to try and meet that where they need to. But the plan's
871 deliberately trying to be a bit more prescriptive than the likes of that 018, which
872 just has a general kind of wishy-washy, "We'll try and prioritise improvements
873 here." This is what the NPS is envisaging, is rules as limits and getting it
874 admitted to.
875
- 876 Nightingale: It could be quite difficult for Council though, if these consent applications, these
877 global consents, are coming in at different times, and say you've got one TA,
878 they're saying, "We're satisfying that rule." But if the Council isn't satisfied
879 with one of the matters of discretion then they would need to assess the impact
880 of that discharge on the achievement of the Target Attribute State, but if that
881 global consent application is coming along quite early and all the others are
882 going to follow a few years afterwards, working out the commensurate, the
883 reduction in load that that particular applicant would need to make. It's all case-
884 by-case, isn't it?
885
- 886 O'Callahan: Dr Greer might be able to offer a bit more thoughts around how you work out
887 what your commensurate is. Ultimately, you're only going to know if you meet
888 the objectives when you've set the scientists out there to take the samples and
889 you're getting some consistent results. But really, what you're looking for is the
890 trends as you're going through that process and seeing the change. But then
891 there'll always be a bit of a lag between changes, improvements made, and what
892 you'll pick up in the monitoring anyway.
893 [01.45.02]
- 894 Greer: Dr Greer. We're quite lucky in that we generally have two consent holders
895 spread across base water and the stormwater across the entire PC1 area. There's

896 probably two approaches too for consenting. One, is the Council to establish the
 897 load reductions that are required when a plan becomes fully operative and
 898 provide that information to consent holders, and I think that would probably be
 899 the most straightforward way to do it, and then consent holders have the
 900 opportunity to refine them after that if they feel necessary.

901
 902 However, because there is really only one of them, especially when it comes to
 903 wastewater, that shouldn't lead to disagreement between applicants lodging at
 904 different times. But I would also envisage that the load reduction is pegged to
 905 the baseline, not when they apply their consent, so that there isn't just
 906 unnecessary confusion being added by the load reductions being calculated from
 907 different times, because that could be confusing. So potentially, there's some
 908 implementation guidance that needs to be released by Council once the plan
 909 becomes operative for stormwater and wastewater applicants.

910
 911 Nightingale: Thank you, and that actually comes back to what we started this morning with,
 912 which was the baseline data and getting that done as accurate as we can through
 913 this process.

914
 915 Greer: Dr Greer. And for the coastal environment in Porirua, we have reasonable
 916 estimates of the load reductions required for enterococci through the CREST
 917 modelling undertaken by John Oldman and then the freshwater load reductions
 918 that are required for the rivers.

919
 920 Nightingale: Thanks for that. We're probably at time, aren't we Mr Ruddock? I think that
 921 was. Ms O'Callahan, the commensurate point, that's in a policy is it, it's not-?

922
 923 O'Callahan: It's not in the rule, it's not in the objectives, no.

924
 925 Nightingale: Not in the objectives.

926
 927 O'Callahan: It's in the rules. I'm not sure if it's in the policies or not. I can check that.

928
 929 Nightingale: Thank you. I don't mean to jump ahead to things that are not part of this hearing
 930 stream, but I am really interested in understanding how these will work in
 931 practice.

932
 933 That's all the questions we had. Are we up to Dr Melidonis? Yes. Good morning,
 934 welcome, and I think you're presenting both before the morning adjournment
 935 and after, so we'll let you just indicate when you come to a natural point you'd
 936 like to stop, and we'll take the break.

937
 938 **Greater Wellington Regional Council– Dr Megan Melidonis**

939
 940 Melidonis: Kia ora. Thanks, Commissioner Nightingale. I will probably be able to present
 941 my entire slide pack in these 10 minutes and then the rest can be open for
 942 questions after the break. Josh, would you please move the slide. The slides
 943 haven't been keeping up with the discussion, I see.

944
 945 I'll jump straight into the sedimentation rate. It's a bit difficult to separate these
 946 conversations from looking at it from an objective perspective and not
 947 discussing the detail around it, and I see some of that is scheduled for tomorrow

948 so we'll overlap, and we might just cover it all today. But just in order to be able
949 to explain why certain values are in tables or what their objectives mean, I think
950 it's important to give a bit of outline of the sedimentation rates and a bit of the
951 science behind that. So I'll start with that.

952
953 I will refer to Mr Oldman's evidence, and he will join us later today and then he
954 can jump in and answer any of the technical questions contained in his evidence.
955 But just to summarise, the historical deposition rates of 0.7mm per year for the
956 Onepoto Arm, so we're specifically talking about sedimentation rate here in Te
957 Awarua-o-Porirua firstly. The Onepoto Arm and then 1.2mm per year for the
958 Pāuatahanui Arm.

959 [01.50.02]

960 We're looking at Mr Oldman's evidence. His calculations show that current
961 sedimentation rates are around three times higher than historical rates, and the
962 Plan Change 1 objectives of 1mm per year and 2mm per year are around 1.5
963 times the estimated pre-European settlement sedimentation rates.

964
965 Then there is another piece of work that was done by NIWA. This contrasts
966 slightly with what I've just mentioned. Their sediment load estimator predicts a
967 natural sedimentation rate of 0.8mm a year in Porirua Harbour overall and
968 suggests that the current sedimentation rate is conservatively at least five times
969 the natural sedimentation rate expected for the estuary. So when looking at these
970 two estimates, I consider Mr Oldman's to be the most robust, because it's taking
971 into account more detailed information specific to different harbour arms or
972 inlets, and they consider local historical sedimentation rates rather than national
973 modelling.

974
975 So on that basis, I consider the following coastal sedimentation rate objectives
976 to be consistent with the best available guidelines of inclusion of the ANZG, the
977 guidelines 2018, which states that the most effective way of assessing
978 sedimentation rate is to include, or at least consider, the national sedimentation
979 rate in the overall sedimentation rate, so in addition to the current sedimentation
980 rate. Estimates presented in Mr Oldman's evidence is 3.2mm per year for
981 Pāuatahanui Inlet and 2.7mm per year for the Onepoto Arm.

982
983 Then looking at the slide, it presents two tables from my technical evidence, my
984 primary evidence. Table 6 shows five-year rolling means for the Onepoto and
985 Pāuatahanui Inlets and they are calculated over different periods. So those are
986 five-year rolling means, which is the recommended methodology for looking at
987 sedimentation rate to encompass different rainfall regimes and high rainfall
988 events that might otherwise skew the results. That's an average across the five-
989 years.

990
991 As you can see from Table 6, the Onepoto Arm from 2013 to 17 is showing not
992 accretion but more erosion with a negative value, and when you move towards
993 2016 onwards, which is highlighted in red, it's indicating that there is accretion
994 in the Onepoto Arm that's being measured by our sedimentation rate plates,
995 which is annual monitoring, Council monitoring. When looking at the row below
996 that for the Pāuatahanui Inlet, it's almost a reverse trend, but not as dramatic.
997 You see the red shading from 2013 to 21 is indicating that the sedimentation rate
998 is higher than 2018 onwards, although it's only the period from 2018 to 22 that
999 is relatively lower and then the sedimentation rate appears to be increasing again

1000 from 2019 onwards. So we don't yet know where that trend is going but based
 1001 on some of the rainfall data and taking climate change into consideration, we
 1002 would expect that to continue increasing over time.

1003
 1004 When looking at Table 7, there are two periods listed in the rows. That's 2004
 1005 to 2014, which indicates the modelling period which Mr Oldman will speak to
 1006 in a bit more detail, but that's basically the period and the data on which the
 1007 modelling is based. And 2020 to 2024, which is the bottom half of the table, is
 1008 the most recent monitoring period for the five-year rolling mean calculation
 1009 from Council monitoring.

[01.55.01]

1010
 1011 When looking at the modelling period, the WIP, the notified, excuse me, the
 1012 Plan Change 1 documentation lists 1 and 2mm per year SAR for the Onepoto
 1013 and Pāuatahanui Inlets respectively, but when considering the ANZG guidelines,
 1014 and including the natural sedimentation rate, that would then shift to 2.7 and 3.2,
 1015 which would then have a resultant effect on the load reduction. So it really does
 1016 show a substantial difference in the load reduction calculations, with the current
 1017 Plan Change 1 values showing 47% for Onepoto Arm and 38% for Pāuatahanui
 1018 Inlet, where if the natural sedimentation rate is considered, that is changed to
 1019 maintain the current load. So quite a substantial change.

1020
 1021 Then looking at ecotoxicological effects of metals. A lot of this has actually
 1022 already been discussed through your questions, so just to highlight that a
 1023 sediment load reduction of 40% will require metal load reduction of 40% to
 1024 maintain the current rate of sediment metal contamination. However, through
 1025 this discussion you will be aware that that doesn't necessarily result in an effect
 1026 that might be felt or might be meaningful in an ecological sense.

1027
 1028 And briefly, just response to submissions regarding the objectives. There is relief
 1029 sought for inclusion of coastal turbidity and water quality objectives within the
 1030 plan. I do not believe these to be scientifically justified, mainly due to the mixing
 1031 and dynamics of coastal environments and estuaries where measuring turbidity
 1032 doesn't necessarily reflect the quality of the water throughout the year. If it's not
 1033 continuous monitoring it's very difficult to draw conclusions from that. In
 1034 addition, it's also a naturally occurring phenomena where in shallow estuaries
 1035 the sediment is quite mobile and moved around by storm events, high winds,
 1036 tides, etc. We believe there are more appropriate measures for the effects of
 1037 sediment than measuring turbidity in the water column, such as what we
 1038 currently measure in terms of sedimentation rate and muddiness and percentage
 1039 of mud in samples at specific monitoring sites.

1040
 1041 There was a question around nutrient levels. There was relief sought to include
 1042 nutrient monitoring. Sorry, that was for water quality in estuaries and coast, I
 1043 think. But we use other measures for understanding nutrients. Some as indicators
 1044 such as macroalgae cover, and then also we look at the qualities of the sediment
 1045 to understand how it might be affecting the invertebrates living on the sediment.

1046
 1047 Finally, responding to a submission questioning whether the sediment metal
 1048 levels are indeed high at point source outfalls. We have done two targeted
 1049 investigations. One more recently in 2023, to understand what sediment metal
 1050 levels are, not just at our State of the Environment monitoring sites but also at
 1051 targeted areas close to outfalls or point source outfalls.

1052 [01.59.55]

1053 And found that zinc concentrations and high molecular weight PAHs, so that's
1054 more where zinc is more related to housing and development, the PAHs are more
1055 related to industry or to vehicles, and those were found to exceed guidelines at
1056 most sites sampled in both 2009 and 2023, but other than that most of the other
1057 sediment metal concentrations were quite low.

1058
1059 And that concludes my presentation for today. Thank you.

1060
1061 Nightingale: Great. Thanks very much. We're going to have questions, but we'll take the
1062 break now and come back. Have to be reasonably quick, so we'll start 11. I'll
1063 just see if we think we might need more than this time. We'll come back at 11
1064 then. Thank you.

1065
1066 [Break taken – 02.01.14 – 02.28.27]

1067 Nightingale: Hello everyone. Welcome back. Dr Melidonis, thank you for your presentation.
1068 We'll see if anyone has questions. I have some but I'll see if someone else wants
1069 to go first.

1070
1071 Wratt: Commissioner Wratt. Thank you Dr Melidonis. That was a very concise
1072 summary. Thank you for your evidence before our break. I'm just interested that
1073 the WIPs identified those lower sedimentation rates. I understand your rationale
1074 around coming up with the higher rates, but I just wondered what drove those
1075 lower rates from the WIP committees?

1076
1077 Melidonis: Thanks Commissioner Wratt. Megan, sorry, Dr Melidonis. As I understand, the
1078 1mm per year SAR that was published in the WIP was consistent with the
1079 Porirua Harbour catchment strategy and was considered to be achievable
1080 through the modelling that was done.

1081 [02.30.02]

1082 Sorry, let me just start again because I'm not explaining this too well. The three
1083 scenarios that were put forward for modelling, when Dr Greer looked at those
1084 and considered the coastal objectives, it was understood that under the most
1085 stringent or conservative scenario, water sensitive scenario, that those rates were
1086 achievable, however when looking at what those scenarios required, it would
1087 be very difficult to implement some of that management, so there was a bit of a
1088 mismatch between what is considered achievable through modelling versus
1089 what's considered achievable realistically, and then when looking at some of the
1090 sedimentation rates in the five-year rolling means, they were above what was
1091 considered to be achievable, so even naturally they came very close to what was
1092 considered to be achievable in the WIP, and in some cases only with a 0.3mm
1093 per year difference between the natural sedimentation rate and current. So that
1094 doesn't, I mean considering that Porirua Harbour is a receiving environment for
1095 an area that's considerably developed, so there's a CBD around Porirua, there's
1096 the activities happening around the catchments, it's not really conceivable to set
1097 it at a natural or close to natural sedimentation rate without considerably
1098 hampering future development and also considering current activities.

1099
1100 Wratt: Some of the information that you've now brought into your recommendations,
1101 was that available at the time the WIPs went out?

1102

- 1103 Melidonis: Dr Melidonis. The sediment core data was available. It hadn't been assessed as
 1104 such because the modelling that was initially used to consider natural
 1105 sedimentation rate was national modelling, so it did include specific areas but
 1106 not the level of detail that is required in my opinion for setting targets in specific
 1107 estuaries. Some of that data was available but not considered. It was only when
 1108 Mr Oldman compiled, well did an assessment of those WIP reports, collated all
 1109 the information. As far as I'm aware, that was the first time all the local
 1110 information was considered.
 1111
 1112 Dr Wilson also pointed out that the ANZG guidelines didn't exist at the time of
 1113 the WIP so it also brought new evidence to the table and new information that
 1114 we can lean on to inform an objective of this nature.
 1115
 1116 Wratt: Thank you for that. Good explanation. Thanks.
 1117 Stevenson: Commissioner Stevenson. Thank you Dr Melidonis. Tautoko Commissioner
 1118 Wratt's comments. Succinct. I'm interested in mahinga kai recovery. We've
 1119 explored this a little with Tim Sharp, but noting in your rebuttal evidence you
 1120 say the targets around sedimentation have been softened, pardon the pun, would
 1121 they still provide for mahinga kai recovery?
 1122
 1123 Melidonis: Thanks Commissioner Stevenson. Dr Melidonis. It is challenging to consider
 1124 restoration across entire inlets and estuarine systems. In many cases it's a very
 1125 specific or localised issue.
 1126 [02.35.05]
 1127 So whereas we have a sediment load coming into the estuary, it's not settling in
 1128 one particular place. The CREST modelling shows that it's being moved around,
 1129 well it gives us an indication of what we might expect in terms of sedimentation
 1130 rate and sediment moving around the estuary in response to tides, and
 1131 hydrodynamic modelling shows the same.
 1132
 1133 It would be more appropriate to consider localised restoration in some of these
 1134 areas by first doing an assessment of whether the pressures would maybe inhibit
 1135 the growth or recovery of certain species. But in my view, a more localised
 1136 approach needs to be taken so that we can understand where the areas of concern
 1137 are, because we don't necessarily currently monitor specific shellfish beds, we
 1138 monitor State of the Environment sites which may or may not have mahinga kai
 1139 species. But it really would require an assessment of areas of importance and
 1140 then focussing on restoration of those. But where these objectives are important
 1141 is to reduce the overall sedimentation so that what's being moved around the
 1142 estuary is not potentially landing up on one of those mahinga kai sites and wiping
 1143 out restoration efforts.
 1144
 1145 Stevenson: And follow up, Commissioner Stevenson, probably to Ms O'Callahan. Would it
 1146 in your view then be non-regulatory methods or action plans that would capture
 1147 mahinga kai activities?
 1148
 1149 O'Callahan: My apologies. I haven't been specifically following the response from Dr
 1150 Melidonis. Can you just summarise. It was about whether the sediment would
 1151 enable the mahinga kai to re-establish in terms of the harbour? Is that the line of
 1152 questioning?
 1153

- 1154 Melidonis: Dr Melidonis. Yes, it's correct. We were also talking about ecological
1155 restoration of mahinga kai sites, like shellfish beds.
1156
- 1157 O'Callahan: So the question that I've received is, does that restoration sit within a non-
1158 regulatory method? I think if it requires a specific action to be done in the
1159 absence of a regulatable, a proactive activity to be done, that doesn't relate to an
1160 activity that requires a resource consent to authorise or a land use activity that
1161 can be regulated, that sort of thing, then probably it does fall into non-regulatory.
1162 So I'm just struggling to understand how else that would work.
1163
- 1164 Sevenson: Commissioner Stevenson. Thanks. That's just the confirmation I wanted. It will
1165 probably sit in a non-regulatory area somewhere. Thanks.
1166
- 1167 McGarry: Commissioner McGarry. If I could maybe just try and rephrase the issue a little
1168 bit differently. When I look at the table and I see it's now populated with
1169 numbers, but most of it seems to be 'maintain the status quo' and then the focus,
1170 or there's just science justification for doing that is the ecotoxicity sort of levels
1171 that pick up from Dr Wilson's work.
1172
- 1173 But I guess from the perspective of mahinga kai, if we're just maintaining the
1174 current then what we're seeing currently is mahinga kai isn't thriving in these
1175 environments, and I'm sure that's due to a number of pressures, including
1176 harvesting as well as contamination. So I guess we reframe the question as to,
1177 how does maintaining the status quo support the outcomes sought by mana
1178 whenua to restore mahinga kai in the harbours?
1179
- 1180 O'Callahan: I think that's first of all a planning question. Just to confirm that the maintain is
1181 the setting that's come from the WIP.
1182 [02.40.00]
- 1183 Melidonis: Thanks, Commissioner McGarry. Dr Melidonis. From our monitoring data it
1184 does not appear that sediment metals are affecting benthic macrofauna, so
1185 species that also include mahinga kai. It's more sedimentation that is an issue in
1186 some areas. Also, high nutrient loading or localised sediment metal effects.
1187 When looking at the objectives and the improvements that might be sought
1188 through those objectives, improving point source outfall water quality, in my
1189 opinion would go further and make more of a difference in improving localised
1190 mahinga kai sites than the objectives of copper and zinc in sediment included in
1191 the plan.
1192
- 1193 McGarry: Again this might be a planning question. Commissioner McGarry. By
1194 maintaining we're unlikely to see any change in that. So your response was
1195 really that a point source focus, which would be more through a consent process,
1196 to address localised impacts on areas where it's identified that mahinga kai could
1197 be restored is the approach, rather than through the sort of ecosystem wide
1198 objective level. Is that what I take that response?
1199
- 1200 Melidonis: Commission McGarry, yes. I think you've understood me correctly. I also just
1201 wanted to point out that, when looking at the national condition ratings and the
1202 bandings for assessing changes in estuarine health over time, the levels that are
1203 included in the Tables 8.1 and 9.1 are either consistent with very good or good
1204 levels of ecological health.
1205

- 1206 McGarry: In terms of the sedimentation rates, and I'm looking at your Table 6 when I ask
 1207 this question. When I look at the Pāuatahanui Inlet and then I put together some
 1208 of the responses on Day 1 of this hearing stream which were about the large
 1209 storm events of 2016 and 17, and when I look at this I wonder whether the real
 1210 drop is when those years drop out of the five-year rolling average. That those
 1211 very high years, suddenly in 2018 those years aren't in that five-year rolling
 1212 average. Could that be what's driving this, what appears to be an improvement
 1213 in environment, but it's actually really just part of how it's been calculated?
 1214 Statistics.
 1215
- 1216 Melidonis: Commissioner McGarry, thanks for the question. Dr Melidonis. Indeed, it does
 1217 depend when monitoring starts and what was occurring at the time. For example,
 1218 in Onepoto there was very high sedimentation at the time of commencement of
 1219 sedimentation rate monitoring, so for the initial period it was viewed as an
 1220 erosion event or a period of erosion, whereas obviously if monitoring had
 1221 commenced after that period of erosion it would appear to be a period of
 1222 accretion. So yes, the statistics would have to be interpreted with the view of
 1223 what was happening at the time, and we have considered this in the technical
 1224 evidence.
 1225 [02.45.00]
- 1226 McGarry: Commissioner McGarry. So your consideration of that in the technical evidence,
 1227 how does that translate? The figures are still just the five-year rolling average,
 1228 aren't they? Those events are captured in those periods. I guess, my question is
 1229 really asking, how do we see the difference between those, what I would say
 1230 they're almost skewing the data, aren't they? Because I know they're happening
 1231 and they're happening all the time at an unknown frequency, but if you look at
 1232 that, a trend can be very much driven just by those very large events using that
 1233 five-year rolling average. If you could translate what you were saying to how
 1234 you've considered that and how that's been factored in.
 1235
- 1236 Melidonis: Dr Melidonis. We also calculate a ten-year rolling mean and in our technical
 1237 reports we consider both. The five-year rolling mean has been selected for the
 1238 objectives because it's considered that it doesn't skew the results in terms of
 1239 high rainfall events and erosion events. The modelling considers a greater period
 1240 of time and Mr Oldman can speak to that. There was a bit of discussion as to
 1241 whether the ten-year rolling mean or five-year rolling mean should be used, and
 1242 it remains the five-year rolling mean because it was determined to be a measure
 1243 that does not skew the results in terms of excluding or including high rainfall
 1244 events.
 1245
- 1246 McGarry: Thank you. Because the Onepoto would show us a [02.47.17]. Could that be
 1247 why it jumps then into the very high levels 2016? Again, those two large events
 1248 – 2016, 2017.
 1249
- 1250 Melidonis: Dr Melidonis. Initially in the Onepoto you see those three blank unhighlighted
 1251 cells which is indicating the erosion from the initial measurement, and then in
 1252 2016 quite high rainfall. I think it was three events back-to-back is what we
 1253 understand to have driven the increase from 2016 and onwards.
 1254
- 1255 McGarry: Commissioner McGarry. So if we had the benefit of a 2021, 2025, another row
 1256 off, another column off this, would that likely to then go down, once we're
 1257 getting past those large events of 2016-17?

- 1258
1259 Melidonis: Dr Melidonis. We have those data. They're just being written up by our
1260 consultants at the moment and we'll be able to provide that in the next two
1261 months probably. I can't answer that question right now, but we'll have the
1262 information shortly.
1263
- 1264 Wratt: Commissioner Wratt. Just looking at that chart again. There is that high level of
1265 sedimentation has been maintained through in 29 to 23 and 2022 to 24. I mean,
1266 that seems to me to be a significant timeframe after those 26, 27 events.
1267
- 1268 Melidonis: Dr Melidonis. Once the sediment is in the system it's quite difficult to shift it,
1269 so some of it does shift out of the system and into the open coast, but once it's
1270 settled it's more likely to recirculate or move around the estuary rather than get
1271 flushed out. Dr Oldman is going to speak to that later in the day in terms of
1272 circulation within the harbour, but that's probably an indication of the sediment
1273 that's come in and then not been flushed out.
1274 [02.50.07]
- 1275 You do see accretion and erosion at certain points in time but it's very dependent
1276 on where the site is. Some of our monitoring sites are close to the mouth of the
1277 inlet where there are high tidal currents and they shift sediment out to sea more
1278 readily than, for example, in Pāuatahanui where there's less flow.
1279
- 1280 Wratt: Commissioner Wratt. So is that saying that those sedimentation rates actually
1281 are re-deposition sediment that's already there in some of your monitoring
1282 locations? Not necessarily new sedimentation that's coming into the harbour,
1283 into the estuary?
1284
- 1285 Melidonis: Dr Melidonis. That's correct. It doesn't differentiate between newly deposited
1286 sediment and sediment currently in the system, so it could be either.
1287
- 1288 Wratt: Commissioner Wratt. But wouldn't you expect that to balance out? Because if
1289 you're having re-settlement of sedimentation then it's got to come from
1290 somewhere, so you'd have a reduction in sedimentation somewhere and an
1291 accretion somewhere else?
1292
- 1293 Melidonis: Dr Melidonis. It's not that easy.
1294
- 1295 Wratt: Not that simple?
1296
- 1297 Melidonis: It's not that simple, but now with the CREST modelling tool we can run different
1298 scenarios and understand what might happen under different loading. It gives us
1299 the ability, even though it's a model and it's not real time sort of monitoring
1300 data, it gives us an indication of what we may expect under different rainfall
1301 scenarios or land management scenarios. But it's very difficult to tease apart the
1302 sedimentation rate data and say, "This sediment's moved to this specific area
1303 and shifted from, say, one sub-catchment or sub-estuary to another.
1304
- 1305 Wratt: Commissioner Wratt. But aren't those, the data in that table, is from monitoring
1306 not from modelling?
1307
- 1308 Melidonis: Dr Melidonis. Yes. The data in Table 6 is from monitoring from the
1309 sedimentation plates that we have in the estuary.

- 1310
1311 Greer: Dr Greer. Can I just jump in with a point of clarification here. On Monday we
1312 talked about events. The actual date of that second event was not 2017 it was
1313 around August to November 2020, corresponding with the flooding implement
1314 and the thousands of slips around the region.
1315
- 1316 Wratt: Thank you. That's a helpful clarification. Thank you, Dr Greer. Thanks.
1317
- 1318 McGarry: Dr Melidonis. The other part, component to understand is the muddiness
1319 parameter, isn't it? That that's giving us an idea of the fine particles that are
1320 resuspended and are moving around the system before they're flushed out to
1321 sea? Are they quite hand in glove those two measures, in terms of sediment
1322 deposition and muddiness percentage?
1323
- 1324 Melidonis: Thank you, Commissioner McGarry. In the Tables 8.1 and 9.1, we have
1325 muddiness reflected as extent of mud across the intertidal. So that's a measure
1326 of what fine sediment is present in the intertidal that potentially is being
1327 deposited through river deposits, whereas a percentage of the sample is also a
1328 measure of the amount of mud, but it's more localised. So the percentage mud
1329 across the intertidal gives us an idea of the extent of the deposition from the
1330 rivers or the catchment, and the percentage of sample is used for other reasons
1331 as well, for other applications as well. For example, when we're looking at the
1332 sediments we sometimes need to understand the particle size distribution to
1333 understand, to normalise certain measures and to also calculate different
1334 statistics in terms of amount of carbon etc.
1335 [02.55.14]
1336 So from a science perspective, we take those samples for those reasons as well.
1337 The percent of sample looks at also the topmost section of sediment, so it's
1338 different to a sediment core where it goes deeper, but it's looking at the most
1339 recent inputs. When you pair that with the percentage of mud across an intertidal
1340 area, it's sort of putting into perspective how large the impact might be at that
1341 site. So they're very site specific measures as with sedimentation rate, and I do
1342 acknowledge that there are challenges when averaging these across entire inlets
1343 because they are very site specific measures.
1344
- 1345 McGarry: Thank you. Just on a completely different tact. Anyone else still on sediment?
1346 We could stay there. I was going to go somewhere completely different.
1347
- 1348 Nightingale: I have some sediment questions.
1349
- 1350 McGarry: Yes, let's stick there.
1351
- 1352 Kake: Kia ora. Commissioner Kake here. I do have questions related to sediment, but
1353 I think you've touched on a few key important matters that I just want to address
1354 as well.
1355
- 1356 Just taking a step back, just so I can understand the process a little bit further.
1357 The maintain target came from the WIPs and we heard earlier in the week that
1358 when some of these targets were set, I'm conscious that Ngāti Toa in particular
1359 wasn't involved all the way through, or they said they've stepped away to
1360 maintain their own statement. The question, I suppose, is when that maintain
1361 target was set with Ngāti Toa in the room, I suppose, or mana whenua in general,

1362 and then sort of a similar question which is science related in particular to your
 1363 evidence, is just the selection of the Onepoto Arm and the Pāuatahanui Inlet, just
 1364 so I'm understanding it correctly, it's the localised...? In order, from the
 1365 scientific perspective, to measure these targets, these attributes, they need to be
 1366 done at a more localised level in these particular locations, and that's why those
 1367 two - Onepoto and Pāuatahanui were selected in the Porirua Harbour?
 1368

1369 Melidonis: Thanks, Commissioner Kake. Dr Melidonis. Not entirely clear on your question
 1370 but just to clarify. Our State of the Environment monitoring sites were placed
 1371 not necessarily in areas where we expected degradation, but more to measure
 1372 environmental response over the long-term. So they are indeed sites that we
 1373 acknowledge are not reflected by the current state depicted by our monitoring
 1374 programme, as I've acknowledged in my technical evidence when referring to
 1375 point source clause [02.58.59] etc. So that's the first point. That they were placed
 1376 in specific areas for the purpose of understanding change over time. A lot of
 1377 them are close to important catchments and sources of sediment, and indeed the
 1378 freshwater monitoring located in some of the rivers, the three rivers in Porirua
 1379 Harbour, reflective of our concerns around sediment inputs.
 1380

1381 Then in terms of Ngāti Toa's involvement in the WIP. I think Tim Sharp did
 1382 speak to that on the first day, so I think he gave a good summary of what
 1383 happened at the time.

1384 [02.59.58]

1385 But just to say that we are working closely with Ngāti Toa on the Cultural Health
 1386 Monitoring Programme, and we are linking up our water quality monitoring with
 1387 some of the sites on their Cultural Health Monitoring Programme list to make
 1388 sure that we are not duplicating effort and that we are focussing our efforts, not
 1389 just in the right locations in terms of science but also the actual on the ground
 1390 concerns of where contaminants might be entering the system. I don't know if
 1391 that answers your question.
 1392

1393 Kake: Yeah it does, and it does help just to clarify the next question which I think
 1394 you've sort of answered, but in the WIP Implementation Programme for Te
 1395 Awarua-o-Porirua, there is, I suppose, just a reference to a particular site which
 1396 is Rangituhi WMU, and just looking at your map and your evidence it is just
 1397 adjoining the Onepoto Arm I'm seeing. I suppose, just in terms of my
 1398 understanding and clarification, and we can talk to Ngāti Toa as well, but this is
 1399 a particularly important site due to the proximity of the marae and mahinga kai
 1400 and mahi tapu in that particular catchment, that Rangituhi catchment. That's
 1401 correct? Okay. So in that respect, the work happening in Onepoto Arm, because
 1402 they're adjoining essentially, there is a flow-on effect. Excuse the pun.
 1403

1404 Melidonis: Dr Melidonis. I can't speak on behalf of Ngāti Toa but just currently working
 1405 on some of the monitoring with them, I do understand there's high concern
 1406 around water quality in that area because of all sorts of cultural and recreational
 1407 activities that take place or used to take place in that area. In terms of our
 1408 monitoring cycle [03.02.26] Tītahi Bay, which is kind of just north of that, I
 1409 have heard that that site in the past, prior to our monitoring programme being
 1410 initiated, was of quite poor quality in terms of sedimentation or sediment quality.
 1411

1412 So also acknowledging the aspirations of us and mana whenua to improve sites.
 1413 Also, consider historical sediment quality and environmental quality so that we

1414 focus our efforts on areas that potentially naturally receive some, potentially if
 1415 you're talking about nutrients, some impacts from riverine high nutrient
 1416 systems.

1417
 1418 From my conversations it's my understanding that that is one of the sites that is
 1419 potentially not in scope for improving sediment quality because naturally or
 1420 historically it was known to be a site of poor sediment quality, and then when
 1421 you're talking about poor, it's also a question of what measures you are using to
 1422 classify that as being poor because I understand sediment, anoxic sediment that
 1423 appears black in colour, also has its uses in terms of cultural practices. So when
 1424 I'm talking about poor I'm talking from a scientific perspective.

1425
 1426 **Kake:** Thank you. I think that helps with my understanding. Just a final question, just
 1427 with respect to the Tables 8.1, and this might be a [03.04.43] question. Table 8.1
 1428 and Table 9.1, and given the evidence that we've just heard, the Wai Tai unit in
 1429 8.1, and then I think it's the open coast unit in 9.1 on the tables there.

1430 **[03.05.02]**
 1431 They've been struck out. I'm trying to find what the other one is called. Is it
 1432 because of what we just heard with respect to the more localised monitoring
 1433 required in these particular areas of the coast?

1434
 1435 **Melidonis:** Dr Melidonis. Basically, I hand my point to add to my answer here from a
 1436 planning perspective, but from a scientific perspective, in Wai Tai or open coast
 1437 there's generally dynamic mixing because of wave action and the nature of the
 1438 coast. The expectation is that the environment is more impacted by natural
 1439 phenomena than by inputs coming from the land. I mean, that's a generalist
 1440 statement so obviously it does depend on the specific area in question, but
 1441 generally in the open coast that mixing is a bit more forgiving in terms of inputs
 1442 that might be coming in from point source or riverine inputs or land derived
 1443 inputs into the marine environment.

1444
 1445 When we took that into consideration and looked at the different parameters
 1446 included in the tables, most of them were really of concern when talking about
 1447 point source or localised inputs, which I understand is covered elsewhere in the
 1448 plan. Ms O'Callahan.

1449
 1450 **O'Callahan:** Yes. My understanding from Dr Melidonis's evidence is that they're not relevant
 1451 to the State of the Environment measures in the open coast, and the Council
 1452 wouldn't be looking to monitor them on that basis, but they are relevant in the
 1453 context of the specific discharge, but there's not sort of a concern about
 1454 degradation in those open coast areas from the land use inputs basically. So it's
 1455 only if there's point source discharges, which there are. The treatment plant do
 1456 discharge. And sorry, that's from an ecological perspective so there are still
 1457 enterococci issues in the open coast, and I talked about Ōwhiro Bay being a
 1458 particularly problematic location.

1459
 1460 But generally there shouldn't be problems in those areas, but that's why I've
 1461 tried to move that into the clause. In P.O3 I've tried to move that content into a
 1462 narrative objective, and as I said, I still need to do some work on that, but we've
 1463 still got, all of those other narrative ones are there to manage those point source
 1464 discharge in a normal or traditional kind of coastal objective sense. So we've
 1465 sort of got the old and the new. The old sort of, there's an objective of what a

- 1466 consent applicant needs to meet here in the words, and then there's the State of
 1467 the Environment stuff in the table, which is limited to sedimentation in effect for
 1468 Porirua, and then the human health stuff in the other table.
 1469
- 1470 Melidonis: Dr Melidonis. Just to add to that. In Table 8.1 there's a column that includes
 1471 other estuaries. What I'm referring to here is the open coast in the context of
 1472 beyond the estuary, so there's still scope to include estuaries of concern, like
 1473 Ōwhiro Bay in the actual estuary, rather than on the open coast.
 1474
- 1475 Nightingale: Thank you. Commissioner Nightingale. On that, I saw in the Te Whanganui-a
 1476 Tara WIP they talk about Te Whanganui-a-Tara outer harbour as having D as
 1477 the current state for deposited sediment.
 1478 [03.10.10]
 1479 I thought that that seemed really quite different from what your evidence is. Is
 1480 that again just different modelling? Sorry, not different modelling but an
 1481 approach to monitoring that has caused that? I don't know if you need a
 1482 reference to the WIP but it's-
 1483
- 1484 Melidonis: No, that's okay. Thanks, Commissioner Nightingale. Dr Melidonis. As part of
 1485 provision of science information to assist with the WIP process, we did put
 1486 together a Coastal Assessment Report, and I can check now, but as far as I
 1487 remember, what is included in Te Whanganui-a-Tara WIP is generally
 1488 consistent with that coastal report we put together. It would depend on which
 1489 parameters you're talking about exactly, but that area is quite impacted by
 1490 sediment from the Hutt River, so in terms of that measure, I wouldn't be
 1491 surprised with a D rating. But I do have it on my laptop, and I can double check
 1492 for you if the other parameters are concerning.
 1493
- 1494 Nightingale: Commissioner Nightingale. I'm still just struggling, and it might be because of
 1495 how it's been measured and the statistical analysis, but in Table 8.1 for instance,
 1496 current state for Te Whanganui-a-Tara Harbour has no data. Apart from Mākara,
 1497 everything is at maintain, and I guess that's a very different message coming out
 1498 of the WIP, which is that things that are happening higher up the catchments are
 1499 impacting the coastal environments.
 1500
- 1501 My lay reading and understanding is that what's coming out of both the WIPS,
 1502 Te Awarua-o-Porirua and this one, is that, yes sediment does need to be reduced
 1503 in the coastal environment. It's not just at the point sources and addressing it as
 1504 it's coming into the rivers. So I guess, if our recommendations are that it's
 1505 largely maintain other than improve for Mākara, it's largely maintain, it just feels
 1506 like it's just a very different result from what I think are the clear messages in
 1507 the Whaitua Implementation Plans.
 1508
- 1509 Melidonis: Dr Melidonis. There are some substantial changes put forward by Ms
 1510 O'Callahan in terms of Te Whanganui-a-Tara and Mākara Estuary in Table 8.1,
 1511 so when looking at the amended table the metals in the sediment are set at a very
 1512 good rating, a good or very good, which currently indicates maintain, but that's
 1513 with an acceptable band because you can't really get better than very good, so
 1514 that would make sense.
 1515 [03.14.55]
 1516 In terms of muddiness, the aerial extent of mud, it's not actually applicable in
 1517 Te Whanganui-a-Tara, because although technically an estuary, it doesn't really

- 1518 have its own intertidal soft sediment area where it is applicable for Te Awa
 1519 Karangi for example. So some of the estuaries are maybe feeding into the deep
 1520 basin estuary of Te Whanganui-a-Tara, and the same goes for sedimentation
 1521 rate. So really, for Te Whanganui-a-Tara we're more talking about percentage
 1522 of mud in the sample and the metals in the sediment.
 1523
- 1524 When looking at Mākara, the copper and zinc in the sediment in the amended
 1525 table provided in Ms O'Callahan's evidence lists the metals as not applicable
 1526 under the context of that not being a high growth area or an area where there's
 1527 very many houses and vehicles moving around, so it's not deemed an important
 1528 parameter to measure in that context. No data for muddiness, but the target that
 1529 was set through the WIP still coming through and still reflected there is a very
 1530 good measure.
 1531
- 1532 I would say in Plan Change 1 it's maybe reflected as maintain, but in the
 1533 amended table there are some improvements to be sought.
 1534
- 1535 Greer: Dr Greer. Can I just jump in here to clarify something. The WIP identifies the
 1536 baseline state for both the inner and outer harbour as D, but also sets the target
 1537 as D, which is why it was [03.17.11] transcribed that WIP objective into a coastal
 1538 objective as maintain.
 1539
- 1540 Nightingale: Commissioner Nightingale. That's what they call first steps I think, and then
 1541 longer term, which I can't immediately see what that time period is, but longer
 1542 term. Sorry, just going to quickly... This is the table on page 74 of the WIP.
 1543 They don't have anything indicated there for a longer term.
 1544
- 1545 Greer: Dr Greer. The targets were set off the First Steps G column for freshwater and
 1546 coastal with the longer terms, I believe, representing Wai Ora. So they're the
 1547 very far out objectives.
 1548
- 1549 Nightingale: Commissioner Nightingale. Ms O'Callahan, I see that, this is a question we had
 1550 from Council on day one about how the NPS-FM and the NZCPS need to be
 1551 read together, and I think it's Policy 22 of the NZCPS is a policy about
 1552 sedimentation and that hasn't identified any particular issues. I think these
 1553 provisions give effect to that, but I did wonder about Objective P.O3(a) which
 1554 talks about, sediment entering the harbour catchments either via fresh bodies or
 1555 directly are significantly reduced, and I don't have a particular, I don't think that
 1556 wording is in the Te Whanganui-a-Tara objective, and as I understand it, these
 1557 provisions are about managing the impacts on the coastal receiving environment
 1558 from activities that impact freshwater bodies. So just a query about the word
 1559 'directly' in that objective.
 1560
- 1561 [03.20.00] O'Callahan: Mary O'Callahan speaking. There is a related clause in WH.O3, which is about
 1562 the sediment inputs to Mākara estuary, that's identified as the issue for sediment
 1563 for Te Whanganui-a-Tara. But my understanding of the coastal objectives is they
 1564 are the coastal objectives in terms of the interrelationship with NPS-FM, but
 1565 they are also the coastal objectives in their own right under the NZCPS, so they
 1566 are replacing the existing coastal objectives as well in terms of ecosystem health
 1567 and the water aspects of the coast in terms of water quality. So this is both. These
 1568 will be the objectives that apply to a direct discharge of sediment, but they also

- 1569 influence what's coming from the freshwater, or the riverine environments is the
1570 language that Dr Melidonis uses. Does that answer your question?
1571
- 1572 Nightingale: Yes, that's really helpful thank you. So then, I guess if it is managing direct
1573 inputs as well, is it based on the science an objective is only needed in terms of
1574 Mākara estuary, not in terms of the other coastal environments for Te
1575 Whanganui-a-Tara. But is it captured by the chapeau maybe?
1576
- 1577 Wratt: Commissioner Wratt. Can I ask a question which I think is aligned, and a little
1578 bit it's a statement of summarising what I'm thinking this is meaning, is that in
1579 Te Whanganui-a-Tara and in the Wellington Harbour, the inputs from the river,
1580 and the Hutt River in particular, aren't really an issue in terms of the
1581 environmental quality of Wellington Harbour. The quality of water in the river
1582 is an issue for the river in the river itself and in its tributaries in terms of
1583 freshwater quality, but it's very different from in Te Awa in Porirua where
1584 you've got inputs from the streams feeding into the Porirua and Pāuatahanui
1585 Inlets which are impacting on the quality of the estuary. Am I coming to the
1586 right conclusion there?
1587
- 1588 O'Callahan: That's been my conclusion, so let's hear from Dr Melidonis.
1589
- 1590 Melidonis: Thanks, Commissioner Wratt. Dr Melidonis. There is naturally occurring
1591 sediment in Te Whanganui-a-Tara and coming down the Hutt River, so that
1592 would happen naturally under forested conditions, so it's important to take that
1593 into consideration, but then the sediment load coming down there, current day
1594 sediment load, is well above that natural load, so there is indeed an effect.
1595
- 1596 The organisms that we have monitored, the benthic and fauna in Wellington
1597 Harbour are still in a relatively good state despite the muddiness you say of the
1598 sediment. This is generalising over the entire harbour, but definitely those
1599 organism appear to have adapted so there's quite good diversity represented at
1600 the sites we monitor in Wellington Harbour, and as I said, it appears that some
1601 of the more, usually sensitive organisms can cope with that amount of sediment.
1602
- 1603 We don't monitor in the intertidal or very close inshore in Wellington Harbour
1604 so that is a bit of an unknown, what's happening at those sites, but generally
1605 we're talking about deeper sites. So I wouldn't go as far as saying that there's
1606 no impact.
- 1607 [03.25.00]
- 1608 I would potentially propose considering additional sites for monitoring in the
1609 intertidal to understand how sediment might be effecting organisms there, but
1610 then also considering some of the areas around the harbour are beaches that are
1611 naturally low in diversity in any case. So it would be potentially considering
1612 sites close to the mouth of Wellington Harbour and also taking into account we
1613 do have sites in the estuary in Hutt River, which is quite heavily impacted, so
1614 that gives us a reflection of how the sediment coming down the river actually
1615 impacts the estuarine fauna.
1616
- 1617 Wratt: Commissioner Wratt. The estuarine, there's nothing in here really is there about
1618 the Hutt River estuarine environment?
1619

- 1620 Melidonis: Dr Melidonis. We do have those data, and in previous iterations of this table I
1621 included an extra column for Hutt River, or Hutt Estuary should I say. So we do
1622 have data, and it is one of our monitoring sites, long-term monitoring sites.
1623
- 1624 Wratt: Commissioner Wratt. And there could well be mahinga kai issues, even if the
1625 organisms are adapting in some places you could still have issues with mahinga
1626 kai, food gathering, and not being suitable for human consumption.
1627
- 1628 Melidonis: Dr Melidonis. Yes, that's true. Especially considering that most of our sites are
1629 deep sites – 20 to 30 metres, which wouldn't necessarily be the ones visited for
1630 mahinga kai.
1631
- 1632 Nightingale: Commissioner Nightingale. So that would fall into 'Other Estuaries' in Table
1633 8.1 with a maintain target?
1634
- 1635 Melidonis: Dr Melidonis. Yes, that's correct. It's currently listed under 'Other Estuaries'
1636 and the reason for the 'Current state' column in that section of the table is a little
1637 unclear to me. I guess it's just to be consistent because it's not that there's no
1638 data for other estuaries, it's more that it's not applicable. Because it's across a
1639 whole bunch of estuaries it's difficult to list. I mean, it's not possible to list
1640 current state so I suggest potentially taking out that column of 'Current state' for
1641 'Other estuaries.'
1642
- 1643 O'Callahan: So just going back to Commissioner Nightingale's question. I think it was, "How
1644 do these objectives work?" Was it? Or, "Have we got enough here for the point
1645 source discharges?"
1646
- 1647 Nightingale: Commissioner Nightingale. Might need to wind back. You have looked at these
1648 provisions in light of the NZCPS and Policy 22?
1649
- 1650 O'Callahan: Well look, probably one aspect of context with this is there's actually very few
1651 submissions on the coastal objectives. I've already mentioned that I didn't have
1652 scope to make it in line with the other ones. There is hardly any submissions on
1653 this, and it's not like the freshwater provisions when you can bring in new issues
1654 as the panel or matters that are raised in the hearing. This is a Schedule 1 issue.
1655
- 1656 In a lot of regards it's not perfect and I've struggled a bit. If I had my time again
1657 I'd maybe draft it differently. Because it's come from the point of view of the
1658 WIPs, and just the whole monitoring of the coast in this State of the Environment
1659 way, it's all just a lot more complex than it appears to try and make it work well.
1660
- 1661 There's certainly no scope in submissions trying to have the objectives more
1662 stringent than what they are, which is at maintain. So you might have an interest
1663 in worrying about this D, but I haven't found any... I haven't obviously looked
1664 at that issue specifically, but I can't, from my working on it, recall if there's any
1665 scope that would enable that sort of a decision to be reached.
1666 [03.30.00]
- 1667 I'm certainly happy to look into it, but I think that's certainly my sense for it.
1668
- 1669 Nightingale: Commissioner Nightingale. I mean, there is of course the general requirement
1670 that these provisions do give effect to the national direction including the
1671 NZCPS, and that's a statutory direction, and I think it's either Forest & Bird or

- 1672 EDS might have had a broader submission point about consistency with the
1673 NZCPS.
1674
- 1675 O'Callahan: I think their main submissions, from recollection, was to seek the reinstatement
1676 of the Operative Coastal Objectives.
1677
- 1678 Nightingale: Probably leave it there, but where I was just generally going, was that I still, and
1679 maybe I just need to review the material on this again, is that I'm still struggling
1680 to understand how, where we know that there's sedimentation issues in higher,
1681 up in the catchments, and the PC1 has put in provisions to manage those
1682 activities causing that, how we then end up in a, "It's all okay in the coast," sort
1683 of. There's something I'm either sort of not quite understanding, or?
1684
- 1685 Greer: Dr Greer. I think it's important to understand that the D in the coastal
1686 environment is not the same as a D under the NPS-FM. This is not an exceedance
1687 of the national bottom line. Perhaps Dr Melidonis could describe what a D
1688 actually looks like in the environment and potentially identify whether it is
1689 representative of significant adverse effects or a more stringent threshold.
1690
- 1691 Melidonis: Dr Melidonis. Then I direct you to Table 3 of my primary evidence, and that
1692 gives a reflection of what a D looks like. It's banding of poor, and there are
1693 measures. I'm sort of describing that in terms of all the parameters we've been
1694 discussing today. Just also want to point out that in some areas there might be a
1695 banding of D, but it might also be a natural sort of driver. So in places like sandy
1696 beaches or gravel beaches, macrofauna, so macroinvertebrates, might be rated
1697 as D because the diversity is low, but that's naturally occurring. So that's where
1698 it gets a little confusing when you're just looking at numbers and bandings,
1699 because that narrative is not really captured.
1700
- 1701 In some situations in the WIP there were improvements sought within a band,
1702 and maybe that's not so much reflected in the maintain, so I guess it would be
1703 helpful for Ms O'Callahan to just respond as to whether those improvements are
1704 included under maintain even though it's not shifting across a band, so I think
1705 it's not necessarily saying it's going to be maintained at a specific level, but
1706 maintained within a band as such, so still scope for improvement. But correct
1707 me if I'm wrong there.
1708
- 1709 O'Callahan: At the moment my drafting... Mary O'Callahan. My drafting doesn't provide
1710 for that but it certainly, I think that would be within a scope to make that clearer,
1711 because originally these all talked about maintain or improve, and now on there
1712 on a consenting sense, that's a bit of a nonsense because the consent applicant's
1713 going to just have the option of maintain. But if there are specific attributes
1714 where we're seeking an improvement within a band and we can describe what
1715 the band is, then that would be within scope to capture in here, but I would need
1716 to understand your evidence, Dr Melidonis, better to work out where that would
1717 need to go in these tables.
1718
- 1719 Greer: Dr Greer. Just to note that an improvement is implied through the freshwater
1720 targets for the Hutt River and the Mangaroa River as well. In relation to the
1721 visual clarity there's an estimated load reduction required for the Hutt River
1722 from current state of around 6%.
1723

[03.35.00]

- 1724 Nightingale: Commissioner Nightingale. Yes, at the bottom of Table 9.1 ‘M’ is maintain
 1725 maintenance in the state of a target, and I actually did have a question about
 1726 whether it was clear to a plan reader what that meant, but I’ll leave that with you.
 1727 We’ve discussed that.
 1728
 1729 The difference, Dr Melidonis, from the 40% load reduction which came out of
 1730 the WIPs and was originally in the... It was in the notified PC1 wasn’t it? Yes.
 1731 To a zero now, and that’s what, other than Mākara, I think?
 1732
- 1733 Melidonis: Dr Melidonis. Across the board. Was in response to changing the sedimentation
 1734 rate, the SARs, when considering Porirua Harbour at least, and then by
 1735 calculating the work Mr Oldman did in calculating sediment loads. I think it may
 1736 become clearer when he presents later today.
 1737
- 1738 Nightingale: But the difference between the two, so the 40% to now the zero, which again as
 1739 I understand it, Ms O’Callahan is saying is still supporting an improve for
 1740 Mākara even though... Zero load reductions but improved for Mākara, and
 1741 that’s because of differences that’s come out through the modelling and taking
 1742 into account the natural sedimentation rate which varied from what came out of
 1743 the WIPs.
 1744
- 1745 Melidonis: Dr Melidonis. In my evidence, the change from 40% to zero is reflective of
 1746 Porirua Harbour, and as far as I understand there’s still proposed load reduction
 1747 for Mākara, but I’ll refer that to Dr Greer.
 1748
- 1749 Greer: Dr Greer. Yes, there is a site pretty close to the estuary and it’s probably the only
 1750 inputting water body that require, I think, a 38% reduction in sediment load to
 1751 meet the freshwater TAS.
 1752
- 1753 McGarry: Commissioner McGarry. I just wanted to, I think you’ve responded really well
 1754 to the additional parameters all wanted by EDS and Forest & Bird, and I accept
 1755 what you’re saying there, but I’m very conscious that chlorophyll-a is sort of our
 1756 only measure of understanding the risk of phytoplankton blooms. So my
 1757 question really is, by not having that as a parameter, how is the risk of
 1758 phytoplankton blooms, how is that monitored in the State of the Environment
 1759 way, because I’m just looking back to the objective. Obviously, the new one
 1760 added there now is, “(i) No increase in the frequency of nuisance microalgae
 1761 blooms.”
 1762
 1763 So I do accept what you say about the scientific justification, but I just don’t
 1764 understand how taking that off the table and putting it into a narrative and how
 1765 it would then be monitored.
 1766
- 1767 Melidonis: Thank you, Commissioner McGarry. Dr Melidonis. I guess Ms O’Callahan can
 1768 comment on a narrative versus a parameter that’s included in the table and what
 1769 that really means for consent applicants etc, but just in terms of phytoplankton
 1770 being dropped from the tables and included rather as a narrative, that was to put
 1771 it into further context in terms of where it might be useful to monitor
 1772 phytoplankton, because including it in the table, it was very difficult to
 1773 communicate that.
 1774

[03.40.01]

- 1775 It's potentially only useful to monitor it in certain situations or certain areas, for
 1776 example areas that might be impacted by point source discharges or estuaries
 1777 that experience riverine mouth closures. So putting that context into the table
 1778 was quite difficult.
 1779
- 1780 If we included it in the table we'd have to list quite a few different estuaries and
 1781 potentially additional areas of monitoring, so that was one of the reasons for
 1782 putting it in as a narrative. So not dropping it entirely, and still acknowledging
 1783 that it's useful, particularly maybe in closed estuaries or areas that do experience
 1784 nutrient water quality problems. It's a nuance there.
 1785
- 1786 Ruddock: Sorry, apologies commissioners. Just be aware, we're running 25 minutes
 1787 overtime on this particular speaking slot, but continue.
 1788
- 1789 McGarry: Commissioner McGarry. So do I take from what you were saying, it being more
 1790 of a localised parameter, so if a consent applicant was to go through the process
 1791 and that objective, and then it might be appropriate that they monitor outside in
 1792 a reasonable mixing chlorophyll-a in the receiving waters to make sure that the
 1793 nutrients aren't in fact causing localised effects. Is that how it would be
 1794 measured from the narrative?
 1795
- 1796 Melidonis: Dr Melidonis. That's correct. I also, just before the break I wanted to draw your
 1797 attention to bank invertebrates because I recall that was a question from earlier
 1798 and we haven't yet discussed that. So happy to discuss it after the break or at the
 1799 next slot, but that's correct. You have understood my sort of explanation
 1800 correctly in terms of phytoplankton.
 1801
- 1802 Nightingale: Move on. Sorry, Dr Greer, your last comment about 38% load reduction
 1803 monitored near the Mākara Estuary. Where is that? Is that in your evidence, or?
 1804
- 1805 Greer: The last number I can remember off the top of my head was 38%. It was the
 1806 focus of Mr Blyth's Second Statement of Evidence, and it will be in the amended
 1807 tables under the policy number.
 1808
- 1809 O'Callahan: It will be 4.
 1810 Wilson: It's under that. Let's see. It will be WH.4. I remember correctly. It is under Table
 1811 8.5 in Appendix 2 in Ms O'Callahan's rebuttal. Mākara Stream at Kennels,
 1812 which accounts for 92% of the Mākara [03.43.46] catchment. Page 361.
 1813
- 1814 Nightingale: Thank you. Then for Mākara monitor then in the estuary itself, it's a narrative
 1815 of improve with no numeric.
 1816
- 1817 O'Callahan: There was a numeric in the notified version of PC1.
 1818
- 1819 Nightingale: Yes, called a 2.1?
 1820
- 1821 O'Callahan: Two to one or something. I don't actually list them 2:1.
 1822 Nightingale: 2.1.
 1823
- 1824 O'Callahan: I can't actually understand what that means, so you'll have to ask a scientist. But
 1825 that's been suggested to be replaced with 'improve' and I understand it's

- 1826 probably related a bit to the muddiness targets that are there for Mākara Estuary,
 1827 but perhaps Dr Melidonis could explain the 2:1 and why that wasn't suitable.
- 1828 [03.44.55]
 1829 Melidonis: Dr Melidonis. The 2:1 measure, I understand was inserted due to the lack of
 1830 information around natural sedimentation rate, and it's inconsistent with the
 1831 measure included in Table 9.1, so a more appropriate measure is an actual value,
 1832 and since that isn't available right now it was adjusted to improve. Because
 1833 Mākara Estuary is included in the table because of concerns raised through the
 1834 WIP and by the community, it's probably advisable for us to monitor baseline
 1835 state or current state for that estuary, which is usually a process over three years,
 1836 to understand sedimentation rate and muddiness. But that work would have to
 1837 result, or would be decided on after this process really, of Plan Change 1, and
 1838 what the directive is.
- 1839
 1840 Nightingale: Commissioner Nightingale. Thank you. So really the best that we can do for now
 1841 is an improve target and maybe in a future plan change when there's more data,
 1842 we could look to have a numeric target in there.
- 1843
 1844 Melidonis: Yes, and the direction of improve will need to be demonstrated in terms of the
 1845 trend analysis.
- 1846
 1847 Nightingale: Thank you. Any further questions? Otherwise we'll move on to Dr Oldman.
 1848 Thank you, and sorry to keep you waiting but it's obviously all very related. Do
 1849 you need introductions or are you happy that you know who we are?
- 1850
 1851
 1852 **DHI Water & Environment – Dr John Oldman**
- 1853
 1854 Oldman: I'll just introduce myself.
- 1855
 1856 Nightingale: Great.
- 1857
 1858 Oldman: I've got to get used to the technology. Kia ora everyone. I'm John Oldman. I
 1859 work for DHI. I'm lucky enough to be based in the Eastern Bay of Plenty in
 1860 Ōhiwa, and my background is in understanding the effects of discharges into the
 1861 marine receiving environments.
- 1862
 1863 Am I in charge or is Josh?
- 1864
 1865 [03.47.47]
- 1866
 1867 Oldman: Okay. My evidence summarises the previous modelling that I've done for the
 1868 TAoP in 2019, and additional modelling carried out for the PC1. That modelling
 1869 quantifies how catchment derived sediments, metals and pathogens are
 1870 transported from the catchment outlets and into Porirua Harbour. The models
 1871 underpinning the work have been calibrated against available observations, and
 1872 the modelling includes appropriate current day baseline loads to define the
 1873 current state of the harbour in terms of the contaminants considered.
- 1874
 1875 We can use the link to catchment and marine models to allow us to understand
 1876 the effects within Porirua Harbour of future land use scenarios to be quantified.
 1877 So we essentially build a virtual land use scenario, and we quantify the effects

1878 of that within the receiving environment. The T AoP considered it business as
 1879 usual and a water sensitive scenario, and additional land use scenarios have been
 1880 considered for PC1.

1881
 1882 For pathogens, baseline load reductions within individual sub catchments have
 1883 been applied, so Table 7 of my evidence, and the predicted changes in pathogens
 1884 at key sites in the harbour have been determined. This data is then used by Dr
 1885 Wilson to assess what pathogen load reductions mean in terms of changes and
 1886 attributes at these key sites.

1887
 1888 For sediments, the work carried out for the T AoP provided an understanding of
 1889 the variability of the predicted deposition within the harbour. So this variability
 1890 relates not only to the magnitude of the load delivered during individual events
 1891 but also the sequence of tides, winds and waves that occur immediately after an
 1892 event. Figures in my evidence, Figure 4 in Appendix 1, illustrate this. The panel
 1893 on the bottom there just shows the predicted deposition for different events. We
 1894 modelled five different events including an annual simulation.

1895 [03.50.00]

1896 So we can see there's a common pattern there in terms of where significant
 1897 deposition occurs, but for individual events the pattern does change over time,
 1898 but we see common areas where we're seeing accretion, so the blue, and then
 1899 deposition in the brown, and the darker brown showing the areas of the highest
 1900 deposition that occurred during those different events.

1901
 1902 To provide a useful metric of the effects of land use change on Porirua Harbour
 1903 deposition, estimates of basin-wide sedimentation rates from the more detailed
 1904 model outputs have been derived. Modelling carried out for the T AoP shows
 1905 there is a clear relationship between sediment load coming into the harbour and
 1906 these basin-wide deposition rates despite the highly variable spatial nature of
 1907 deposition. We have that relationship there in my evidence. So we've got a
 1908 sediment load that's come in during an event, and the predicted basin-wide
 1909 deposition. It's a very linear relationship.

1910 Results from the T AoP work were used to inform the development of the PC1
 1911 basin-wide sedimentation rate targets of 1 and 2mm, and these rates were based
 1912 on an estimated mean annual sediment load for the period 2005 to 2014. This
 1913 period was used for the T AoP because it was deemed to be representative of the
 1914 climatic drivers of sedimentation and generation within the catchment. That's
 1915 looking at the variability of rainfall and subsequent runoff that happens within
 1916 the catchment.

1917
 1918 For context, and as has been discussed already this morning, the estimated
 1919 natural sedimentation rates within the harbour are 0.7 and 1.2, and by natural
 1920 sedimentation rates, we mean this is a representative value of pre-human, native
 1921 forest rates prior to any large scale catchment changes.

1922
 1923 Subsequent analysis of the sediment load data, rather than the drivers of
 1924 sedimentation for PC1, determined that a more appropriate long-term
 1925 sedimentation load should be derived for the period 2004 to 2014. The figure on
 1926 the bottom here just shows the annual sediment load delivered to the harbour
 1927 from the catchment modelling from 1975 through to 2016. The highlighted areas
 1928 between 2004, 2014, the average for that period is very close to the long-term
 1929 average, which is the dashed line.

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So we can see, depending on where we were on that timeframe, looking back over the 10 years, we would be discussing a different sedimentation rate. The mid-80s, very low sediment loads. We would have been measuring much lower sedimentation rates. Then the 2004 - a big event. 2006 - a big event, and then subsequent to the 2016 there's been another sequence of different events in terms of sediment load coming into the harbour.

Using the load deposition relationship, the basin-wide deposition rate for this long-term annual sediment load, 2004 to 2014 load, we would estimate a deposition rate within the Onepoto Arm of 2.6mm per year and 3.2mm per year in the Pāuatahanui Inlet. Then conversely, we can say to achieve the PC1 target basin-wide deposition rates, a 40% sediment load reduction from this long-term sediment load would be required.

Drs Melidonis and Wilson discussed the estimated deposition rates from my evidence along with the observed rates from monitoring data and harbour-wide survey information, to discuss the appropriateness of the PC1 target sedimentation rates.

Finally, in terms of metal accumulation, we can make estimates of metal accumulation within the harbour based on the predicted sediment deposition, and knowing the relative load of metals that are attached to those sediments. However, there are many complex chemical and physical processes that determine how metals bind to sediments and move between particulate. They're bound to the sediments, and in dissolved form, so in the water column.

The metal model applies a global particulate-to-dissolved loss term to the catchment derived metals. This accounts for particulate dissolved partitioning within the streams.

[03.54.57]

So we have a load of metal, some of it attaches to sediments, some of it is moved to the water column and it's ultimately flushed out of the system, and then there's also a subsequent loss from the sediment back into the water column within the harbour itself.

The metal model mixes these new sediments, the new sediments coming in off the catchment, and their associated metal load with their underlying, older sediments and evolves the surface layer of metal concentration over time. For the PC1 work the metal model was calibrated against observed data.

So there are many different combinations of deposition rate and relative metal loads that lead to quite different outcomes over time in different areas of the harbour. There can be a slow buildup over time when deposition rates are low, so within the subtidal basins we see very low deposition rates, and metal which has been associated with those sediments is slowly, slowly building up over time.

Close to the catchment outlets metal concentrations are often close to equilibrium. That's when the incoming sediment and metal concentration is very close to the underlying concentrations. If you like, it's at a saturation level, and so over time there will be very little increase in these areas.

1982
1983 Sources of both high sediment and metal loads are important in terms of the
1984 overall accumulation of metals within the harbour, so mapping the deposition
1985 from such sources provides an understanding of when and where metal
1986 concentrations may reduce over time given the land use change, including
1987 different levels of reductions in metals and sediments.
1988
1989 Appendix 2 of my evidence provides maps and tables of future metal
1990 accumulation in the harbour, which is used by Drs Melidonis and Wilson to
1991 determine the potential ecotoxicological effects of the metal accumulation
1992 estimates. We just have the two maps here. On the righthand side is the predicted
1993 current day zinc concentrations within the Onepoto Arm, and on the left is the
1994 deposition map. You can see it's not a one-to-one mapping. Some areas where
1995 you have high levels of deposition have lower levels of metal, and that's to do
1996 with the relative loading and where that sediment has come from. Then we see
1997 the hotspots around the catchment outlets, and there may only be relatively small
1998 deposition rates there, but because of the proximity of the intertidal area to those
1999 catchment outlets, we see those hotspots of metals.
2000
2001 That's a summary of my evidence.
2002
2003 Nightingale: Questions for Mr Oldman?
2004
2005 McGarry: Thanks, Mr Oldman. Just an overall one to start with. Given the inputs into your
2006 modelling and the calibration that you've undertaken, what's your level of
2007 confidence in the modelling that you've done?
2008
2009 Oldman: Mr Oldman. Going back to the original report for the Whaitua work, the model
2010 predictions matched very well against a range of observations. We looked at
2011 variations in water levels, currents that have been measured within the harbour
2012 and modelled currents. So we're confident we've got the exchange of water
2013 coming in and out of the harbour and into the two arms, which is a key driver
2014 for what happens with contaminants. Then the calibration of the settlement
2015 model was against the available sediment plate data, so we looked at the plate
2016 data that was available in 2018-2019, and there's a big range in terms of
2017 erosional science and accretional science, and the model matched those very
2018 well.
2019
2020 So in terms of some of the models that I have run over the years, I'm very
2021 confident in terms of the performance of the model.
2022
2023 McGarry: Thank you. Just a couple from your evidence. The first one's at paragraph 17
2024 where you put out there the three land use scenarios. Where other witnesses have
2025 worded these it's been 'business as usual,' the second one's 'improved,' and the
2026 third one's 'water sensitive.' When I read your description it's a little different.
2027 Is there a reason for that?
2028
2029 Oldman: That might just be the naming of the scenario since the Whaitua work. Greer.
2030
2031 Greer: Dr Greer. It's my understanding that an improved scenario was not run for the
2032 coastal modelling. The exact reasons why is unknown to me.
2033

2034 McGarry: Commissioner McGarry.

2035

2036 [End of recording 04.00.00]

2037

2038 Hearing Stream 2 – Day 3 – Part 2

2039

2040 McGarry: There is a difference here, and not just a description?

2041

2042 Greer: No. In terms of the naming they're equivalent to a baseline, a BAU, and a water
2043 sensitive urban design scenario, whereas in freshwater there was a baseline,
2044 BAU, improved, and water sensitive urban design.

2045

2046 McGarry: Thank you. In paragraph 21. I'll just scroll there. Commissioner McGarry sorry.
2047 You've got there your Table 2 - Probable Effects. I just wondered where those
2048 thresholds were sourced from, Mr Oldman?

2049

2050 Oldman: Are these for the metal accumulation?

2051

2052 McGarry: Yes, the zinc and copper thresholds.

2053

2054 Oldman: Those were derived as part of the Whaitua work, so they're different to the
2055 current thresholds which Dr Wilson has addressed or will address. It was part of
2056 the technical panel that was on the Whaitua in terms of, we're doing metal
2057 modelling, what thresholds do we want to look at? I think at that point there
2058 wasn't the ANZECC guidelines.

2059

2060 [00.01.25]

2061

2062 Oldman: Yeah. But for whatever reason, the Whaitua committee technical team picked
2063 those thresholds.

2064

2065 McGarry: So they weren't derived just, Commissioner McGarry sorry, around the table?
2066 They've had expert advice into those thresholds?

2067

2068 Oldman: Yes, that's my understanding.

2069

2070 McGarry: Thank you. My final one is paragraph 25 of your evidence. I'm just wanting to
2071 really understand. Metals, when they're bound to sediments and then they hit
2072 the marine environment, they precipitate out into the water column and become
2073 dissolved again, so I'm really struggling on the tables, this whole dissolved
2074 levels in the river and then the sediments and the build up there. So I just want
2075 to understand. Do they remain in solution from that point once they hit the
2076 marine environment? What's the process for there, to then come back in the
2077 sediments? I might be asking the wrong witness, but I'll ask anyway.

2078

2079 Oldman: There's a lot of chemistry and physical processes that go on, but essentially when
2080 metal and sediments are generated within the catchment, some of those metals
2081 attach to the sediments, so the chemistry in terms of the electron charges and all
2082 that, which I don't pretend to understand, means that a certain portion of all the
2083 metals which are generated in the catchment are on the sediments, which we can
2084 then model sediments and we're modelling where they end up.

2085

- 2086 Then there's another process where the metals which are attached to sediments
 2087 transfer into the poor water, so the water between sediments, and then they go
 2088 up into the water column, and that transport into the water column depends on
 2089 the overlying dissolve content of metals as well. So that's the process, and in the
 2090 metal model we know there's a certain amount of particulate metal which has to
 2091 be put in, dissolved, and flushed out of the system to calibrate the model. If you
 2092 just say, "All the metal that's attached to sediments ends up in the sediments,"
 2093 the predictions are going to be way too high. So we're saying, "60% of metals
 2094 that are generated within the catchment end up in the dissolved form either in
 2095 the freshwater system or ultimately in the marine system, and then they get
 2096 moved around in the water column and ultimately flushed out of the system." I
 2097 hope that answers the question.
 2098
- 2099 McGarry: It's very complex is what you're saying is the answer. So the other 40%, you
 2100 just said 60%, the other 40% you assume end up in the sediments?
 2101
- 2102 Oldman: That's correct. Yes.
 2103
- 2104 McGarry: Great. That does help. Thank you.
 2105
- 2106 Nightingale: Commissioner Nightingale. Mr Oldman, your model for Te Awarua-o-Porirua,
 2107 and as I understand it others in the Council team then took that model and
 2108 applied it to the more dynamic, high energy coastal environment of Te
 2109 Whanganui-a-Tara. Is that?
 2110 **[00.05.09]**
- 2111 Oldman: I'm not sure of that process. I mean, I've not been involved in the other marine
 2112 receiving environment developments here.
 2113
- 2114 Nightingale: It might be something Dr Wilson talks to.
 2115
- 2116 Greer: Dr Greer. No. That's not case. In Te Whanganui-a-Tara some of the Porirua
 2117 modelling informed the freshwater component of the expert panels and then that
 2118 freshwater component fed into the marine expert panels, but the modelling that
 2119 Dr Oldman did, did not factor into that at all. That was all about contaminant
 2120 loss, it's not how it moves around in coastal environments.
 2121
- 2122 **SLR Consulting - Dr Peter Wilson**
 2123
- 2124 Wilson: Dr Wilson. Just to add to that a little bit. Potentially where you picked up on that
 2125 was I did look at some of the changes that were predicted in Porirua to suggest
 2126 how much change we might expect in Te Whanganui-a-Tara in the absence of
 2127 any modelling. So there is a very weak relationship there, but it certainly wasn't
 2128 translated in whole.
 2129
- 2130 Nightingale: Thank you. Commissioner Nightingale. And Dr Wilson, it's *your* evidence, isn't
 2131 it, that takes Mr Oldman's four scenarios? We've had the 42% reduction in
 2132 sediment loads to achieve the target rates, and Mr Oldman modelled four
 2133 scenarios, and then is it *your* evidence that then takes that and says, well what
 2134 does that actually mean for PC1?
 2135
- 2136 Wilson: Dr Wilson. Yes. Looking at what effects on the ecotoxicology and then
 2137 translating that through to potential or to targets for sediment metals.

2138
 2139 Nightingale: And also sedimentation targets for the coast?
 2140
 2141 Wilson: Dr Wilson. I didn't look because I didn't deal with sedimentation in my evidence
 2142 specifically but was involved in those decisions as such.
 2143
 2144 Nightingale: That was Dr Melidonis? Yes, okay. Any other?
 2145
 2146 Kake: Kia ora. Commissioner Kake here. I'm trying to find the graph in your evidence,
 2147 Figure 3 that you had on the screen, just with respect to the peaks, I suppose, for
 2148 lack of a better word. Trying to see, and I suppose just understand how the
 2149 modelling took into account some of those climatic events. We've heard a little
 2150 bit about the intensity of particular rainfall happening over this period of time,
 2151 so in 2004 we saw quite a significant peak. Are you able to just talk a little bit
 2152 about that in terms of that graph there and help us understand some of those
 2153 peaks?
 2154
 2155 Oldman: Yes. Mr Oldman here. I'll just go back. We're referring to that figure. For the
 2156 Porirua Whaitua work, we looked at the individual events and also we said we
 2157 want to run a simulation which was representative of a mean annual low. So by
 2158 doing that we address, we start to look at how variable is the predicted deposition
 2159 within the harbour, or one particular event. So you might get one event which
 2160 might be three days of very intense rain and a huge sediment load, but could be
 2161 close to the mean annual low, and the predicted patterns that you see for that are
 2162 quite different. You get that initial deposition near the catchment outlets and
 2163 then subsequently there's that movement either down into the subtidal basins or
 2164 to other areas of the harbour.
 2165
 2166 We're modelling what happens in the long-term to say, "We know it's just not
 2167 the week after a big event, subsequently a big event like the 2004, it could two
 2168 or three years for sediment to get back to an equilibrium level within the harbour.
 2169 So you've got large amounts of new sediment on the intertidal areas, and every
 2170 time you get a storm event, a wind event, that gets resuspended and moved
 2171 around. So there's that constant movement of sediment.
 2172 [00.10.00]
 2173 By running the five different harbour scenarios, not land use, so we've
 2174 essentially run five different events, and we can then identify that variability
 2175 within the two arms of the harbour. The model itself is telling us which areas
 2176 where you're always seeing deposition, if you like, which areas they're transient,
 2177 and then which areas are generally accreting. So that then feeds into providing
 2178 that understanding of the two arms as a whole.
 2179
 2180 I mean, it's been reduced down to a basin-wide deposition rate but the
 2181 information within the model is there in terms of, where do we see that
 2182 variability? Where do you want to see an improvement? So the model's there
 2183 and then that marries in with the observations, which are not basin-wide, so we
 2184 have spot measurements where we've got actual observations. So it's just
 2185 building up that understanding of the whole system, if you like.
 2186
 2187 Kake: Thank you. I think that helped me understand it a little bit better. It kind of comes
 2188 back again to the question around how this relates to the planning framework,
 2189 and I'm not sure, Ms O'Callahan, is this a planning question or not but just trying

- 2190 to perceive where those climatic events, I suppose are captured in these
 2191 objectives and policies, and making sure that some of these surges are being
 2192 accounted for somewhere and the modelling identifies that. But it is a numerical
 2193 evidential basis, I suppose. Just trying to understand how that might link back to
 2194 some of the narrative objective. [00.12.00] climate change.
 2195
- 2196 Oldman: Mr Oldman here. So that's where the discussion is around, do we look at a five-
 2197 year running mean versus a ten-year running mean? Because you don't say,
 2198 "2005 all of a sudden we need to do a whole lot more in the catchment because
 2199 we've had one big event." We know historically there is that variability and
 2200 that's when you hand it over to the planners and the science team to say, "On
 2201 the ground, what does that mean? What do we do? Where do we want to get to
 2202 in terms of an objective and what can be achieved in the planning space rather
 2203 than the virtual space models?"
 2204
- 2205 Greer: Dr Greer. Just to comment on how those events are factored into the notified
 2206 version of PC1 with the load reduction still sited in. The load reductions factor
 2207 in those events and they form part of the relationship used to calculate the
 2208 relationship between load and sedimentation rate as well. So they are considered
 2209 in that component, but obviously then we [00.13.13] those load reductions are
 2210 no longer in there. But they have been, because they're part of the load
 2211 reductions, they have also informed the provision development process, so the
 2212 extent to which lands needs to be retired is based on those load reductions. So
 2213 they are embedded into the whole PC1 process.
 2214
- 2215 Nightingale: Commissioner Nightingale. As I understand it, not only the load reductions but,
 2216 I think Mr Oldman you talk about hotspots, so where elevated zinc, copper for
 2217 instance, where that has been exposed, would that also feed in, Dr Greer, to the
 2218 provisions? Sorry.
 2219 Greer: Sorry about that. It was me.
 2220
- 2221 Nightingale: No, no, no. Sorry, I was just asking if not only the load reductions but the
 2222 hotspots that have come out for zinc, copper in urban areas, that would have also
 2223 informed the provisions. Probably more the ones that are in future hearing
 2224 streams about where land use activities need to change to address those.
 2225
- 2226 Greer: Yes. So anything that was factored into the Whaitua scenario modellings, which
 2227 included event based sediment loads, were used to inform the provisions that are
 2228 part of PC1 which are designed to achieve the target attribute space. They're not
 2229 split out in any way, you can't see how they're managed directly through PC1
 2230 but they're just part of the evidence base behind the provisions.
 2231 [00.15.00]
- 2232 Nightingale: Thank you very much, Mr Oldman. That's very helpful. We are obviously over,
 2233 but I see that we have Dr Wilson in. Sorry you've been waiting some time, but
 2234 we have you back after lunch, so it might be that we roll.
 2235
- 2236 [00.15.29]
 2237
- 2238 Nightingale: It might be that we cover your marine ecotoxicology evidence after the break, if
 2239 that's okay? I'm sure we will catch up time, Mr Ruddock. Thank you very much
 2240 everyone. Have a good lunchbreak and we will be back at 1:30.
 2241

2242 [Lunch break taken – 00.15.48 – 00.58.15]

2243

2244 SLR Consulting - Dr Peter Wilson

2245

2246 Nightingale: Kia ora. Welcome back. Dr Wilson, we've read your evidence in chief and your
2247 rebuttal evidence. Would you like to go through your two evidence statements
2248 one by one, or? We'll leave it over to you how you'd like to present.

2249

2250 Wilson: Fantastic. Thank you. Wait for Josh to pull up my slides. Be just after. Back one.

2251

2252 Ruddock: [00.59.10]

2253

2254 Wilson: Yeah, spot on. That's working now, thank you. I'll start with marine
2255 ecotoxicology. We have talked about this a little bit already, but through the
2256 Whaitua process, as was identified, it was assumed that any reduction in the
2257 catchment sediment loads that were required to meet the sediment accumulation
2258 rates in Porirua Harbour, were likely to result in a commensurate increase in
2259 sediment metal concentrations. Essentially, if you reduce the amount of
2260 sediment going in and left the metals at the same rate, you would end up with a
2261 higher concentration of sediment metals in the harbour. So that's where Mr
2262 Oldman's modelling came in, and this piece of work that I was involved in, the
2263 scope was essentially looking at that topic, around what are the potential
2264 ecotoxicological consequences of sediment load reductions without also
2265 reducing metals?

2266 [01.00.09]

2267 As I mentioned, Mr Oldman conducted the CREST modelling which he's
2268 described fantastically so I don't need to try and stumble through that, but that
2269 was where he modelled a number of those scenarios where the sediment
2270 reduction occurred, and then looking at different scenarios where metals were
2271 either kept the same or reduced to 40% as well to match the amount of sediment
2272 reduction.

2273

2274 What the modelling found was that in all scenarios, and by that I mean based on
2275 the current state, the current loads of metals and sediment, and then the ones
2276 where you've got the reductions in metal loads, all of the concentrations of
2277 sediment metals in the harbour are going to increase with the current inputs, and
2278 even when you reduce sediment and varied those metal loads.

2279

2280 When looking further into that there were no changes in the ecotoxicological
2281 risk to marine fauna, even with those increases. So the increases of sediment
2282 metals were generally very small and didn't cross any bands as such, or
2283 ecotoxicological thresholds to be more specific. The one caveat to that is in the
2284 Onepoto Arm for zinc. The current state value is right at the boundary of a state
2285 band, so I haven't really considered that's a meaningful state change, basically
2286 I wanted to highlight that one.

2287

2288 Ms O'Callahan has described this morning that I concluded that there are
2289 essentially three scenarios that could be chosen based off the findings from the
2290 modelling and my interpretation against the ecotoxicological thresholds, and
2291 that's to maintain the current sediment metal concentrations, which would
2292 require a greater reduction of the metal loads than a sediment reduction load.
2293 Then the second one is to maintain the current trajectory, the small increase in

2294 metals over time, and that requires the exact same reduction in metal loads as
 2295 sediment loads. So in this scenario, if reducing the sediment loads by 40% you
 2296 should also reduce the metal loads by 40%, and that will continue on a small
 2297 upwards trajectory of sediment metal concentrations.

2298
 2299 The third scenario is maintaining the ecotoxicological risk, which is essentially
 2300 staying within bands. And although we haven't specifically used bands, we've
 2301 used numbers which represent the upper end of these bands, and they tie into
 2302 ecotoxicological thresholds. The ones used in here are from the ANZG
 2303 guidelines and the top of the B band. So the B, the yellow one there, is the default
 2304 guideline value, and we were talking about potentially finding some narratives
 2305 on that as well, and that threshold there is concentrations below, which is a low
 2306 risk of unacceptable effects occurring.

2307
 2308 The C band, so the orange, are concentrations at which there's an increased risk
 2309 of toxicity related effects occurring, so not guaranteed to be adverse effects but
 2310 maybe. Then the D band or the highest threshold, which we don't see in any of
 2311 these results for these mean ones here, are concentrations at which you might
 2312 expect to observe toxicity related adverse effects. So thankfully we don't see
 2313 that. Off the top of my head there probably is in some of the 95th percentile
 2314 results of the modelling.

2315
 2316 That sort of concludes my marine ecotoxicology component. Would you like me
 2317 to proceed with the enterococci slide or would you like to ask some questions
 2318 about metals to start?

2319 Nightingale: Thank you. I feel like we have covered this already, and you helpfully answered
 2320 some questions earlier so we might then-

2321
 2322 McGarry: Commissioner McGarry. Thanks for your [01.04.50] pretty clear. I guess, in my
 2323 mind I wonder what those small increases mean for the long-term goal at 2100?

2324 [01.05.05]
 2325 Your evidence does kind of address that, but I guess over time we've just got to
 2326 continue on this trajectory of small increases?

2327
 2328 Wilson: Yeah, thank you. Dr Wilson. So in my evidence, as you probably spotted, Figure
 2329 1, I believe, I looked at those concentration increases over time, looking at the
 2330 Onepoto zinc concentrations which are generally the highest concentrations
 2331 around, and with the worst case scenario where there's a 40% reduction in
 2332 sediment, but there's no reduction in sediment metals, the next ecotoxicological
 2333 threshold wouldn't be met until 2089. So that is quite far out. But you're right,
 2334 at that current trajectory they eventually will exceed ecotoxicological guidelines.

2335
 2336 McGarry: I guess this is one for you, Ms O'Callahan. How does that work with the overall
 2337 goal of reaching Wai Ora in 2011 when we'll have this one, basically we'll move
 2338 over a threshold, or is this just where we need to focus on the life of this plan
 2339 and not have our eye to the long-term? Because we're clearly not maintaining
 2340 there, we would be allowing for a small increase over time.

2341
 2342 Greer: Dr Greer. Just while Ms O'Callahan's getting her answer, Mr Oldman might be
 2343 able to comment on equilibrium concentrations and the fact that it's not an
 2344 infinitely going up curve.

2345

- 2346 Oldman: Mr Oldman here. When we talk about those increases over those long
 2347 timeframes, that tends to be in areas where we've got very low levels of
 2348 deposition, so the subtidal basins for example, that's where you're going to get
 2349 that slow increase over time, but near the catchment outlets we're not going to
 2350 see that significant change at all. So we're saying, around those there will be the
 2351 increase that we're measuring today. It's not going to get much worse than that,
 2352 but the zone where that hotspot might increase over time.
 2353
 2354 It's all about the time scales and this spatial extent of where you're seeing
 2355 change. So it's not everywhere just going up and up and up. That's the
 2356 complexity of the metal modelling, that it's all at different timeframes within
 2357 different parts of the harbour, which I guess from a planning point of view is
 2358 quite difficult to deal with, but it's not saying we're just on this upward trajectory
 2359 everywhere to everything being red.
 2360
 2361 McGarry: Commissioner McGarry. So your modelling, Mr Oldman, doesn't just assume
 2362 that everything goes in the bucket and stays there, it's that sediment transport
 2363 that continues to move some off, so there's always some moving out of the
 2364 hotspots and into the deeper parts, but regardless of that being factored into the
 2365 model, there's still that small increase. Is that correct?
 2366
 2367 Oldman: Yes, that's right. And the rate of increase depends on the level of deposition. So
 2368 where you've got those small levels of deposition, it's going to take decades to
 2369 get to some significant increase, but as Dr Wilson has said, it's not all going to
 2370 be red essentially.
 2371
 2372 Wilson: I might just add. Dr Wilson. The modelling that was conducted and the
 2373 calculations I've done, or the comparisons I've done, were against that 40%
 2374 reduction in sediment which, based on the new proposed sedimentation rates,
 2375 wouldn't be required to meet that. So in essence, the required sediment load
 2376 reductions would be lower, which also means that the metal accumulations will
 2377 be smaller. So basically, the effects will be less than what have been assessed in
 2378 here.
 2379
 2380 Wratt: Commissioner Wratt. Just definition of ecotoxic. If something's ecotoxic then
 2381 it's impacting on the growth of the organism or organisms, but it could still be
 2382 not ecotoxic but still not suitable for human consumption. Is that correct? I guess
 2383 I'm again going back a bit to the mahinga kai question.
 2384
 2385 Wilson: Dr Wilson. That's correct. I haven't assessed consumption of food in this
 2386 assessment.
 2387 [01.10.03]
 2388 Wratt: Sorry, you're saying you *haven't* assessed consumption?
 2389
 2390 Wilson: Not for ecotoxic. This is purely the effects of the metal concentrations on this
 2391 [01.10.11] or the behaviour and survival of the fauna.
 2392
 2393 Wratt: Thank you.
 2394
 2395 Greer: Dr Greer. Just to go further on that though. Copper and zinc are generally not
 2396 toxic to humans when eaten. It's far more common to be deficient in copper and
 2397 zinc than it is to have internal loads that you're at the point of experiencing your

- 2398 own toxic effects if you eat contaminated shellfish. Normally when you're
 2399 talking about flesh testing for mahinga kai species, you're talking about things
 2400 like DDT, Endrin, organic pesticides more than metals, except obviously
 2401 mercury, arsenic, those sort of bioaccumulated heavy metals and metalloids.
 2402
- 2403 McGarry: Commissioner McGarry. In a nutshell, we could try, and if it wasn't zero and it
 2404 remained at the 40% reduction, really what you're saying is you could put a lot
 2405 of effort in to try and reduce those coming into the freshwater system, and at the
 2406 end of the day it's not really going to make much difference at all to the marine
 2407 environment in terms of whether you're affecting critters, and in fact we could
 2408 take that a bit further and say, it's not really going to even accumulate at a much
 2409 greater rate than doing nothing. And that's the decision for us, isn't it? Do
 2410 nothing or do this.
 2411
- 2412 Wilson: Dr Wilson. Yes, that's correct. I've noted in my evidence that a likely scenario,
 2413 if you were to reduce the sediment load by 40%, you'll probably get somewhere
 2414 under 15% reduction in metals just because of those associated being bound,
 2415 which is fortunate because removing dissolved metals themselves is really,
 2416 really difficult to do. So if we had to target and remove those over and above it's
 2417 a really hard thing to achieve.
 2418
- 2419 Nightingale: Commissioner Nightingale. Dr Wilson, in your evidence in chief at paragraph
 2420 26, the bottom of page 9, I just want to just ask you about that, the last part of
 2421 that sentence. You talk about, "Metal load reductions for Porirua that do not
 2422 allow for an increase in risk from current but also do not require reductions
 2423 beyond what is necessary to achieve the PC1 coastal objectives." Initially, this
 2424 was a while ago when I first read this, I had made a note here for myself, "Why
 2425 not do more than what is necessary to achieve the PC1 coastal objectives?" But
 2426 since then a better understanding of cost and achievability and feasibility. But
 2427 are you also saying that, because the ecotoxicological effects are such that it's
 2428 actually not necessary from that perspective either?
 2429
- 2430 Wilson: Dr Wilson. Yes, essentially. I mean you can see from the table that's presented
 2431 in my presentation there, the guidelines are generally in green. Certainly copper
 2432 is presenting no risk to fauna so certainly not worthy of spending any time or
 2433 effort, I would suggest. Then zinc is potentially on the edge of being problematic
 2434 in the Onepoto, but yes, the level of effort to deal with that specifically is
 2435 probably quite significant, and whether that's something to prioritise. I mean,
 2436 it's not for me really to determine.
 2437
- 2438 I guess that not requiring reductions beyond what's necessary is applying that
 2439 level of pragmatism. If you came from a purely science perspective I'd probably
 2440 say everything should be in the green, but there are other practicalities around
 2441 that, and you can't remove those metals from the sediment. You kind of have to
 2442 reduce inputs and wait for that to decrease over quite a long period of time.
 2443
- 2444 [01.15.00] Nightingale: Thank you. I know we're looking here at the coast but it's very different in
 2445 riverine environments, isn't it? Especially in the urban catchments these
 2446 metals... Am I recalling that correctly? We definitely want reductions going into
 2447 freshwater bodies of these metals.
 2448

- 2449 Greer: Dr Greer. Yes, there are some urban streams that require reductions in copper
2450 and/or zinc concentrations to meet their Target Attribute States. But not so much
2451 in the Porirua catchment though based on the current state assessment provided
2452 in my statement.
2453
- 2454 Nightingale: So the ecotoxicological impacts there, they're different. They effect the fish and
2455 the environment in the freshwater body environments differently, to the point
2456 that, yes, we want to address them.
2457
- 2458 Greer: I'm not a coastal scientist so making that comparison is difficult, but no. Metals
2459 in freshwater bind to sediment and effect benthic invertebrates in the same way
2460 as they do in the coast, and dissolved concentrations of copper and zinc have
2461 direct effects on animals that live in the water column in the coastal environment
2462 the same way that they do in the freshwater. I believe there was a, the differences
2463 in the ease of measuring the two is potentially why they've chosen different
2464 approaches.
2465
- 2466 Wilson: Dr Wilson. I'd like to point out that the sediment metal concentration guidelines
2467 are exactly the same. They are the same ones used in marine and freshwater.
2468 They don't differentiate those. And in part just there, is a lot less
2469 ecotoxicological information on sediment metals on fauna, and so when you're
2470 looking at these thresholds they've actually looked at the effects of them on a
2471 range of species that include those from the marine and freshwater
2472 environments, so they're relatively conservative guidelines as well.
2473
- 2474 O'Callahan: Can I just respond to one thing just to make sure; it's on the mind. We're dealing
2475 with here, these metals, a risk arising from some environmental improvement
2476 from the sediment reduction, so we're dealing directly with the risk of activities
2477 that generate these metals. So the evidence bar to be able to have to regulate
2478 those activities that do generate the metals to compensate for the fact that we're
2479 regulating to reduce the sediment, in my mind that needs to be a higher bar as
2480 well. So I think it's just keeping that we're not dealing with the direct effects of
2481 the metal polluting activities, we're dealing with the impacts of reducing the
2482 sediments in the system.
2483
- 2484 Nightingale: Commissioner Nightingale. I was just checking. I guess a fundamental point I
2485 just wanted to check is, there is still very much a need to reduce metals in
2486 freshwater environments?
2487
- 2488 Wilson: Dr Wilson. Yes, that's correct. It's just, I guess, now there's a bit more focus on
2489 the marine environment because you get that deposition and retention of
2490 sediment, so the problem lasts longer generally in marine environments than in
2491 a freshwater environment with sediment metals.
2492
- 2493 Greer: Dr Greer. So there is no need to reduce metals to the extremes in the Porirua
2494 catchment. They are all currently meeting their Target Attribute States.
2495
- 2496 McGarry: Commissioner McGarry. Just if we could maybe come to sort of practical
2497 thinking about, say the hotspot at Porirua Stream outlet there where you see quite
2498 high levels of copper and zinc in a deposition zone. Under PC1 that won't
2499 change, will it? In fact, it will just slightly increase over time. Is that correct?
2500

- 2501 Wilson: Dr Wilson. Based on Dr Greer's response that no reduction from the rivers is
 2502 required.
- 2503 [01.20.00]
- 2504 That's correct; however I understand there would be implications for the
 2505 wastewater network and the stormwater discharges which similarly contribute
 2506 zinc and copper into that environment. So improving the quality of quality of
 2507 stormwater discharges and then you're sort of crosslinking in contamination that
 2508 way, similarly, should result in improvements.
 2509
- 2510 O'Callahan: That's just not reflected in the objectives specifically, that's reflected in the rules
 2511 and the policies that require the addressing of localised effects, and the fact that
 2512 both the operative plan and this plan are getting those network discharges onto
 2513 a consenting platform. In the past there was no consents for any stormwater in
 2514 Wellington. They've come into this consenting regime in the NRP and then
 2515 that's further enhanced through the rules and provisions, and where we need
 2516 them, the target attribute stats for the rivers.
 2517
- 2518 McGarry: Commissioner McGarry. Understood. We've had quite a discussion over that at
 2519 lunch. It is taking this, sort of the table... You've had a long time to separate
 2520 these things out in your mind between State of the Environment monitoring and
 2521 those where the object is where the rubber will hit the road in a consenting
 2522 framework with localised effect.
 2523
- 2524 O'Callahan: I've taken way longer than you guys. Don't worry.
 2525
- 2526 McGarry: Because you said this morning about, "Localised effects would be dealt to
 2527 through Section 107," and I nearly asked you another question about that, and
 2528 then as I've reflected on that, that's because from where you're coming from, in
 2529 the future all of these point source discharges, including stormwater outlets, will
 2530 have consents and therefore Section 107 will be applicable, whereas in the past
 2531 I was sort of thinking, 'Not every discharge point will go through a 107
 2532 assessment.' But it will in the future.
 2533
- 2534 O'Callahan: It has already. But the information... Well, how have they gone through already?
 2535 I don't know how they've passed Section 107 already, because the whole point
 2536 of the first stage of these global consents was to effect the information in order
 2537 to undertake the Section 107 process. They've given them a consent to get them
 2538 in a platform where they can then collect the information and then understand
 2539 what they actually need to improve for their long-term consent.
 2540
- 2541 There's legislation and all these kind of policies which often in the real world
 2542 don't necessarily work. The first thing you've got to do is get people into the
 2543 system.
 2544
- 2545 McGarry: Commissioner McGarry. So bear with us, we're very much alive to trying to
 2546 keep our heads around those that are State of the Environment type level, and
 2547 those that will be addressed more as a localised effect on a consent by consent
 2548 basis. And I guess this morning's discussion's been good for all of us, because
 2549 we've probably put things like the phytoplankton bloom risk, mahinga kai, and
 2550 some of those things that can only really be addressed on a more localised matter
 2551 and not on an estuary-wide basis.
 2552

- 2553 O'Callahan: Potentially. Yes.
2554
- 2555 Nightingale: I think we're probably ready to move onto your second topic. Thank you.
2556
- 2557 O'Callahan: I think I've already addressed what I was going to address on this.
2558
- 2559 Wilson: Dr Wilson. I will just skip over those two slides, which are the new Table 8.1A
2560 and 9.1A, which introduced enterococci targets for those specific recreation
2561 sites. I'll just talk in general to my summary slide.
2562
- 2563 The human contact. It's informed by the Ministry for the Environment and
2564 Ministry of Health, Recreational Water Quality Guidelines. So since the
2565 proposed PC1 we've included the current state for all of the recreation sites that
2566 are monitored by Greater Wellington Regional Council. And for each of these
2567 recreational sites I have recommended that having an objective of less than 500
2568 enterococci per 100mL is appropriate. It's appropriate for any site that's used
2569 for contact recreation.
2570
- 2571 The lower the concentration of enterococci, the lower the risk of gastrointestinal
2572 and respiratory illness.
2573 [01.24.58]
- 2574 We have applied a level of pragmatism to this as well because with a similar line
2575 to the metal discussion, if you're coming from a pure public health or personal
2576 risk thing, you would say, "Everything should be as low as possible," but there
2577 are the complicating matters. So in applying the pragmatism we've looked at
2578 sites where higher targets are required, and as I've mentioned, these are still
2579 considered suitable for swimming.
2580
- 2581 If you look at the LAWA website for example, where all the information's
2582 published, where there is a value of less than 500 enterococci per 100mL it's
2583 created a long-term grade of fair, and then the ones below that are sort of good
2584 and very good. So that's where I gain the information of considered suitable for
2585 recreation.
2586
- 2587 As I've also discussed a little bit today, Ms O'Callahan has provided her
2588 recommendation for a number of sites where substantial reductions would be
2589 required to meet 500 enterococci per mL is at 50% improvement, and it's I think
2590 just to recognise the low likelihood of being able to reach that by 2040. There
2591 was discussion around whether the timeframe could be moved out or whether
2592 the value is changed. From my perspective, it's not really a science issue as such.
2593 It takes into account the economic constraints and logistical constraints at those
2594 sites. So in part these can be sort of interim measures and further improvements
2595 sought in subsequent plans. I just flag that the numbers saying a 50%
2596 improvement towards a 500 target isn't directly linked to those human health
2597 outcomes like those other values of, say, less than 200 or less than 500
2598 enterococci.
2599
- 2600 There was a submission recommended that lower targets were recommended for
2601 Wai Tai in open coast sites, and in general you would expect the open coast to
2602 have better water quality, however the recreational sites included in the Greater
2603 Wellington Regional Council's monitoring programmes are those located sort
2604 of in the open coast that they measure, are located generally at the mouth of

2605 estuaries or near the mouth of estuaries, or in little urban embayments that are
 2606 sort of exposed to wastewater discharges.. So I didn't think it was appropriate to
 2607 apply such conservative targets to those and generally the 200 was appropriate
 2608 for those.

2609
 2610 I note that Commissioner McGarry made some queries about faecal coliforms
 2611 earlier today, and I'm probably anticipating a few more questions around that,
 2612 but my recommendation was to *not* include that due to its low reliability as I'd
 2613 mentioned, but I am happy to talk about that more if any questions come up.
 2614 Thank you.

2615
 2616 Wratt: Commissioner Wratt. Can I ask you to expand on the low reliability of the faecal
 2617 coliforms?
 2618

2619 Wilson: Dr Wilson. Yes. Give me one second please to find that place in my evidence.
 2620 My evidence, paragraph 38, I noted, "The reliability of faecal coliforms as an
 2621 indicator of the suitability of shellfish gathering has been questioned over time."
 2622 And that report that I mentioned, it was commissioned by MfE but it was
 2623 prepared by staff from NIWA, Landcare Research, Cawthron Institute and
 2624 Environet, concluded that while faecal indicated bacteria, while faecal coliforms
 2625 provide valuable information about contamination, the link to the quality of the
 2626 shellfish and its actual suitability for consumption is very low. The link between
 2627 the faecal coliforms in the water and the pathogens in the flesh didn't relate very
 2628 well together and so it wasn't a good indicator of whether it would be suitable
 2629 to eat or not.
 2630

2631 The other point I guess I'd like to make, is that faecal coliforms is a really
 2632 massive group of bacteria, and within faecal coliforms is *E. coli*, which is one
 2633 species. Enterococci are a whole other family of bacteria. It's another group that
 2634 sits over here that are generally measured in the ocean because they don't die
 2635 off to salt water as quickly as *E. coli* so provide better indicators. But basically
 2636 the Recreational Water Quality Guideline for the suitability for shellfish
 2637 gathering is really, really low and conservative. It's a median value of 14 faecal
 2638 coliforms per 100mL, and as you see, we're struggling to get to 200 enterococci,
 2639 which is equivalent to about 500 *E. coli* in that risk type approach.
 2640

2641 So the requirement of applying that to locations is probably quite difficult as
 2642 well to meet that, which when you're applying that pragmatic approach of, if it's
 2643 a lot of effort to do that but it's also unreliable, is it kind of worth it?

2644 [01.30.09]

2645 Wratt: Commissioner Wratt. I guess the assumption is that there's no other suitable
 2646 measure.
 2647

2648 Wilson: Dr Wilson. No unfortunately, and I'm not aware of any other Regional Council
 2649 plan, or any coastal plan applying a different approach. There may be some that
 2650 have the 14 applied in certain locations but we don't have any national guidance
 2651 on better indicators for that.
 2652

2653 As I've mentioned in my evidence, MPI are also involved in shellfish gathering
 2654 and they have their surveillance programmes where they're monitoring for algae
 2655 which might indicate that there are paralytic shellfish poison producing species
 2656 around. So they have that surveillance programme around, and you might see in

- 2657 the news that every summer there's usually somewhere where they put bans or
 2658 suggest you don't collect shellfish from there, because there's a high chance that
 2659 you would get shellfish paralytic poison from there.
 2660
- 2661 I guess, where I was getting to, is that the food safety part is a bit of a shared
 2662 responsibility between the agencies as well. It's not, I think, solely sitting with
 2663 Regional Councils.
 2664
- 2665 McGarry: Commissioner McGarry. It's a bit of a gap, isn't it, is what you're telling us?
 2666
- 2667 Wilson: Dr Wilson. Yes, unfortunately so. I mean there's a big gap in the science at the
 2668 moment about what we could measure to reliably indicate whether the shellfish
 2669 are safe for consumption.
 2670
- 2671 McGarry: But there's also a gap. Because what you're saying, I mean looking at the
 2672 numbers in the current environment, what you're saying is, the current way that
 2673 we're living and developing and discharging into freshwater and marine
 2674 environments, no matter what, we probably would never get there, would we?
 2675 To some kind of limit where you could harvest shellfish.
 2676
- 2677 Wilson: Dr Wilson. I mean my understanding is there are, I'm more familiar with the
 2678 Waikato Region where I grew up in and looked after the Coastal Recreational
 2679 Programme there. There were locations that had higher levels of faecal bacteria,
 2680 for example, for swimming, and there were shellfish populations around and
 2681 we're not aware of complaints of people eating them, for example. That's very
 2682 anecdotal, but I think it just comes down to that low understanding and
 2683 relationship between what's in the water, what ends up in the shellfish flesh, and
 2684 what could actually make someone sick. I think it's just a bit complex.
 2685
- 2686 Greer: There's a potentially more relevant issue for food gathering in the urban areas,
 2687 and that is probably regardless of the concentration of E. coli or faecal coliforms.
 2688 These areas are impacted by wastewater overflows, so they are contaminated by
 2689 raw sewage. Not across the entirety of the harbour, I understand, but particularly
 2690 in front of Porirua City itself. Porirua Stream has hundreds of overflows a year,
 2691 that then goes back up into that area. So potentially assigning a target value for
 2692 the value of collecting shellfish, may not actually capture the true risk itself.
 2693
- 2694 McGarry: So again, just trying to understand this link between the State of the Environment
 2695 and, I guess the gap would be filled during a consent process, that if you had an
 2696 outfall where your point of discharge is, if there were mahinga kai, shellfish
 2697 gathering beds, or some other kind of food gathering site, then you'd have to do
 2698 your assessment of your contribution, I guess looking at the background
 2699 receiving environment, and what the change is.
 2700
- 2701 Because again, it comes back to the narrative. I'm just checking back again to
 2702 that narrative, which was really about the diversity, abundance, composition,
 2703 structure, condition of mahinga kai species. Again, this one has increased. Am I
 2704 right, Ms O'Callahan, that that's where those...? As I say, there's a gap there,
 2705 isn't it? We're not managing for food harvest or collecting.
 2706 [01.34.58]
- 2707 We haven't got an outcome there. So I go back to this narrative one, and then I
 2708 think, 'Will that only be applied on a case-by-case basis?'

- 2709
2710 O'Callahan: Mary O'Callahan here. Are you talking about the likes of WHO.1 and P.O1? O3
2711 sorry.
2712
- 2713 Wilson: Dr Wilson. If I may just jump in as well. If I was, for example, assisting a client
2714 in applying for a discharge consent, we certainly would be looking at that
2715 receiving environment, and if mahinga kai species were in there, we would have
2716 to demonstrate that we were avoiding adverse effects on them. They would
2717 essentially fall under sensitive species or high value species, sorry.
2718
- 2719 McGarry: So in essence, that would just come under the normal consenting requirements
2720 under the RMA, so Section 107 or whatever.
2721
- 2722 Wilson: In part, that's my understanding. I mean, I'm not actually aware of having to
2723 demonstrate that you would not be... I've never considered the consumption
2724 part, but then generally it's because we're not dealing with discharges with E.
2725 coli. Primarily it's usually stormwater discharges which aren't affecting them in
2726 that way.
2727
- 2728 O'Callahan: Did you want a response from me on that one? Let's look at Porirua, check the
2729 wording there. It's seeking to, "Achieve the coastal water objectives, and by
2730 2040 the diversity, abundance and condition of mahinga kai has increased, so
2731 mana whenua have access to healthy mahinga kai." That is, I guess a narrative
2732 outcome, and whether these objectives will actually, or the other objectives will
2733 deliver that, or how that's going to be achieved, I haven't really turned my mind
2734 to specifically.
2735
- 2736 But I guess if you were dealing with a consent situation and it was going to have
2737 an adverse effect on mahinga kai, they wouldn't be able to identify that it had an
2738 increase, so there might be an opportunity for maybe supporting that through
2739 some sort of an offset or something if it couldn't be done in the particular
2740 location, if that wasn't a great location for that, or it might be somewhere else.
2741 But I guess a project that had adverse effects on any existing mahinga kai would
2742 be unable to meet the requirement for increasing conditions.
2743
- 2744 Greer: Dr Greer. If I can just add to that. I don't think that that objective in itself actually
2745 covers 'safe to consume.' The populations of the mahinga kai species could be
2746 improved and made more healthy without necessarily making them safer to eat,
2747 or safe?
2748
- 2749 O'Callahan: Safer. [01.38.18]
2750
- 2751 Greer: They are a bit different. I think it's probably (g) or some other clause in here
2752 which potentially is more relevant for the safe to eat side of the equation.
2753
- 2754 Wratt: Commissioner Wratt. What about objective PO.3(h) which talks about, "Mana
2755 whenua and communities can safely," blah blah blah, "including food
2756 gathering."
2757
- 2757 O'Callahan: Mary O'Callahan. I think in another place where that was addressed I have
2758 edited it to say, "More safely," but this is probably, well this is possibly an
2759 opportunity to fix that here. I think that was on maybe W.O2? I don't know. I
2760 feel like I've done it soonish. It looks like I've done that on WH.02 but I haven't

2761 on P.O2 for some reason. They're different. There were different issues, and the
 2762 submissions were different, but I can have a look at that throughout.
 2763
 2764 [01.39.48]
 2765
 2766 O'Callahan: Well, yes. I mean, what we're going to want to apply, it's a two-edged sword
 2767 really.
 2768 [01.39.59]
 2769 If we're not going to get to be able to achieve safe, then we shouldn't be setting
 2770 an objective for that, and it does sound quite a risk for Council to be suggesting
 2771 that they're going to get to that, given that we haven't got any provisions or
 2772 targets directed it.
 2773
 2774 Greer: Dr Greer. Yes, collecting shellfish near raw wastewater is unlikely to ever be
 2775 safe until that raw wastewater is removed in its entirety.
 2776 McGarry: Commissioner McGarry. It probably holds true for stormwater outfalls too.
 2777
 2778 Greer: If that stormwater is heavily contaminated by wastewater, yes.
 2779
 2780 McGarry: Commissioner McGarry. Because even with (c) that's quite a problem isn't it? I
 2781 mean, this is why we keep sort of trying to theoretically apply some of this theory
 2782 to a situation, because if I was an applicant, I don't know how you would get
 2783 through (c) either, increased. The [01.41.01] in communities has increased. I
 2784 mean, it doesn't even say it's provided for or the contribution, it's just a very,
 2785 increased.
 2786
 2787 Wilson: Dr Wilson. Can I just clarify that when you talk about faecal bacteria, generally
 2788 that isn't particularly adverse to shellfish or mahinga kai, it is a risk to people
 2789 interacting with water and potentially consuming the shellfish. I understand you
 2790 might be talking about other components as well but just wanted to clarify that.
 2791
 2792 Kake: Commissioner Kake here. I've been thinking about this one too quite a bit,
 2793 maybe at night. And if again you take a step back and look at the wider
 2794 environment of these harbours and what the objectives are essentially trying to
 2795 achieve, there will be these localised areas that will be assessed through the
 2796 consenting regime, and just acknowledge the triggers, I suppose, that exist in the
 2797 plan.
 2798
 2799 I think, just stepping it out with respect to the schedules in particular for mana
 2800 whenua, and how these can be assessed still, through the consenting regime that
 2801 is provided for through the plan to an extent with respect to activities that will
 2802 go through a 104 process. But going back to the concept of mahinga kai and
 2803 where it originated from, the concept under the NPS is a lot broader than just
 2804 having these kaimoana, these species, being abundant in these particular
 2805 locations. It's the broader aspect and the holistic concept of having a mahinga
 2806 kai provided for.
 2807 So if I see that in the objective, it is steering towards that wider outcome. In my
 2808 view, that's how I'm interpreting it, I suppose. That may differ from a mana
 2809 whenua perspective, and I'm not going to speak on their behalf, but I suppose
 2810 that's the dilemma we've got to deal with as the panel. I'm not sure if that helps.
 2811 It's not really a question, I suppose, it's just a statement of my view. And just

- 2812 trying to understand how these narratives in the objectives, in particular PO.3,
2813 WH.O3, sit with respect to the tables. Thanks.
2814
- 2815 Kake: I think there is just one quick question sorry, while we're on entero... Are we
2816 on enterococci? What's it called? That one. There is a question raised in the
2817 submission from Ngāti Toa, just with respect to the plain English definition, and
2818 I think you've answered it quite well in your rebuttal. So the concept of
2819 enterococci. Sorry, I'm not saying it right.
2820
- 2821 Wilson: Enterococci.
2822
- 2823 Kake: Okay cool. That thing. It's made up of all these other things, right?
2824
- 2825 Wilson: That's a small group of bacteria. It's a number of bacteria.
2826
- 2827 Kake: Okay. And that's bad.
2828 [01.45.00]
- 2829 Wilson: Yeah. They are used as indicators, so like E. coli they're sort of equivalents.
2830 They're indicators, so they themselves don't necessarily make you sick but we
2831 measure them because when they are present, typically other pathogens, things
2832 that can make us sick, are present. Because it's really expensive and difficult to
2833 measure the exact things that would make us sick, like giardia and
2834 cryptosporidium, those kind of things. They're fairly good indicators but they're
2835 not perfect. Sums up a lot of things.
2836
- 2837 Kake: Just a quick one then. So on that, fairly good but not perfect, is that why
2838 enterococci has been taken out of 9.1? The table 9.1?
2839
- 2840 Wilson: Dr Wilson. No, that's been pulled out into 9.1(a), so it's been applied specifically
2841 to sites rather than [01.46.00].
2842
- 2843 Kake: Sorry, there's another table. Thank you.
2844
- 2845 Wilson: No, that's fine.
2846
- 2847 Nightingale: Commissioner Nightingale. Dr Wilson, do you know, I'm looking at the
2848 "Enterococci is a problem in Te Awarua-o-Porirua." I'm looking at Table 9.1(a).
2849 Are there wastewater discharge points, in particular the Waka Ama levels, the
2850 waterski club, rowing club, are very high, and that 50% improvement target. Is
2851 that improvement towards meeting 500? So the target is 50% of 2,680 in terms
2852 of the Waka Ama is my understanding of that.
2853
- 2854 Wilson: Dr Wilson. Yes, we toyed with a few different approaches for figuring out what
2855 to do with these sites that would require a really substantial reduction, and we
2856 had proposed potentially just larger numbers, but as I've mentioned, they don't
2857 link back directly to human health outcomes and so essentially I made it difficult
2858 it put it onto Ms O'Callahan as to how to address that.
2859
- 2860 Nightingale: So sorry, I interrupted my own question. Do you know if there's a wastewater
2861 outfall near that Waka Ama?
2862

- 2863 Wilson: I'll leave that to Dr Greer. He's a bit more familiar with that location, if that's
2864 okay.
2865
- 2866 Greer: Dr Greer. Big time. Yes. I believe that into the Porirua Stream itself over the 10
2867 years assessed in my rebuttal evidence, it received close to 8,000 wastewater
2868 overflows.
2869
- 2870 Nightingale: Right, yes.
2871
- 2872 [01.47.56]: For how many years?
2873 Greer: 10. I don't even think that considers the direct to coastlines along that alternate
2874 shore. That's the ones that goes to Porirua Stream which discharges nearby the
2875 Waka, which goes back up into the arm of the Onepoto near the Waka Ama.
2876
- 2877 Nightingale: Commissioner Nightingale again. So the commensurate point again. We looked
2878 at it with stormwater, so I just want to understand this in terms of the wastewater
2879 rule. And actually, sorry I've turned to [01.48.31-01.49.33].
2880
- 2881 Greer: Dr Greer. Mr Oldman, Dr Wilson and myself have all actually worked on this
2882 through rebuttals. Mr Oldman has modelled the freshwater load reductions that
2883 are required to achieve the E. coli TAS and their effect on the coastal enterococci
2884 targets, and the output of that was that the 92% reduction required to achieve the
2885 notified TAS for the Porirua Stream was insufficient to achieve the notified
2886 coastal objective for the Waka Ama site.
2887 [01.50.15]
2888 I can't remember by what extent, but to get halfway there would presumably be
2889 around 45 to 50% of the E. Coli load, but I'm not entirely sure of the shortfall
2890 between what the E. coli TAS does compared to what is needed to achieve the-
2891
- 2892 Wilson: Dr Wilson. I have that here. The TAS scenario, I believe was a 92% reduction,
2893 and the other reduction's around 60% required to get there.
2894
- 2895 McGarry: Commissioner McGarry. Is it too simplistic to think, having visited that site and
2896 heard about the overflows and seen the big tank that's been built there, is it too
2897 simplistic to think that that would require about a halving in number of
2898 overflows to the river, or is that just too simplistic?
2899
- 2900 Wilson: Dr Wilson. The reductions I'm talking about are purely based off the current
2901 state, so the 95th percentile. All of the measurements they've made over the last
2902 five years at that site. I guess something that's useful to point out, is it doesn't
2903 mean that that site is always unsuitable for swimming. Over the last five years
2904 from all the samples collected, the Waka Ama site was suitable for swimming,
2905 so it would have had enterococci concentrations of less than 280 which is the
2906 single sample number that they use, so different to the long-term targets we're
2907 using, so 62% of the time that site was suitable for swimming. That just
2908 demonstrates at those sites specifically, is when they exceed the limits they
2909 really exceed the limits, which is what pushes that 95th percentile number really,
2910 really high.
2911
- 2912 In saying that, the Waka Ama site had the lowest number of samples suitable to
2913 swim out of all the monitored sites. The rowing club, as you've mentioned,
2914 similarly has high enterococci concentrations, but it was suitable for swimming

- 2915 78% of the time. So you can see how these really high exceedances, these
 2916 wastewater overflows, really, really affect those statistics and its mobility.
 2917
- 2918 Greer: Dr Greer. I can actually provide the actions that would have been considered by
 2919 the economists and their analysis. If you would like to achieve that 60%
 2920 reduction it would be reduced overflows by 60% and reduce dry weather leaks
 2921 by 77%, or the alternative is to remove all overflows. Reduce overflows by 60%.
 2922 and reduce dry weather leaks by 77% or remove all overflows. And that scenario
 2923 has been assessed as the lower option for the Porirua TAS, the MRI option for
 2924 the Porirua TAS by David Walker.
 2925
- 2926 McGarry: Commissioner McGarry. Obviously, the building of the big storage tank is going
 2927 to help to some degree, so us questioning Porirua City Council about what their
 2928 expectations of an action like that, would be helpful to give us an idea of how
 2929 far along the road that would take them towards that target you've just suggested.
 2930
- 2931 Greer: Yes, certainly. I don't think the Regional Council can provide that information,
 2932 so it'll be good for them to do it.
 2933
- 2934 McGarry: Thank you. Commissioner McGarry. Back to you, Dr Wilson. Just to understand
 2935 what you said earlier on, and I think it was actually this morning and not on here,
 2936 you were talking about the gap between the 200 and the 500, and that's really
 2937 just because you've used known values of the risk at those two points, and
 2938 without doing a QMRA Assessment, that's kind of as good as it gets. Is that
 2939 correct?
 2940
- 2941 Wilson: Dr Wilson. One second please.
 2942 [01.55.00]
 2943 It's in part the general approach that I've taken, I guess with the metals as well.
 2944 So essentially there are bands provided. We haven't listed bands as such, we've
 2945 always listed that upper part, upper threshold of the band, but the values used,
 2946 200 and 500, are directly from the Recreational Water Quality Guidelines and
 2947 they are the thresholds and the groupings that they have. So at a concentration,
 2948 enterococci, like the long-term one of 200, that's where there's an estimated
 2949 gastrointestinal illness of 5%. And then when you go up to 500 enterococci per
 2950 100mL, there's up to a 10% risk for gastrointestinal illness. So that's where those
 2951 numbers link up with the risk.
 2952
- 2953 McGarry: In terms of doing a QMR type assessment, that's something you more likely
 2954 would see when the operator would be applying for a consent for a point source
 2955 discharge, and they would do some virus testing presumably and then give you
 2956 that kind of assessment, so you'd know more about the risk than just reading off
 2957 a table, "This is a number. This is the associated risk." Is that right?
 2958
- 2959 Wilson: Dr Wilson. Yes, that's correct. Although, I'm not familiar with conducting those
 2960 assessments myself, I have been involved in projects, and the assessment men
 2961 have come through. Yeah, they're certainly using the application for discharge,
 2962 and it usually is a way of getting around the issue where sometimes the indicators
 2963 are only fairly good but not perfect, so those QMRA type assessments provide
 2964 a more specific risk profile to the likely risk to people, because it is targeting on
 2965 those actual pathogens, the actual components that would make you sick, not
 2966 just relying on these broader indicators.

- 2967
2968 Oldman: Mr Oldman here. That's the process that we did for [01.57.02] and water for the
2969 Titahi discharge. Basically, we provide modelled concentrations and then they
2970 did the QMRA on top of that, so measured actual pathogens to find the public
2971 health risk for contact, recreation, shellfish gathering. So definitely a process
2972 that has happened.
2973
- 2974 Nightingale: I think, Dr Wilson, that objective P.O3 talks about this objective of having
2975 sediment and metal loads entering the harbour arm catchments being
2976 significantly reduced. So, based on my understanding of your evidence and also
2977 Table 9.1, the copper and zinc in sediment, and as you've explained, it's already
2978 quite low and the targets are all higher than current state so it might be more a
2979 question for Ms O'Callahan, but is that a problem?
2980
- 2981 Sorry I can repeat the question. Is that a problem in terms of having an objective
2982 that requires metal loads entering Porirua Harbour catchments to be significantly
2983 reduced when the targets are saying that, well the targets are in every instance, I
2984 think, lower than baseline.
2985
- 2986 Wilson: Dr Wilson. I can jump in quickly first. Even with that reduction in sediment
2987 loads, and then you get with that some reduction in the metal loads, there will
2988 still be a reduction under the proposed changes. Even with the reducing loading
2989 we are still seeing increased concentrations of sediment metals. So, I guess that's
2990 just making sure we clarify the difference between the loading, the sediment,
2991 and the metal loading, versus the concentrations in the sediment. But also to Ms
2992 O'Callahan to add a comment as well.
2993
- 2994 O'Callahan: I think that's a good question, good observation. I think that needs to change to
2995 just refer to the sediment, because I think it's confusing, because that's the
2996 change that's been made is that I've recommended that the metal loads reaching
2997 the harbour don't need to reduce.
2998 [02.00.13]
- 2999 Nightingale: And that wording is not at Te Whanganui-a-Tara, and that's supported by the
3000 evidence we've heard.
3001
- 3002 O'Callahan: Yes. Thank you.
3003
- 3004 McGarry: Which clause is that [02.00.24]?
3005
- 3006 O'Callahan: (a) in PO.3.
3007
- 3008 Nightingale: Commissioner Nightingale again. We don't want to lose that from the freshwater
3009 bodies based on what Dr Greer has said. So we do want them significantly
3010 reduced from freshwater bodies, right?
3011
- 3012 O'Callahan: That's dealt with in the freshwater objectives, so it really is just the, "...and metal
3013 loads," that needs to come out.
3014
- 3015 Nightingale: Those are all questions we had for you, Dr Wilson. Thank you very much for
3016 your evidence and your patience, because we've taking... Are we up two lakes
3017 now? Are we up to Issue 9 with Ms O'Callahan? Have we finished everything

3018 in coastal? I see Dr Melidonis here as well. It's been a very interesting discussion
3019 today about coastal.

3020
3021 I think we have all of the scientists in here, but is it your collective view, if I can
3022 ask, whether Ms O'Callahan's recommendations for the coastal objectives and
3023 including in the tables, are those recommendations going to see these coastal
3024 areas and the two Whaitua, the coastal water quality, health and wellbeing,
3025 ecosystems, habitats, maintained or improved where deteriorated? Do you think
3026 where we've got to in terms of Ms O'Callahan's latest recommendations, do you
3027 think that they are going to achieve these objectives?
3028

3029 Wilson: Dr Wilson speaking. With ecosystem health, I guess metals is of relevance more
3030 so than enterococci.

3031
3032 [02.02.34]
3033

3034 Wilson: Of course. With metals, as I've discussed, the ecotoxicological risk from them
3035 have been shown to be very low and very few changes based on any of the
3036 scenarios. So yes, I do agree that the provisions in place are setting things up to
3037 support ecosystem health from the metals, sediment metals front, I'll hand over
3038 to Dr Melidonis to cover the rest of the ecosystem health topics.
3039

3040 Melidonis: Dr Melidonis. In terms of ecological health, the sediment rate objectives should
3041 go far enough in improving ecological health within Porirua Harbour. Previously
3042 I mentioned a zero percent load reduction required, but that's under the 2004-14
3043 modelled scenario. So when we look at the current sedimentation rate there is a
3044 load reduction required for Onepoto Arm, and that should go quite a way in
3045 improving ecological health.
3046

3047 In terms of sediment metals, we spoke about other mechanisms. Improving
3048 ecological health at point source outfalls and not so much of a concern across
3049 the inlets. In terms of nutrients, that generally isn't a problem within many of the
3050 coastal environments around our region. So I'm happy in that respect.
3051

3052 Then we didn't really have a chance to discuss the macroinvertebrates. Just
3053 bringing that topic up again. There's a range of different species you can monitor
3054 and a range of different habitats when we're talking broadly about coastal. So
3055 that could include benthic macrofauna and sediment habitats. It could include
3056 intertidal reef, rocky reef and sandy beaches etc.
3057

[02.05.03]

3058 The reason for that being a narrative is because it's a wide range of different
3059 habitats in a wide range of different ecosystems that can be monitored, and also
3060 with different measures. So there's quite a few different measures that can be
3061 used to assess the health of those communities.
3062

3063 Most common for estuaries being Traits Based Index or TBI. That's not
3064 necessarily applicable to the open coast, so it's quite a complicated matter. And
3065 being in a narrative it's more open to interpretation than specifying something in
3066 a table that's only applicable to estuaries. But yes, I do believe that the objectives
3067 all result in improvement of ecological health in the coast.
3068

3069 [02.06.19]

- 3070
- 3071 McGarry: Ms O’Callahan, it’s one for you really. You talked about the words in Objective
- 3072 WH.O3 and I’m looking at P.O3. It came up this morning, I think, with Dr
- 3073 Melidonis, about the coastal areas not covered by the table, and it was about the
- 3074 open coast versus the harbour type environment. But I think those words, they're
- 3075 a problem from another perspective, aren't they? Because, in my mind I've been
- 3076 thinking, the narrative deals with these things and here it is here, but then it says,
- 3077 “For the coastal areas not covered by Table 9.1.” I would have thought the
- 3078 factors in those three bullet points are the narrative for all of the areas.
- 3079
- 3080 O’Callahan: Yes, that was a point that I made probably before you got your head around this
- 3081 stuff, in that I need to redraft this.
- 3082
- 3083 McGarry: So I just wanted to make sure, because I thought when you talked about that, it
- 3084 was just more of the open coast split versus the inner waters, but you're onto that
- 3085 bigger issue.
- 3086
- 3087 O’Callahan: Well no. It’s the open coast versus the open coast plus more areas. That was
- 3088 what I was trying to understand. And I think, well perhaps it would be helpful if
- 3089 Dr Melidonis just confirmed for the record that we've got essentially four
- 3090 measures there. We've got fish communities and benthic and they're in the first
- 3091 bullet point, we've got nuisance macroalgal blooms, and we've got
- 3092 phytoplankton. Just thinking about the environments of harbours, estuaries and
- 3093 open coasts, which ones apply to each of those, perhaps of the four metrics that
- 3094 we've got here?
- 3095
- 3096 Melidonis: Dr Melidonis. Those measures can be applied to all three areas of the coastal
- 3097 environment, so estuaries, harbours and open coast. The reason they are
- 3098 narrative is because each individual location needs to be assessed in terms of the
- 3099 structure and functioning of the area in order to determine which ones would be
- 3100 most appropriate. But yes, they are applicable across all three ecosystem types.
- 3101
- 3102 O’Callahan: So I can probably redraft that to either just remove the areas not covered by or
- 3103 just make them all separate points or something. So there's just some redrafting
- 3104 needed there. It could be simple, or I could try and make it a bit more kind of
- 3105 finessed.
- 3106
- 3107 Melidonis: Dr Melidonis. Just one other thing to note on the record. That perhaps it might
- 3108 be useful to remove the word ‘benthic’ from the invertebrates, because thinking
- 3109 about it now, that might exclude intertidal. So perhaps inserting the word
- 3110 ‘intertidal and benthic.’ I will confer with Ms O’Callahan in terms of how best
- 3111 to reword that. Thank you.
- 3112 [02.10.00]
- 3113 O’Callahan: While I've got the microphone, if I can just correct what I was previously saying
- 3114 about clause (h) about, “Mana whenua and communities can safely use.” I
- 3115 suggested maybe that ‘more safely’ needs to go in there. That possibly the reason
- 3116 I haven't put it in there is because it's actually seeking that for a wider range of
- 3117 activities. Some of those activities will be safe for, probably as a result, the ones
- 3118 that don't require the actual primary contact like the paddling or something,
- 3119 perhaps. I can have another look at that and confer if we need to add the ‘more’
- 3120 into it, or whether that's okay.
- 3121

3122 I think probably just the other point to make is that we're not envisaging any new
 3123 wastewater discharges through this plan change, and in fact they're not possible
 3124 even under the current NRP. There's really only improvements envisaged here
 3125 in terms of those core bacterial type discharges. Like I think I was saying
 3126 yesterday at some point, there is no pathway for new discharges of E. coli in the
 3127 operative plan, and I'm pretty sure it hasn't been enabled through this one,
 3128 although I haven't particularly studied the provisions with that in mind.

3129
 3130 There's always been in the NRP a desire to transition to land. I'm not sure, I
 3131 haven't really studied those provisions particularly here and obviously land
 3132 based isn't something that's been contemplated for this region as I understand it,
 3133 these Whaitua, but certainly in other parts of the region there's a focus on that.
 3134 But these are big, offshore, even treatment plant discharges. I'm just pointing out
 3135 that it will get better. There won't be examples, as Commissioner McGarry
 3136 suggested of, how would someone's discharge pass that increase. It's intended
 3137 not to, because it's not supposed to be coming through particularly.

3138
 3139 McGarry: Commissioner McGarry. So I guess [02.12.24] is working from the top of the
 3140 country to the bottom of the country, but the desire's to go to land or
 3141 everywhere? It doesn't seem to be.

3142
 3143 O'Callahan: No, I don't think that's been specifically sorted.

3144
 3145 McGarry: No.

3146
 3147 O'Callahan: But there may be some moving around of some of these discharges potentially,
 3148 because that's probably something that the infrastructure providers might be able
 3149 to do. They might be able to move the outfall to somewhere that's less sensitive.
 3150 And I think the intention was not to have that really strict, no new discharge
 3151 policy, because it actually prevents the prioritisation of where you're actually
 3152 wanting to get it out of. But that's something you'll need to take up in the
 3153 wastewater topic with the author for that topic presumably will be across that
 3154 stuff more than me. I'm not thinking about that detail in my work.

3155
 3156 Nightingale: Commissioner Nightingale. Thank you very much to the coastal team. Really
 3157 appreciated you taking us through your evidence so thoroughly. Helping us with
 3158 all of our questions. I think we moved to Issue 9. Thank you, Ms O'Callahan.

3159
 3160 **Greater Wellington Regional Council – Mary O'Callahan**

3161
 3162 O'Callahan: Do you want to just move that. Should be the next slide. Yes, that's it. No, the
 3163 previous one. We're now onto the lakes. We're in Te Whanganui-a-Tara. The
 3164 only lakes are in Te Whanganui-a-Tara, and this is an objective with both
 3165 narrative content and a table of targets.

3166
 3167 There were limited submissions on this particular provision, but we have got,
 3168 where's my drafting? A proposal.

3169 [02.15.00]

3170 I've recommended removing clauses (b) and (c). That's because they were
 3171 duplicate of the submerged plants TAS included in Table 8.1. That was (b)
 3172 predominantly. Now (c), I'm probably going to have to go back to my... Sorry,
 3173 I'm ahead on this. My concern with (c), and there was submissions on this, was

3174 that it was really getting into the realm of the Department of Conservation's
 3175 responsibilities, which are to ensure that... The Regional Council's
 3176 responsibilities are about providing the environment for the indigenous
 3177 biodiversity to thrive in. The actual protection of the fauna itself is a Department
 3178 of Conservation responsibility. So that one seemed to be getting beyond the role
 3179 and realm of a Regional Plan to achieve that as an objective.

3180
 3181 The next one is the targets for the dissolved oxygen here. It is one of these ones
 3182 with insufficient data. Here the recommendation has been to remove the A state
 3183 targets and replace it with a maintenance requirement. These lakes are within,
 3184 it's my understanding they're a partnership programme between mana whenua
 3185 and the Council, and its Council reserve land, regional park land they're
 3186 contained within, so there's not particular activities that are expected to be being
 3187 impacting by that attribute.

3188
 3189 The next one is some drafting amendments to refer to where targets are not met,
 3190 rather than the reference to degraded here. This is just adopting the language
 3191 used same as the Target Attribute State provisions for the rivers. Then I think
 3192 there are some catchment farm areas, and Federated Farmers had a submission
 3193 seeking to understand how much riparian vegetation was expected around that
 3194 lake, so I've conferred with one of the Council. It was [02.18.26].

3195
 3196 [02.18.29]: Just see. Make sure it's right. [02.18.30]

3197
 3198 O'Callahan: The Council's lake's scientist. He hasn't presented evidence. It didn't really seem
 3199 essential, but the advice was that 20 metres is what you're looking for in riparian
 3200 planting, so I've just recommended that. My understanding is that's going to be
 3201 within the regional park land, and there's just a bit of... Other than where
 3202 physical constraints, because there's parts where the lakes get very close to like
 3203 rocky shores and paths and stuff so there'll be some places where it's not
 3204 achievable. That's my understanding, there's a programme to be planting that
 3205 lake around the riparian area is already underway. So that's the basis of the lakes'
 3206 objectives.

3207
 3208 Dr. Greer, are you talking on this as well?

3209
 3210 Greer: I do.

3211
 3212 O'Callahan: You do? Yes. Did you want any questions for me, or would you like to hear from
 3213 Dr Greer first?

3214
 3215 McGarry: Commissioner McGarry. Your words here I quite like in (d), and I hadn't picked
 3216 up on them earlier. I still have this concern about the modelling basically
 3217 assuming that all riparian planting will be done wherever it's physically possible,
 3218 and I was debating with you whether there was a difference between practical
 3219 and possible, and then I see this wording here and think, 'Isn't that what we're
 3220 trying to achieve?'

3221 [02.20.00]

3222 Where physical constraints would prevent it, other than that. I'm on the rivers
 3223 now obviously, but I'm just wondering, is there a reason why that wording
 3224 wouldn't be suitable in place of those other objectives instead of 'where
 3225 practicable' or 'where possible'? It's being a little bit more, where physically.

- 3226
3227 O'Callahan: Certainly happy to have a look at those other ones. This is obviously a more
3228 recent wording that I've come up with from having an understanding of the
3229 specific. When the scientist provided his email to me about the 20 metres, there
3230 was a long list of what all the challenges might be of listing that, and that was
3231 summarising of what they were. It's just coming at it from a different perspective
3232 when I had some detail that was apparent. The other wordings of it has been in
3233 response to submitters who I possibly either have or I haven't specifically
3234 considered the nature of the constraints they're worried about.
3235
- 3236 McGarry: Commission McGarry. I am just very conscious that it's a critical assumption.
3237 By moving to that peri biomass metric as the sort of more simple, it assumes that
3238 shading will be 'wherever it's possible.' So I just do wonder if that wording's a
3239 little bit more directive than practicable or possible.
3240
- 3241 O'Callahan: But that's on the Wai Ora objective, isn't it? Or is it? That's on the Wai Ora one.
3242
- 3243 Greer: Dr Greer. Can I just clarify that. The assumption is that the specific sites will be
3244 shaded to meet the periphyton biomass attributes only. It's only light availability
3245 at the specific site that drives periphyton biomass, not light availability in the
3246 upper catchment. So the assumption, from a scientific perspective, is that the site
3247 will be shaded to meet the Target Attribute State. There's no assumption, in
3248 terms of achievability, that there will be other stuff in the upstream catchments,
3249 because that is irrelevant to meeting the TAS at the site.
3250
- 3251 Nightingale: When you say site, do you mean the monitoring site, is that?
3252
- 3253 Greer: Yes. Light availability is a site specific factor driving periphyton growth.
3254 Riparian vegetation is useful for other measures and there is a push for it in terms
3255 of meeting the sediments objectives, especially in the Mākara catchment, but
3256 that's a matter for Hearing Stream 3. But in terms of the periphyton biomass at
3257 the specific site, it is really only around that site where the shading is of vital
3258 importance.
3259
- 3260 McGarry: Isn't that site though a representation of what we're trying to achieve across the
3261 river? I have a real problem with your answer actually, because I understand
3262 what you're saying, yes you can end up with no periphyton right here, but that
3263 doesn't actually address nutrients in the rest of the system.
3264
- 3265 Greer: The riparian vegetation component is for the periphyton. It's not a nutrient
3266 control. It's not about stripping nitrogen from shallow groundwater discharging
3267 to the stream, or stripping it from overland flow, it's about blocking light at the
3268 site. And the assumption, in terms of achieving the Target Attribute State, the
3269 amount of riparian vegetation that's needed to do that is just at the site. However,
3270 for *sediment* there is an assumption around a requirement for fencing and
3271 vegetated setbacks to strip sediment from overland flow, and also vegetation
3272 that's resulting from retirement and pole planting on hill country.
3273
- 3274 Nightingale: Commissioner Nightingale. I thought Dr Snelder yesterday made that very clear
3275 connection between periphyton and the nutrient outcomes that are being sought
3276 through PC1. My understanding was the same as Commission McGarry's.

- 3277 Greer: I can't quite remember the context in which Dr Snelder addressed that, but light
3278 availability anywhere else other than the site has no bearing on periphyton
3279 biomass at our monitoring site, so it's not required for that specific purpose of
3280 achieving the TAS at a site. It is important for other aspects of water quality;
3281 however we don't need it for nutrient management. We only need it to control
3282 for light availability.
3283
- 3284 Wratt: Commissioner Wratt. I'm struggling with that as well.
3285 [02.25.00]
3286 Don't you want it elsewhere though as well, for periphyton health elsewhere on
3287 the river if you're trying to improve the health of all the river?
3288
- 3289 Greer: That would be an environmental benefit, and that would certainly help
3290 contribute to an overall improvement in ecosystem health, however it is not
3291 related directly to achieving the Target Attribute State at a specific site.
3292
- 3293 Wratt: Understood. Can I just. In objective WH.O2 for example, it does have the
3294 condition of indigenous riparian vegetation is increased as a general under clause
3295 (b). That's around natural form and character.
3296
- 3297 Greer: Dr Greer. Yes, and that is actually quite separate from shade provision, which
3298 would probably benefit from faster growing exotics. So that's actually a
3299 different... It all contributes together to a better state of ecosystem health, but
3300 when we're talking about a very site specific achievement of the target, it kind
3301 of separates out a bit. I'm not saying that riparian planting isn't important, and
3302 it's very important for the sediment Target Attribute States likely, but it's just not
3303 in relation to the periphyton biomass at the site.
3304
- 3305 Wratt: Where does that come up in the objectives? Commissioner Wratt. Dr Greer, your
3306 comment in terms of the specificity of it, I guess I'm just trying to relate it back
3307 to what's in the document and the provisions that we've got.
3308
- 3309 Greer: I don't actually recall a place where it will say, "Regional Council will plant out
3310 its SOE monitoring sites to achieve the Target Attribute State," because that
3311 would be, I guess, an unusual objective to apply to consents. But that is the
3312 scientific assumption around the achievability of periphyton biomass, because I
3313 haven't, when I've said, "These periphyton biomass targets are achievable,"
3314 assumed anything about out of sight factors. I just got a feeling you thought that
3315 that was an applied part of the modelling that had been conducted to date, and it
3316 hasn't been.
3317
- 3318 McGarry: [02.27.34]. Commissioner McGarry. You're right. What you're saying for a site
3319 to meet TAS, only that site has to be planted.
3320
3321 [02.27.45]
3322
- 3323 McGarry: Commissioner McGarry. And I had assumed the modelling had assumed that
3324 where possible riparian planting would be established, so you're correct there
3325 too.
3326
- 3327 Nightingale: Professional Nightingale. Ms O'Callahan, the absence of baseline current state
3328 data for the lakes, I don't think that's in your new Appendix, the revised

- 3329 Appendix 3 is it? So it's not something that's, more data is on its way to us
3330 through this hearing?
3331
- 3332 Greer: Dr Greer. I understand that the only attributes with insufficient data was related
3333 to lake bottom dissolved oxygen, which I believe has been deleted in Ms
3334 O'Callahan's amendments. Oh, it's just set to maintain, sorry. But there were no
3335 others.
3336
- 3337 O'Callahan: I didn't put this in my Appendix 3 because I had previously conferred with Dr
3338 Greer about this and thought the solution here was to just set it at maintain,
3339 because we don't know anything about it, and it's probably unlikely to have any
3340 consent applications coming to it anytime soon because it's Regional Council's
3341 area. So it seemed like the pragmatic solution, that might not be as good as
3342 understanding the baseline and setting a target, but is it worth stressing over it
3343 in this particular instance, where it's unlikely to be subject to...?
3344 [02.30.07]
- 3345 No one's coming forward. Well, someone must have submitted on it for me to
3346 put something here. I'd have to go back and look at those and see where the
3347 concern was. I think it was just a general kind of Federated Farmers
3348
- 3349 Greer: Dr Greer. There is an additional scientific reason for not considering them as
3350 well, which is the sole topic of the presentation I had planned for this issue. It's
3351 pretty minor as well, which just lends additional support to Ms O'Callahan's
3352 statements there.
3353
- 3354 O'Callahan: Is this what you're talking about?
3355
- 3356 Greer: Yes.
3357
- 3358 O'Callahan: Alright.
3359
- 3360 Greer: It's spelled out pretty succinctly in my Statement of Evidence if you'd like to
3361 take it as read and move on with the questions, or if you'd like me to explain it
3362 just in person today. There is a high degree of uncertainty around the current
3363 state of dissolved oxygen in Lake Kōhangatera and Kōhangapiripiri, but it's
3364 important to understand what that attribute does.
3365
- 3366 There's two dissolved oxygen attributes in the NPS-FM. One applies to deeper
3367 lakes, which Parangarahu lakes are not. Then that's around managing direct
3368 effects on fish. Then the lake bottom dissolved oxygen attribute, which is
3369 included here, is actually about managing the release of ammonia and dissolved
3370 reactive phosphorus from bed sediments during anoxic periods. So it's actually
3371 a mechanism to control towards meeting the total nitrogen and total phosphorus
3372 Target Attribute States that are already in the plan. It's a driver, not an end point
3373 in itself.
3374
- 3375 We actually don't know the extent to which lake bottom dissolved oxygen
3376 concentrations are driving total nitrogen and total phosphorus. As more
3377 monitoring data becomes available it may become clear that there is a need to
3378 manage that attribute to achieve the TN and TP TAS, but the TN and TP TAS
3379 themselves provide that justification. They provide a driver to go explore why
3380 they're not being met, if they're not being met, find the problems and remedy

- 3381 them. I don't think a dissolved oxygen Target Attribute State is actually needed
3382 for that purpose.
3383
- 3384 There's also very little science around those thresholds in terms of their
3385 relevance. It was developed through the Science Technical Advisory Group for
3386 the NPS-FM, and I haven't actually been able to find a technical report to support
3387 the actual numbers. It seemed to be a risk based, this is the best available, but
3388 it's actual site scale applicability still seems to be a bit uncertain.
3389
- 3390 McGarry: Commissioner McGarry. Basic question, so it's not compulsory.
3391
- 3392 Greer: It is included in Appendix 2B of the NPS-FM. It's an action planning target
3393 attribute, not a limit setting attribute.
3394
- 3395 O'Callahan: Is it compulsory to include it?
3396
- 3397 Greer: I think it is compulsory to include it.
3398
- 3399 McGarry: That's what I'm driving at, Commission McGarry, is whether it has to be on
3400 here at all. Is there any value on it being here other than it has to be there?
3401
- 3402 O'Callahan: If there's an activity that's going to cause that to increase, then we have a target
3403 here. It's to maintain whatever the existing is, and to get a consent application
3404 someone will have to assess it, and they'll have to maintain it. So there is a target.
3405 It is meaningful. We have got other examples of maintain.
3406
- 3407 Greer: Dr Greer. It would be incredibly difficult for an applicant to understand their
3408 effect on this particular attribute though. It's almost so complicated as to be
3409 redundant. There is one farm above one of these lakes, but I think that is the only
3410 private landholding that contributes to it. And what's driving dissolved oxygen
3411 in that lake is unclear. The impact of a discharge on it is unclear, especially
3412 through diffuse sources. I think going through the life of this plan change, it's
3413 not going to be particularly helpful other than to drive monitoring, which may
3414 identify a problem further down the track.
3415
- 3416 Kake: Can I just ask, hopefully a simple question as well. Commissioner Kake here.
3417 With respect to lakes and understanding the cultural significance of Parangarahu
3418 to mana whenua, hence the management plans that are around it.
3419 [02.35.16]
- 3420 I suppose, I can see through Objective WH.O5, there's particular clauses (e), (f)
3421 and (g) which reference again mahinga kai, and I know in your primary evidence
3422 Ms O'Callahan, that you don't think at paragraphs 241 and 242, that it's
3423 appropriate to include those attributes in Table 2, and that's a similar
3424 conversation that we've had previously already.
3425
- 3426 I think I want to explore your statement here at 242. These attributes or these...
3427 The concept of mahinga kai has come through the WIP Programme with mana
3428 whenua. In those documents there are some indicators, I suppose, and I think we
3429 heard from Mr Sharp yesterday, that you can quantify some of those indicators
3430 with respect to taonga species. The point I'm trying to make is that the WIP
3431 Programme for Te Whanganui-a-Tara has an indicator there. I suppose that's
3432 come from mana whenua with respect to tuna and tuna heke is that concept that

3433 is explored and expressed there. So I'm just wondering if there's, science aside,
3434 the attributes in Table 8.2, is there anything in there that relates to taonga species,
3435 I suppose is my simple question?
3436

3437 O'Callahan: I can't answer that question. I don't know. This is responding to submissions
3438 from EDS and Forest & Bird, and they are reasonable general submissions in
3439 terms of trying to reinstate the previous objectives. So I haven't really
3440 specifically put a mana whenua lens over this. I haven't had the opportunity to
3441 engage with mana whenua through my involvement, albeit I have sought that
3442 opportunity. But the relationship with mana whenua is really held by Council
3443 Officers rather than me as a consultant.
3444

3445 I understand Council Officers have kept mana whenua, they've probably been
3446 keeping mana whenua in the loop in terms of where this process is going and
3447 talking to them, but I'm not involved in those conversations. For this particular
3448 location there may be a case for it, but I haven't been thinking about that issue
3449 in the context of it being something that mana whenua are seeking, and the
3450 management regimes they have with the Council around the lake may well be
3451 addressing those things and don't need to be replicated in the Regional Plan.
3452 They may not be, but I'd simply have no information on that.
3453

3454 Greer: Dr Greer. The lake attributes themselves are really looking at the lake from the
3455 bottom up, and almost all the way to the top. It may not have tuna, but it has all
3456 the way up to aquatic macrophytes, and they may not be a direct target of the
3457 TAS themselves, but certainly you have a package of Target Attribute States
3458 there that look for an improvement in lake health, which should have benefits as
3459 much as they can towards the tuna populations in the lake. Noting that they are
3460 influenced by wider issues as well, not just lake water quality. I believe there's
3461 a bar at the bottom of at least one of the lakes that the migration in and out is
3462 potentially intermittent.
3463

3464 Kake: Thank you. I think that might be leading to some of the questions I might have
3465 from mana whenua tomorrow as well, with respect to this particular one. But I
3466 think the question again, just off the top of my head, which may not be smart.
3467

[02.39.59]

3468 The riparian planting around this particular lake and the management framework
3469 of it, I'm conscious of what was said with respect to the role of DOC. The
3470 mechanisms under the plan are supposed to support that, I suppose, and uphold
3471 that with other regulatory activities. I might just pause on some of the questions
3472 and wait for some of our mana whenua reps tomorrow. Thank you.
3473

3474 Nightingale: Commissioner Nightingale. I don't know if you've got Map 80 handy or maybe
3475 Ms O'Callahan could help. Just want to understand. Which is a map of the lakes
3476 within the... Oh sorry, page 80 of the PC1. Yep, 80. Map 80 and then the
3477 previous page, Map 79. I mean, it shows the part FMU as sitting quite close to
3478 Wainuiomata, and above it is Waiwhetū, the Hutt Valley, but this is sort of just
3479 pushing just to help my understanding of how activities are managed, but there's
3480 no, if you don't look at are they connected in terms of freshwater connections or
3481 is that just managed? I guess the question I'm trying to ask is, is the Council
3482 looking to manage just the lakes or is it looking at weather activities further
3483 higher up in the catchment can impact the lakes?
3484

- 3485 Greer: That is a topic for, in terms of just the general land use provisions, Hearing
3486 Stream 3, but they have their own surface water catchments, they're not
3487 connected to the Wainuiomata River or each other. There may be some... I'm
3488 not entirely sure of the groundwater resource in the area, whether they pass
3489 together on the coastal bar. Probably not, they look quite far apart. But they have
3490 their own surface water catchments, one of which, I believe is entirely in
3491 National Park. It looks to be Kōhangatera. There is one farm, I should get an
3492 aerial photograph to confirm which one it is, potentially in Kōhangapiripiri that
3493 is subject to the rural land use provisions in PC1.
3494
- 3495 Nightingale: Commissioner Nightingale. Just generally when you're looking at the potential
3496 impacts of an activity, is it correct that you would look at that within that park
3497 freshwater management unit only? Is that?
3498
- 3499 Greer: Ideally no, because I know the freshwater management unit is actually just the
3500 lake. They have their own part FMU, so you can't quite see them in there, but
3501 they don't have a surface water catchment contained within their part FMU. That
3502 lake catchment is actually, I think different from the part FMUs in Map 79, but
3503 ideally you would manage these surface water catchments, not the boundary of
3504 the actual part FMU. You would manage all land for the receiving environments
3505 they ultimately discharge into as well as they immediately discharge into.
3506
- 3507 Nightingale: But you're saying, I don't know if hydrologically connected is the right term or
3508 not, but you're saying that basically what is happening further, far away, is not...
3509 So when we're looking at, going back to that Table 8.2, in the attributes that are
3510 considered important for these lakes, you're not trying to necessarily manage
3511 activities that are in a different part FMU, even though the lakes may end up
3512 being a receiving environment for those activities? Is that?
3513 [02.45.08]
- 3514 Greer: No, no, I'm saying I don't want to jump ahead of how the rural provisions work
3515 in this hearing stream, but ideally you would absolutely manage all activities
3516 that contribute to the lake, or the lake, regardless of their specific part FMU, and
3517 certainly external nutrient loadings will have to be part of the management unit.
3518 The reason they don't have their own part FMUs, and they've been grouped with
3519 the Mākara, is because of an inability to establish a monitoring site in their
3520 catchments. Access is not easy for a number of reasons, physical and
3521 interpersonal.
3522
- 3523 Nightingale: Picked up that they were part of Mākara, is that from Map 79?
3524
- 3525 Greer: Yes. Dr Greer. The surface water catchments are paired with the Mākara
3526 [02.46.20] catchment. Dr Greer. It isn't ideal, but if they were separated off we
3527 would end up with having no riverine monitoring site in that part FMU.
3528
- 3529 Nightingale: I see. I'm with you now. It's all the way on the other. Right, Southwest. I see.
3530 Which is just about how it's managed as a freshwater unit, nothing about, yeah.
3531
- 3532 Greer: Yeah Effectively it's being tied with the management interventions that are
3533 being applied to the Mākara catchment. But I don't believe there's a consent to
3534 farm currently, so they're basically being tagged with the freshwater
3535 environment plan requirement that includes a retirement of erosion prone land,

- 3536 which should contribute to the lakes regardless of the degree to which it's
 3537 specifically targeted towards the lakes.
 3538
- 3539 Nightingale: Thank you and sorry. So that means, if we look at nitrogen and phosphorus, so
 3540 if we look at the nutrient outcomes for these lakes, in particular Kōhangapiripiri,
 3541 nitrogen and phosphorus are currently in a C state and wanting to get to B. And
 3542 I appreciate that this is the State of the Environment monitoring that we've been
 3543 talking about.
 3544
- 3545 So in terms of managing rural land use activities that might help to achieve an
 3546 improved outcome state for that lake, is it right that the Regional Council has
 3547 said, "In the plan we are going to put some requirements around rural activities,
 3548 and we think that you know that could have an impact in terms of improving the
 3549 TAS for the lake." But there's nothing specific that says either that a consent
 3550 applicant has to meet that TAS or that they need to show that their activities are
 3551 not impacting these attributes.
 3552
- 3553 Greer: Dr Greer. I feel like we might be pushing heavily into Hearing Stream 3 here.
 3554
- 3555 Nightingale: Okay, sorry.
 3556
- 3557 Greer: But in an ideal world the FEPs for the rural land use in those catchments would
 3558 be focused on reducing their nutrient losses. I'm unsure of the extent to which
 3559 those lakes require a reduction in nitrogen loss risk under the rural land use
 3560 provisions.
 3561 [02.49.57]
- 3562 There is a requirement under the FEP part of PC1, that some farms have to
 3563 reduce their nitrogen loss risk. I'm just not fully up to speed on what the triggers
 3564 for that are and whether the lakes fall into it.
 3565
- 3566 Nightingale: I think we've probably all got just a few weeks to get there, don't we, because
 3567 Hearing Stream 3's not far away. Okay, thank. Are there any other questions
 3568 about lakes? Sorry, we've gone over, but I feel like Dr Greer probably also
 3569 covered quite a bit of your technical evidence as well.
 3570
- 3571 Greer: Yes.
 3572
- 3573 Nightingale: So just looking at the schedule.
 3574
- 3575 Greer: I only had one quick comment left, which I believe has already been commented,
 3576 which is that the attributes in Table 3.5 of O.19, I don't consider there's a
 3577 scientific justification to include those ones which aren't already in Table 8.2.
 3578 The main reason being, firstly they weren't in the WIP. There's no WIP driver
 3579 for them to go in, but also their narrative in that table, because we have no robust
 3580 measurements or thresholds that could be applied as numeric Target Attribute
 3581 States, so we'd be kind of putting a narrative in for those regardless. There's also
 3582 one of them which has been requested, which is macroalgae, which actually
 3583 doesn't apply to these lakes. It only applies to Lake Ōnoke in the Wairarapa.
 3584
- 3585 Kake: Can I just sort of explore that a little bit and I'll be real brief, and again I think
 3586 Tim, Mr Sharp addressed it a little bit yesterday. There was an understanding
 3587 that there was a monitoring programme going on with mana whenua in some of

- 3588 these areas. I think I'm being quite hypothetical here, but the assumption is that
 3589 there will be some measures and targets included in those monitoring plans and
 3590 the frameworks that are produced. The question is, if there's a numerical target
 3591 in those plans, could that then be used to inform something in Table 8.2 for
 3592 example?
 3593
- 3594 Greer: Without knowing what they are, what that measure would be, I probably can't
 3595 answer that. I mean, the establishment of any new robust guideline should be,
 3596 and if it's something that applies locally, it should probably be considered
 3597 through assessment of environmental effects when they're lodged with the
 3598 resource consent application. It's kind of more of a good practice thing. But I'm
 3599 not aware of a mechanism by which they could then be rapidly adopted into
 3600 Table 8.2 as they become available. Putting aside the mahinga kai aspect, the
 3601 idea of having the narratives in O.19 was that hopefully we would get numbers
 3602 for these attributes by the time we were at this step, and it hasn't happened.
 3603
- 3604 Kake: So just highlighting the obvious then, that's a gap for the Council?
 3605
- 3606 Greer: I can't come in on the mahinga kai side of things. There are key parts of the
 3607 ecosystem that are covered by those narratives that are not covered by Table 8.2,
 3608 specifically fish. A high value part of ecosystem health that we have no late
 3609 indicator that we could really adopt at the moment. So that is a gap. The extent
 3610 to which it's dealt with through narratives, I can't remember off the top of my
 3611 head.
 3612
- 3613 Nightingale: Commissioner Nightingale. I'm just skimming through just what was in the Te
 3614 Whanganui-a-Tara WIP for the lakes. It does talk about sediment, but that's not
 3615 an attribute that the Council thinks needs to be managed for the lake?
 3616
- 3617 Greer: Sediment is discussed in my Statement of Primary Evidence in relation to Table
 3618 3.5, though not in relation to the WIP. There is no measure that we can adopt for
 3619 lake sediment. There is a clarity measure for lakes, which is called Secchi depth,
 3620 but that is primarily driven by phyto, well not primarily, it is driven by both
 3621 phytoplankton and sediment. Anything that gets in the water column obscures
 3622 visual clarity, so it's not even a direct measure of sediment in lakes, and for that
 3623 reason we couldn't really come up with a numeric Target Attribute State that
 3624 could be applied for sediment, despite it being in the Phyto Implementation
 3625 Programme.
 3626 [02.55.08]
- 3627 Nightingale: Commissioner Nightingale again. Will some of the, I don't know if their
 3628 recommendations, but they're certainly in the WIP, would they talk about
 3629 restricting livestock access, riparian planting and managing invasive exotic
 3630 plants in the lakes? So those are all things that might come out through the
 3631 Freshwater Action Plans rather than-?
 3632
- 3633 Greer: Dr Greer. I'd imagine a number of those would come out through the farm
 3634 environment plan requirements of the NRP where they're an issue. We have
 3635 obviously lost... There was an assumption when PC1 was notified that the
 3636 general stock exclusion provisions in relation to beef cattle would come into
 3637 effect in these areas, and that hasn't, and that has potentially left a shortfall there
 3638 that wasn't anticipated. But the operative NRP has reasonably stringent stock

- 3639 exclusion criteria on their own, especially in Schedule F1 streams, so there is
 3640 still some requirements for that.
 3641
 3642 I understand that the invasive plants situation is attempting to be managed now,
 3643 and in the past I think it's a reasonably significant bio security issue, the invasive
 3644 weeds here. I think it's lagarosiphon. They do a spraying programme in the
 3645 wetland upstream fairly frequently, I believe.
 3646
 3647 Nightingale: That's the question I had about that, so where there's safe or submerged plants,
 3648 invasive species the TAS for the lakes is B, and in one of them it's currently C.
 3649 Does that mean that that is enough to drive some outcome direction requiring...?
 3650 I mean, something has to happen to reach the improved Target Attribute State,
 3651 doesn't it? So it must be, in terms of the options, working with iwi, Freshwater
 3652 Action Plans, whereas nutrients might be more about restrictions on the land use,
 3653 which we'll hear about in Hearing Stream 3.
 3654
 3655 Greer: Yes. Though there is, obviously 20 metres of riparian planting will strip out
 3656 some nutrients as well to the lake, so it probably isn't all one way or the other.
 3657 The invasive plant thing is very complicated and will require substantial thought,
 3658 because at the moment they're treating the source of the plants, I believe
 3659 upstream rather than in the lakes themselves, and dosing the lakes themselves
 3660 with huge amounts of endothall or other things have got some... You know,
 3661 chemically treating those plants in the lake themselves is probably, no one
 3662 particularly wants that. So they're doing most of that management upstream at
 3663 the moment and that will have to be done through an action planning, but also
 3664 just a wider part of the Council's bio security role.
 3665
 3666 Nightingale: But at some point somewhere there will be someone who's reporting back on
 3667 their steps taken to achieve the TAS?
 3668
 3669 Greer: Yes.
 3670
 3671 Nightingale: And these are the things that have happened to help get there.
 3672
 3673 Greer: Dr Greer. I'm not sure when the action planning presentation is going to be. I
 3674 haven't been part of that side of things so I can't comment on how it will be
 3675 reported on or where we're at in the process of developing those action plans.
 3676
 3677 O'Callahan: My understanding, I think the actual plans are part of Hearing Stream 4, and the
 3678 content is in the plan change, but my observation is it's very much about... The
 3679 Regional Plan just sort of says that there's going to be a plan. It says, "We need
 3680 to do a plan to establish the plan," rather than having the real specifics in there
 3681 that might have been helpful. They're not there specifically, but there is a plan
 3682 to have a plan for the lakes. That's method M37, for the Parangarahu Lakes. That
 3683 specific method.
 3684
 3685 Nightingale: Thank you. But everything geared towards trying to get to the B state in terms
 3686 of submerged plants, for instance.
 3687 [03.00.02]
 3688 O'Callahan: I mean, it really talks about achieving those Target Attribute States. So yeah, if
 3689 there's other things that need to happen at the lakes then that might need to be
 3690 picked up on in that, and the good thing is these are freshwater provisions, so

- 3691 you're not limited in terms of scope of submissions, because I'm not sure what
 3692 the submissions are like on the Freshwater Action Plans but probably pretty
 3693 limited, I suspect.
 3694
- 3695 Greer: Dr Greer. There is a dearth of information for these lakes. I imagine the first step
 3696 of action planning will have to be significant investigation into the exact drivers
 3697 of why the Target Attribute States are not being met, and a reasonably
 3698 comprehensive period of intensive monitoring to establish a robust baseline as
 3699 well.
- 3700 Nightingale: Thank you. And are there any, sorry I don't have my NPS-FM easily to hand,
 3701 but there's the compulsory values for lakes, are there any discretionary values
 3702 for lakes that are there in the NPS-FM? I guess my question is, given the dearth
 3703 of information, given that doesn't seem like there's been a lot of submissions on
 3704 this, is the Council confident that all of the right attributes have been identified
 3705 for the lakes?
 3706
- 3707 Greer: Dr Greer. Yes. The only one that hasn't been set, I understand, is the mid-lake
 3708 dissolved oxygen, and that's simply because I understand it can't be measured
 3709 there, simply because of the depth requirements under that table in the NPS-FM.
 3710
- 3711 Nightingale: Anyone else have any questions about the lakes?
 3712
- 3713 Kake: Just one last quick one. Just the riparian margin planting. It came up in your
 3714 discussion as well, Mary, and just wanting to make sure that I'm seeing it
 3715 properly. There it is in your evidence. The 20 metre set back. Just trying to find
 3716 the particular reference to how that particular measure came about, the 20 metre.
 3717
- 3718 O'Callahan: That came about from me contacting our scientist at the Council that is involved
 3719 in management of the lakes.
 3720
- 3721 Kake: That was involved in the management of lakes. Were there other options other
 3722 than that 20 metre?
 3723
- 3724 O'Callahan: No. I just needed a number. He gave me a number.
 3725
- 3726 Kake: So you didn't investigate whether a 50 metre setback for instance might be
 3727 required?
 3728
- 3729 O'Callahan: No. Let me just explain the question I asked him. The submitter sought that it be
 3730 defined as a number, and perhaps... Look, I don't know the geography, I've
 3731 never... I don't know it. I'm sure if we need to we might be able to get Elton
 3732 [03.03.16] to.
 3733
 3734 [03.03.20]
 3735
- 3736 O'Callahan: I mean we can't. He's online. Look at that.
 3737
 3738 [03.03.30]
 3739
- 3740 O'Callahan: Christ, I better be careful what I say. Let me just find the email again. Sorry, I
 3741 just had it before. Because this was dealt with through rebuttals, so there wasn't
 3742 a lot of time to get things done. Look, I'm sure we can get a statement if that's of

3743 interest, but I just asked for, “How wide the planting is intended to be at those
3744 lakes, so I can add it to the objective,” and he replied that, “For streams a 20
3745 metre width buffer is typically considered to be best practice amount for riparian
3746 values that may help to mitigate water quality impacts from surrounding land
3747 uses etc, and lakes are probably a bit different, but I think you could go with 20
3748 if you need something and noting that they'd be larger in most places.”

3749 [03.05.00]

3750 So it's drafted as a minimum. The lakes are in the regional parks and most places
3751 of riparian vegetation buffer will be much, much wider. That was when he noted,
3752 “There's parts around the lakes where the tracks between the lake and the
3753 vegetation, and there's parts of the lake where they're naturally devoid of
3754 vegetation because there's rocky beaches, shoreline sort of situation. It's a
3755 regional park, there's no stock, and there's either currently riparian vegetation or
3756 it's regenerating. Other than the roads and tracks, that's what the Council's
3757 working towards.” That was another one, and that's effective, is what he's sort
3758 of saying, from an ecological water quality perspective. If you want us to table
3759 some material on that then I'm happy to follow that up, because obviously it's
3760 not here in evidence.

3761
3762 Greer: I can speak to that briefly. I mean, 20 metres is wide. 10 metres would be
3763 considered a self-sufficient riparian buffer, and I've just got the aerial
3764 photographs up in front of me, there's very little of the lake where you get past
3765 20 metres and not hit the existing native vegetation, unless you're in a wetland.
3766 There's a couple of bits but it's not going to drive much areas of 20 metres buffer,
3767 and I think that's why that's more than what you'd be requiring on most
3768 agricultural catchments.

3769
3770 Nightingale: Commissioner Nightingale. We might see if Mr Matich has any views on the
3771 wording and then come back to you about that. Thank you. We'll take a break
3772 there. Can I just check, does that take us now to the start of Issues 10, 11 and
3773 12? Is that where we're up to?

3774
3775 O'Callahan: Yes, that's right.

3776
3777 Nightingale: Great. We'll take a break now. We could probably come back at, probably four
3778 might be enough?

3779 Ruddock: Yeah. Do you, Ms O'Callahan, do you believe that we might be able to cover
3780 10, 11, 12 and Dr Greer's evidence to support in the 15 minutes or would you
3781 require longer than that?

3782
3783 O'Callahan: I think we can get through a good portion of it, and I think we've got a good
3784 amount of time for tomorrow. There's only four policies really. Sorry, I think
3785 there's only three in each chapter. One of them I'm proposing to delete so there's
3786 not a lot of questions around that.

3787
3788 Nightingale: Great, thank you. We'll be back at four then. Thanks.

3789
3790 [Break taken – 03.08.17 – 03.28.23]

3791
3792 **Greater Wellington Regional Council – Dr Michael Greer**

3793

- 3794 Nightingale: For the final session for today, we are up to Issues 10,11 and 12. Just looking at,
3795 actually just for the rest of the Council presentations. Dr Greer, you're talking to
3796 this topic, but you're not scheduled to present tomorrow. Is this the end of your
3797 time with us this afternoon, or?
3798
- 3799 Greer: Dr Greer. I'll be here tomorrow.
3800 Nightingale: You'll be here tomorrow. Okay, great. Just that we had more-
3801
- 3802 Greer: I honestly think we've covered most of the primary context up for me as well.
3803
- 3804 Nightingale: Yes. And just on that, conscious that we have had a lot of questions, but we
3805 really do appreciate the way that everyone from the Council team has responded.
3806 It's really deepened our understanding of the science so we can then consider the
3807 PC1 provisions in the best way. I think it will really help our understanding for
3808 Hearing Streams 3 and 4 as well.
3809
- 3810 Greer: Thank you. Dr Greer. Can I just make one comment just to clarify something
3811 from earlier today? I gave you a wrong steer on the Porirua targets that need to
3812 improve for dissolved metals.
3813 [03.30.00]
- 3814 That was due to the area I identified at day one on page 59 of my evidence, with
3815 the scrambling of the table. There is one dissolved metal Target Attribute State
3816 that still requires an improvement in Porirua, and it is, I believe, copper at Wai-
3817 O-Hara Duck Creek. Sorry, dissolved zinc.
3818
- 3819 Nightingale: Just so we are clear on that. This is Table 9.2 for Wai-O-Hara, so dissolved zinc.
3820 Sorry, I don't see, I see that the TAS-
3821
- 3822 Greer: Dr Greer. On page 59 I do an assessment, in 59 and 60 of my Statement of
3823 Primary Evidence I do an assessment of where the current state meets the Target
3824 Attribute State, which is different from the baseline states in Ms O'Callahan's
3825 Appendix 2, and splitting through that before to see if there was a freshwater
3826 driver for improved metals in Porirua, I was caught out by the formatting errors
3827 on that table and I inaccurately identified that there were no drivers for
3828 freshwater metal improvements, but there is indeed lone in Duck Creek of
3829 dissolved zinc.
- 3830 Wratt: Commissioner Wratt. On the table, on Table 9 it looks like it's actually copper
3831 and not zinc that needs. In the baseline in TAS are both B.
- 3832 Greer: Dr Greer. Yes. So that's based off modelled data. There was no monitoring data
3833 at the time of that baseline. So I presented the current state measured data in my
3834 Statement of Primary Evidence and that's what I made that assessment on,
3835 whether there was an improvement required to meet the TAS. It's all off current
3836 state rather than baseline state, noting that that's eight years old now.
3837
- 3838 McGarry: Commissioner McGarry. Does that change the object of P.O3 comment that you
3839 made, Ms O'Callahan, which was removing the metal loads from A? There's
3840 only the one, but-
3841
- 3842 O'Callahan: Mary O'Callahan. I think you're talking about a coastal objective. Is that right?
3843
- 3844 McGarry: No.
3845

3846 [03.33.40]

3847

3848 O'Callahan: So yes, it's just talking about. [03.33.48]

3849

3850 McGarry: Yep, thank you.

3851

3852 O'Callahan: It's Table 9.1 not 9.2. Coastal.

3853

3854 Nightingale: No, it is. Sorry, you were just looking at the objectives, so I think it is 9.2.

3855

3856 **Greater Wellington Regional Council – Mary O'Callahan**

3857

3858 O'Callahan: Yeah. Should I start the presentation?

3859

3860 Nightingale: Yes.

3861

3862 O'Callahan: I'm just checking that you're wanting to hear me talk on all of these? I mean, the
3863 next issue is the groundwater issues so reasonably, well happy to talk through it,
3864 but really there's just some drafting changes there, which I summarised on the
3865 slide there so. Basically, using the NPS language rather than the 'protect' that
3866 was in the notified version in the WH.O6 and P.O5, and then just really trying
3867 to redraft to clarify what the expectations are for groundwater and aquifer
3868 outcomes, because there was a lot of technical words that were thrown in there.

3869 [03.35.14]

3870 So I've just tried to rationalise that and then put it into one objective rather than
3871 two because it's all part of managing the groundwater. Then just the clause
3872 recognising those use benefits after the protection has been achieved. Happy to
3873 answer any questions on those.

3874

3875 Stevenson: Commissioner Stevenson. The new clause for social and economic use benefits,
3876 that relates to Meridian's relief I'm gathering, or could you expand?

3877

3878 O'Callahan: Mary O'Callahan here. I'll just have to find that in my evidence. So that relates
3879 to Federated Farmers, that paragraph 257. They were interested in a clause that
3880 provides for sufficient reliability for the needs of communities in the primary
3881 production sector, and so I agreed that the objective could recognise
3882 groundwater usage, provided that's done in a matter that's consistent with the
3883 NPS priorities. [03.36.58] Shall I move on, or?

3884

3885 Kake: Can I just ask a really simple, hopefully simple, Commissioner Kake here,
3886 question just in terms of the definition of aquitards and the difference with
3887 aquifer?

3888

3889 O'Callahan: Mary O'Callahan here. My understanding is the aquifer is the area of the
3890 groundwater, I think, where it's sitting, and the aquitard is the confining layers
3891 between them. That's my understanding, and I've had my understandings
3892 checked with one the Council's groundwater science team to just make sure I've
3893 understood them right, and Google was very useful too.

3894

3895 Kake: Just on that, I suppose, is just the Objective WH.07 and how it is being
3896 recommended to be removed. Integrity of aquitards is protected so that confined

- 3897 aquifer pressures. I think I've just got to get my head around some of the
 3898 differences between the pressures and aquitards, but they're protected.
 3899
- 3900 O'Callahan: Mary O'Callahan here. In the chapeau of the reworded WH.O6, I have referred
 3901 to them as 'confining layers'. So, "The groundwater health and integrity,
 3902 including the confining layers of the aquifer system, are maintained and
 3903 protected." So that's addressing the aquitard's issue, and then the aquifer
 3904 pressures is part of the groundwater integrity. Where else have I got that?
 3905
- 3906 Then, "No long-term decline in mean annual groundwater levels." That would
 3907 be the outcome of aquifer pressures being reduced, is my understanding, and
 3908 aquifer consolidation. What's that one? Sorry, I should have refreshed my
 3909 memory on some of this, but aquifer consolidation is where it sort of gets
 3910 squished, and that can change the levels and can reduce the availability and could
 3911 affect the pressures as well.
- 3912 [03.40.06]
 3913 Nightingale: Commissioner Nightingale. I think that you say in your evidence that, "Aquifer
 3914 consolidation can be caused by overextraction," but we know for Te
 3915 Whanganui-a-Tara there are no water allocation provisions through PC1, but
 3916 there are in the operative plan. So where Objective WH.O6(g) talks about,
 3917 "Aquifer consolidation is avoided," there would be corresponding policies and
 3918 rules that would help to achieve that objective.
 3919
- 3920 O'Callahan: Mary O'Callahan. So there are these existing policies and rules and allocation
 3921 regime, and they will continue. Whether they achieve all aspects of the objective.
 3922 I haven't made any substantive changes to the objective. All I've done is try to
 3923 make it a bit clearer with reduced number of terms in it and a single objective.
 3924 So the extent to which the existing provisions...
 3925
- 3926 And look, my understanding is the objective really was reflecting the outcomes
 3927 that are sought, but I believe there's still an intention to review those provisions
 3928 to check that they do provide what is necessary, and it's probably the things
 3929 around the ecosystem impacts on this connected surface water bodies, which are
 3930 probably the issues that might need to be revisited, would be my guess, and it's
 3931 purely a guess.
 3932
- 3933 There's always been a groundwater allocation regime that has enabled the
 3934 aquifer to be protected. It's a very key focus for the NRP. I'm just guessing that
 3935 the matters that might need to be considered, as to whether there needs to be any
 3936 changes to allocation in that catchment to achieve both this objective and
 3937 obviously the TAS as well for the rivers. That will follow.
 3938
- 3939 Nightingale: Commissioner Nightingale. Any future changes would obviously need a future
 3940 plan change, but I can't recall any submitters having issues with the wording,
 3941 "The requirement for aqua consolidation to be avoided." Do you?
 3942
- 3943 O'Callahan: Yes, I think they did.
 3944
- 3945 Nightingale: Was it Winstones, maybe?
 3946
- 3947 O'Callahan: I'll just try and find that.
 3948

- 3949 [03.43.52]
 3950 O'Callahan: They wished, in paragraph 258 there was a request to change that to, "Avoid or
 3951 minimise," which I recommended objecting because it may not be sufficient to
 3952 prevent potential effects of aquifer consolidation, which in this Whaitua would
 3953 be pretty catastrophic for the region in terms of the water supply. That was the
 3954 issue that I clarified in my rebuttal evidence about aquifer consolidation. I said,
 3955 "Could be caused by overextraction, and those effects included subsidence,
 3956 contamination between aquifer layers and reduced abilities for aquifers to
 3957 recharge the rivers." And then Mr Horrell pointed out that his understanding was
 3958 that, "The aquifer compaction led to the lowering in the water table," which,
 3959 that's part of it.
- 3960 [03.45.07]
 3961 So I've just missed off that descriptor as part of the compaction impact. Shall I
 3962 move on?
 3963
- 3964 Kake: I kind of do, but I also again just need to get my head around some of this, I
 3965 suppose in terms of the scientific evidence. Just so we're understanding, and
 3966 taking a step back again with respect to where these objectives came from, they
 3967 were based on the recommendations from the WIPs?
 3968
- 3969 O'Callahan: I'll have to come back to you on that. I'm not sure, sorry.
 3970
- 3971 Kake: That's okay. Thank you.
 3972
- 3973 Nightingale: Ms O'Callahan, that takes us to Issue 12. Thank you.
 3974
- 3975 O'Callahan: This is the primary contact objective, and we have had some discussion about
 3976 this. The key changes I've recommended the inclusion of current state data in
 3977 Table 8.3, and then, the rebuttal amendments were adjusting the timeframe for
 3978 meeting the primary contact site in Te Awa Kairangi as a consequence, or
 3979 reflecting the associated timeframe change for the contributing E. coli TAS in
 3980 Table 8.4, and in response to submitter evidence on that.
- 3981
 3982 This one's just a style. The timeframe's moved from within the text, the narrative
 3983 text, into the table as for the other objectives, to facilitate one of those primary
 3984 contact sites having a different timeframe. Dr Greer's got some points on this
 3985 one. We'll just run over those.
 3986
- 3987 Greer: Just double checking. Dr Greer here. These were all in response to submissions,
 3988 there's no background here. The first point I make was that submissions
 3989 suggesting Table 8.3 should be combined with Schedule H1 of the operative
 3990 NRP are not justified. The two are already perfectly aligned. Every site in Table
 3991 8.3 is on a river in Schedule H1, and every schedule H1 river has a site in Table
 3992 8.3. Submissions requesting a call was directing the collection of further data for
 3993 primary contact sites is not necessary, or primary contact sites are currently
 3994 monitored and have been for some time. Baseline state was just a long time ago
 3995 which is why some sites don't have data for them.
 3996
 3997 We already spoke about the swimmable days metric, I believe on Monday, but
 3998 it's not necessary and it's somewhat redundant. Then, in my opinion submissions
 3999 requesting the inclusion of a measure of benthic cyanobacteria in Table 8.3 is
 4000 not scientifically justified. Defensible effects thresholds and proven

- 4001 interventions that could be employed to manage the potential health risk
 4002 associated with bacteria do not exist.
 4003
- 4004 O'Callahan: That's our presentation on that issue. Happy to answer questions.
 4005
- 4006 Nightingale. Thank you very much. The timeframes, sorry Commissioner Nightingale, the
 4007 timeframes for the E. coli, these are TAS? yes, have changed through your
 4008 rebuttal Ms O'Callahan.
 4009 [03.50.00]
 4010 This was largely from the economic evidence, wasn't it?
 4011
- 4012 O'Callahan: The economic evidence doesn't specifically address these targets, the primary
 4013 contact targets, but I've just made the assumption in the absence of any... Dr
 4014 Greer can probably explain why that's not easy to predict how achievable these
 4015 are because of stuff that he can explain. But it's the same pipes that are driving
 4016 or will be needing to be fixed to achieve this standard, and so it's just logical that
 4017 if you're not going to meet it at the FMU level, that you're not going to probably
 4018 achieve it at the primary contact. And in the absence of being able to demonstrate
 4019 to the submitters who were concerned about this, how much it's going to cost or
 4020 what it's going to take to achieve it, that seemed like a logical consequence to
 4021 assume that they need to follow each other. But Dr Greer might be able to
 4022 elaborate on that.
 4023
- Greater Wellington Regional Council – Dr Michael Greer**
 4024
- 4025
- 4026 Greer: Dr Greer. We actually spoke about this, I think yesterday. But it was generally
 4027 round, because the monitoring for this is conducted weekly over summer,
 4028 actually quantifying the load reductions required to achieve this TAS cannot be
 4029 done in the same way that we can for the E. coli attributes in Table 8.4 and 9.2.
 4030 So all that we can say is, that for the one site that's impacted by urban
 4031 contamination, is that we know we need a 23% reduction in the 95th percentiles,
 4032 but the load reduction to achieve that, and the actions to achieve that load
 4033 reduction are mysterious.
 4034
- 4035 McGarry: Commissioner McGarry. If you did, that's the reason for excluding it from the
 4036 economic analysis, is it? Because it would be a double counting, wouldn't it, to
 4037 put it in there? One, it's a huge cost. But really if you go for the other load, the
 4038 other reductions required to meet the tables, you're going to go some of the way
 4039 there anyway, so you can't sort of look at this in isolation. That's what you're
 4040 saying?
 4041
- 4042 Greer: Dr Greer. The reason it wasn't included in that analysis was the fact that I
 4043 couldn't model the load reductions, and therefore the actions needed to achieve
 4044 them. It wasn't around the extent to which Table 8.4 will achieve 8.3 or anything
 4045 like that, it was simply around the fact that we couldn't generate a load reduction
 4046 for those targets, so therefore we couldn't generate an economic assessment for
 4047 that load reduction.
 4048
- 4049 O'Callahan: But essentially it probably would double count it if you did it twice, if you?
 4050 Greer: Oh definitely. If you could do it, you would only assess the more expensive of
 4051 the targets. You wouldn't add them together.
 4052

- 4053 McGarry: Commissioner McGarry. Would it be fair to say that this idea of swimmable
4054 days is a bit more of an older concept that they used to use so people could
4055 understand in a more lay persons way basically what you're articulating in a
4056 percentage sort of risk?
4057
- 4058 Greer: Dr Greer. I've never heard of anyone use swimmable days. It may have been
4059 something that was used prior to me becoming a freshwater scientist, but it
4060 certainly isn't referenced in the MfE/MoH Microbiological Guidelines back as
4061 far as 2003. I mean, the swimmable days outcome for all attribute states is just
4062 the same. I guess there would be no harm in necessarily putting an advice note
4063 to say, "This equates to 279 swimmable days," or whatever it may be, however,
4064 that advice note would apply to all sites. There'd be no variability in it. You
4065 might as well make the same note saying, "A, B, C and D have the same number
4066 of swimmable days," but the risk of getting sick between those attribute states is
4067 still less. That swimmable days metric hides some of the more granular detail
4068 between the Target Attribute States.
4069
- 4070 McGarry: I suspect, Dr Greer, looking at you, that it might be an age-related thing because
4071 I kind of feel like the submitters might say, "This used to be how it was
4072 articulated, in swimmable days," but anyway.
4073
- 4074 Kake: Can I just ask a quick question hopefully? I'm just trying to find the right method
4075 as well. Commissioner Kake here. I'm looking at Taranaki Whānui's
4076 submission. It's going back a bit, from December, and I know is hopefully
4077 speaking tomorrow. In their submission they've referenced Method 45 in
4078 relation to Table 8.3. Just trying to find, I suppose, and figure out how that
4079 method-?
4080
- 4081 O'Callahan: Mary O'Callahan here. Are you looking for the method?
4082
- 4083 Kake: Yeah.
4084
- 4085 O'Callahan: It's on page 56 of the plan change document and it simply says, "It's a method
4086 to work with Territorial Authorities and the Water Authority to identify
4087 additional sources of funding for stormwater network and wastewater network
4088 upgrades required to achieve TAS, and advocate with central government for
4089 additional funding tools and sources."
4090
- 4091 [03.57.13]: Is that by the coast, is it? [03.57.14]
4092
- 4093 [03.59.20] Can we put some more paper out?
4094
- 4095 Nightingale: We're drowning in paper here. Commissioner Nightingale here. All I was trying
4096 to see is, Ms O'Callahan, you're recommending an improvement for E. coli in
4097 the Wainuiomata urban streams be achieved, Target Attribute State of D be
4098 achieved by 2050 so I'm wondering-
4099
- 4100 [End of recording 04.00.00]
4101
- 4102 [Hearing Stream 2 – Day 3 – Part 3](#)
4103
- 4104 **Greater Wellington Regional Council – Dr Michael Greer**

- 4105
4106 Nightingale: Hearing why at Richard Prouse Park the primary contact site objectives in Table
4107 8.3, and we talked about Richard Prouse Park, was it just yesterday? That has
4108 by 2040 to go from poor to fair.
4109
- 4110 O'Callahan: I think Dr Greer is probably able to explain the geography which explains this.
4111
- 4112 Greer: Dr Greer. Wainuiomata urban does not impact at Richard Prouse Park. Black
4113 Creek comes in here, Wainuiomata River flows here, and Richard Prouse Park
4114 is about here. So it's not like not achieving Black Creek's TAS by 2050 will
4115 hinder the achievement of the Richard Prouse Park TAS.
4116
- 4117 Nightingale: Thank you. But from my quick look, I think the others all seem to align. So
4118 where, for example you're recommending Waiwhetū Target Attribute State of D
4119 now by 2060, Dr Greer, is there a primary contact site that would be, I guess an
4120 indicator for that?
4121
- 4122 Greer: No. That for a number of reasons isn't like a river that people would use for
4123 swimming. I'm not saying people don't jump in it, but it's much smaller than the
4124 Hutt. So the closest one will be the Hutt River sites, but the Waiwhetū Stream is
4125 a largely spring fed stream running through the middle of a suburb. It's not
4126 represented by the Hutt River.
4127
- 4128 Nightingale: Commissioner Nightingale again. And actually, is that the one that Mr Van
4129 Berkel was talking about?
4130
- 4131 Greer: No.
4132
- 4133 [00.02.31]: No, it was Bridge. [00.02.31]
4134
- 4135 Greer: I believe he was talking about Speedys Stream, which is on the other side of the
4136 Hutt River in, I believe now it's in the Kotu kotu [00.02.40] part FMU. It's hill
4137 fed and forested for much of its length, but I believe it has some wastewater
4138 overflow issues.
4139
- 4140 Nightingale: And the Kaitoke, which I know you talk about because it's, I think, the one that's
4141 in poor condition but it's high up, like it's away from urban areas. And I think
4142 someone, it might be you Dr Greer, says that something's going on at the
4143 campground.
4144
- 4145 Greer: Dr Greer. I didn't want to have to admit this, but I actually got the way that river
4146 flowed the wrong direction. [laughter] There is faecal source tracking for that. I
4147 just was told by Dr Valois yesterday, and she mentioned that it is largely animals,
4148 and that was, I'm like, "Where are these animals?" "Here," and then it turned
4149 out that the river flowed in the opposite direction from what I thought it did. So
4150 it's not only in regional park. Instead of flowing down to meet the Hutt, it goes
4151 all the way through the regional park. So that's a livestock issue. Predominantly
4152 Dr Valois informs me, horses.
4153
- 4154 Wratt: Commissioner Wratt. That's a 'by 2040' and it's got an extremely high baseline,
4155 3,000. I guess, if it's clearly identifiable what's causing it, then it shouldn't be
4156 impossible to address by 2040, but it's a big improvement.

- 4157
4158 Greer: And the spatial area that is impacting it, it's still discrete, so for most of its length
4159 it is still in regional park. It comes out of a bit of a regional park into the
4160 Pākārutahi Flats, then goes back into a regional park. So it's a reasonably small
4161 area. I can't comment on the extent to which those lots in there are covered by
4162 the rural provisions, because there's a difference between how site blocks less
4163 than 20 hectares are managed compared to how the larger ones are managed, but
4164 certainly it would appear to be a discrete issue.
4165 [00.05.06]
4166 But it's my understanding that it's still not the wastewater network.
4167
4168 Wratt: That is a swimming spot though, is it? A swimming hole?
4169
4170 Greer: It's a very popular swimming spot.
4171
4172 Nightingale: Commissioner Nightingale. We touched really briefly on the stock exclusion
4173 rules, and sorry I've forgotten, have they been removed? Those regulations been
4174 removed, or do the plan provisions-?
4175
4176 Greer: There were two drivers for the stock exclusion assumed under PC1. One is the
4177 stock exclusion in Category 2 water bodies that are also in Schedule F1 of the
4178 operative NRP. Now under the operative NRP it's a discretionary activity to
4179 have cattle access, to have full-time stock access. There's still river crossing
4180 exclusions from, I believe this year, so in some rivers that are in Schedule F1,
4181 which is a lot of the region, and Category 2, which is effectively the same areas
4182 as the low slope land maps in the stock exclusion regulations, they require stock
4183 exclusion, I believe, on all water bodies, not just water bodies more than one
4184 metre wide.
4185
4186 Those provisions have not been removed, but the stock exclusion regulations,
4187 which were assumed to drive stock access with a three metre set back on low
4188 slope land, are now gone and there is a shortfall there. And I believe the biggest
4189 impact for that was in the Porirua catchment, where there were no Schedule F1
4190 rivers and no Category 2 water bodies. I can, if you give me a couple of minutes
4191 and move on with the questions, I can identify if that area is subject to the stock
4192 exclusion regulations in operative NRP.
4193
4194 Nightingale: Yes, I think that would be really useful just for reply, because what I'm
4195 wondering is, if there is a lacuna, if there's no regulation and there's a clearly
4196 identified problem here, Porirua as well as at Kaitoke, and it's a freshwater
4197 provision and we're talking about it, could our recommendations include, "Try
4198 to address that gap."?
4199
4200 O'Callahan: Just going to note that in Hearing Stream 3, which you will receive evidence on
4201 shortly, the stock exclusion in rural land use are addressed in some detail.
4202
4203 Nightingale: Okay. It would make sense for rural. If it's being addressed there then we
4204 probably don't need it in the reply, but we'll issue a Minute anyway after this
4205 hearing.
4206
4207 Greer: Dr Greer. That would be useful for me because otherwise, without a Minute or
4208 a note to address it and reply, it probably will fall off the radar actually.

4209
4210 O'Callahan: To be clear, I think the rule's component is being addressed in evidence, but in
4211 terms of stream classification impacts, I'm not sure if that is directly covered. I
4212 can't recall. So I think that Minute would be useful, to make sure we do cover
4213 that issue.
4214
4215 Nightingale: Commissioner Wratt is taking his note.
4216
4217 [00.08.36]
4218
4219 Nightingale: Do you have any other questions from this table?
4220
4221 McGarry: I'll just jump on while you're looking at it.
4222
4223 Nightingale: Yeah, sure.
4224
4225 McGarry: Commissioner McGarry. Just getting back to the faecal source tracking that we
4226 talked about on day one. We've just touched on it again. What I was looking for
4227 there is just a brief summary of where the Council has done faecal tracking work.
4228 I didn't want to send you off onto a whole lot of work, so I meant to kind of
4229 refine a bit more. It's really just for us to have a little bit more of an understanding
4230 of any of these sites where that work has been done, where you can sort of say
4231 that we do have a bit of evidence here to suggest that this is mainly wastewater,
4232 or this is mainly an animal source. That kind of level. Not looking for a lot, but
4233 just a brief summary of what the Council has done and maybe what periods of
4234 time when it was done. You know, whether it was recently or what year it was
4235 done. That's all we're looking for there.
4236
4237 Greer: Dr Greer. Yes, I've just envisaged a table.
4238
4239 Nightingale: Commissioner Nightingale. Dr Greer, with the overflows, is it that the Council
4240 knows when they occur, but they don't know when the dry features, you know,
4241 flows occur?
4242 [00.10.08]
4243 Greer: Dr Greer. The Councils, from my understanding, there will be undetected
4244 overflows I'm sure, simply because some of them are not related to capacity
4245 issues, they're related to human factors - people putting stuff down drains,
4246 fatbergs, the like, but for the most part, based on Mr Blyth's analysis that he's
4247 done for the Whaitua processes, it appears that the TAs know when and how
4248 often and how much there has been overflows. It's after the fact. They obviously
4249 don't know when they're going to occur. And we do know where the dry work,
4250 they know the conditions of the poor pipes, the locations of the poor pipes that
4251 contribute to dry weather leaks. But for the most part, those dry weather leaks
4252 are just always happening. It's not a, "They're happening now and then they're
4253 not happening." If they're leaking, then they're probably leaking until
4254 groundwater gets really high, and then they it starts going in the opposite
4255 direction. They start getting [00.11.08].
4256
4257 Nightingale: Thank you. Commissioner Nightingale. So then on that, if they know that, so
4258 then Regional Council would know where the pipes that are in a poor condition
4259 that are resulting in the dry leaks, whether they are upstream of these primary
4260 contact sites?

4261
4262 Greer: Dr Greer. Yes. All of the TAs publish their entire pipe network, including the
4263 conditions of their pipe on their mapping service. Freely available information.
4264
4265 Nightingale: So then, to this point about prioritisation that we've looked at a bit, so given that
4266 these are the places that have been identified as where people are most likely to
4267 swim, Wellington Water could, at the direction of the Tas, prioritise fixing the
4268 pipes to minimise the impacts on these primary contact sites?
4269
4270 Greer: Dr Greer. Yes. I cover that in my evidence. I note that there's three sites that
4271 need an improvement, and of those there is network above two, but one of those
4272 sites, which is Richard Prouse Park, the network is only the sludge pipe from the
4273 water treatment plants to the wastewater network, which has low E. coli
4274 concentrations, which really pushes prioritisation towards, is it the Hutt River at
4275 Melling? But that's not that river. That has no impact.
4276
4277 It's that area there. Sorry, we're just conferring on whether the issue of the
4278 Pākurutahi flowing the wrong way changes that assessment, and I think it
4279 unlikely that it does. It's a rural residential area effectively in the bush. But I may
4280 have to confirm. I should probably look at the pipe network quickly before
4281 replying and just provide a comment if it is wrong.
4282 Nightingale: Yes, thank you.
4283
4284 Greer: The priority is likely to be that Hutt River at Melling, I think it was.
4285
4286 Nightingale: Thank you, and sorry, I promise I have read your evidence, but still it's taking
4287 some time to digest. This was what I was wanting to get to with these questions
4288 If that is a priority, which you've confirmed it is, is by 2060 too generous, given
4289 that we know that's the issue, we know what's going to help, we know it's in a
4290 poor state? Could the work feasibly be done earlier than that?
4291
4292 Greer: Dr Greer. In terms of, I'm assuming they're taking it from a financial position,
4293 and I have no knowledge over their financial constraints or how much the
4294 upgrades would even cost.
4295
4296 O'Callahan: But we base that, well I base that, on the fact that it's the same pipe work as the-
4297 [00.15.05]
4298
4299 Greer: Hutt River at Boulcott.
4300 O'Callahan: Yes.
4301
4302 Greer: Dr Greer. I can confirm there is no network upstream of the Pākurutahi sites. So
4303 it is definitely that single site that would drive an improvement from maybe just
4304 two Councils potentially, Hutt City and Upper Hutt?
4305
4306 O'Callahan: What I think that the panel just need to understand, Dr Greer, is the two-part
4307 FMUs this relates to, is Te Awa Kairangi urban. This is the catchment that feeds
4308 into this monitoring site, is it?
4309
4310 Greer: Yes.
4311

- 4312 O'Callahan: And that's one that I've said, based on the economics for that particular measure
 4313 of E. coli, needs more time. The question is, how much? I know we can't
 4314 establish how achievable the TAS is in the primary contact, but can we
 4315 understand the pipe network that's specifically impacting that, and maybe we
 4316 could narrow it down, and maybe the Commissioner is right, if we have a bit
 4317 more time to research that?
- 4318 Nightingale: Thank you, Ms O'Callahan. That was the question. You've expressed that way
 4319 more eloquently than I did.
 4320
- 4321 Greer: Dr Greer. I have provided the analysis of the pipe network upstream of the
 4322 Target Attribute States. So I have that for the Boulcott site which is a little bit
 4323 upstream? Downstream? Upstream, I believe. So that information can be
 4324 provided with reply in terms of the length of pipe and grade four and five, in
 4325 kilometres. Is that what you're, the extent of the potential problem?
 4326
- 4327 O'Callahan: Yes, I think so, but I'm not sure if reply is. I mean it would be ideal if there's an
 4328 opportunity for the submitters to respond to that, but.
 4329
- 4330 Greer: Dr Greer. I'm looking at the map right now.
 4331
- 4332 O'Callahan: So I've done that completely wrong.
 4333
- 4334 Greer: I could print the screen for tonight and make a map and table it tomorrow if it
 4335 would be helpful, rather than have it in reply.
 4336
- 4337 O'Callahan: I'm not sure that we're going to be able to do much more than that, but if we get
 4338 a sense of the scale of that pipe network versus the pipe network that fed into
 4339 Mr Walker's assumptions for Te Awa Kairangi as a whole, then that might help
 4340 us kind of get a scale of what we're dealing with here. If we're only dealing with,
 4341 like if it's hundreds of kilometres as in for Te Awa Kairangi, or if it's dozens of
 4342 kilometres then [00.18.00].
 4343
- 4344 Greer: It will be very similar to Te Awa Kairangi.
 4345
- 4346 O'Callahan: That's what we're just trying to establish.
 4347
- 4348 Greer: Yes, well I can provide that verbal indication now, that Melling and Boulcott are
 4349 very close, which is the two sides.
- 4350 O'Callahan: I think we might just try and just put it in writing.
 4351
- 4352 Greer: Okay. Can I commit to that by Tuesday next week then, rather than try and
 4353 scramble tonight if you need a level of detail to spatially differentiate the two
 4354 sites. That might be easier.
 4355
- 4356 O'Callahan: I think that's fine.
 4357
- 4358 Nightingale: Commissioner. The only thing with that, is if then we want to ask Wellington
 4359 Water about that.
 4360
- 4361 O'Callahan: I think you'll be able to ask Wellington Water directly. You understand the issue.
 4362 They should have an opinion on it as well because they know the network. I
 4363 mean, this is a scientist's understanding, but Wellington Water network, they'll

- 4364 probably be in an equally good position to raise that. If there's a mechanism to
 4365 signal that in advance that might be useful. If not. I mean, are they the ones that
 4366 have sought to 2060 or is it the Councils? I can't remember.
 4367
- 4368 McGarry: Commissioner McGarry. Just looking at your evidence, Dr Greer. I think you
 4369 might have some corrections to make there too, just in terms of what you just
 4370 said about the river flowing the other way and the assumptions you've made
 4371 there on the source. I'm looking at your paragraph 179.
 4372
- 4373 Greer: Yes, that may have. Yes, the septic tank system for the campground is on the
 4374 other side of the site so it does not contribute.
- 4375 [00.20.00]
 4376 McGarry: So if there is any amendment required to your evidence on that, it would be good
 4377 for you to do us a tracked change version of those paragraphs. Thank you.
 4378
- 4379 Greer: Absolutely.
 4380
- 4381 McGarry: Commissioner McGarry. I've just got one last question, Ms O'Callahan, and it's
 4382 really just for me to understand, and obviously I can ask the TAs about this, but
 4383 are there any consented wastewater overflows at the moment in either Whaitua,
 4384 wastewater overflows?
 4385
- 4386 O'Callahan: I'll have to seek some advice from Council on that. I'm not sure. I'll endeavour
 4387 to come back.
 4388
- 4389 McGarry: Get your microphone off. Thank you. Commissioner McGarry. Because what
 4390 I'm trying to understand is, what's operating at the moment is that, anyone has
 4391 consent, Dr Greer says the TAs know when, where, how often. Presumably, if
 4392 they don't have a consent they're operating under Section 330 of the Act, which
 4393 requires notification to the Regional Council. So I just want to understand the
 4394 record trail as to when these happen, what procedures are gone through in terms
 4395 of documenting overflows and the like? That's just a little bit of the picture. I
 4396 don't understand how that works in this situation.
 4397
- 4398 O'Callahan: We know who to contact in the Council to understand if we've got that, but
 4399 again, this could be put to Wellington Water as well. I think that they might
 4400 have, don't quote me on it, but I think they might have got an application in for
 4401 the wastewater overflows. Whether it's been approved or not, I'm not sure. That's
 4402 my recollection, but it's not something that I've had cause to investigate.
 4403
- 4404 McGarry: I'd just like to know from the Regional Council side, because I think I'm right in
 4405 this matter. Under Section 330 I think you're required to notify the Regional
 4406 Council, and then if there's any ongoing effects obviously you've got to do a
 4407 retrospective consent, which I'm sure it doesn't happen each time. But I would
 4408 just like to know the internal processes from this side, and I will ask the TAs
 4409 that, but I would like to understand what the Regional Council's understanding
 4410 is, what happens in an overflow event.
 4411
- 4412 Greer: Dr Greer. I understand that most of the information held on these is largely
 4413 within the TAs. Mr Blyth, I believe, had to embed himself in Wellington Water
 4414 to do the analysis for the number of overflows through Porirua. I would be

4415 surprised if they're making notifications on this, given that it's likely they'd be
 4416 doing sub-daily notifications.
 4417

4418 O'Callahan: I wouldn't have expected there would be a need for consent, because I don't know
 4419 that the... Yes, I know they happen frequently, but they have to have those
 4420 ongoing effects, don't they? Or am I just going down the wrong track? I'm not
 4421 sure, but anyway. We'll find out what we can and report back.
 4422

4423 McGarry: Thank you. You're correct, it is if there's significant adverse effects. But, I guess
 4424 when you've had 7,000 and something in a certain time period, cumulative
 4425 effects are effects, aren't they?

4426 O'Callahan: Like I say, my understanding, I think consents are in process. There's a lot of
 4427 engagement between the Regional Council and Wellington Water on that. My
 4428 understanding is Wellington Water are the ones fronting the consent application
 4429 on behalf of all the Councils that they're working with on this, but we know who
 4430 to talk to, so we'll get the advice on that.

4431 Nightingale: Commissioner Nightingale. Dr Greer, why is it not possible to do modelling like
 4432 we've talking about with sediment and metals to quantify E. coli load reductions
 4433 or to be more specific about what is needed to achieve the TAS for E. coli?
 4434

4435 Greer: Dr Greer. It's not impossible to do that. The problem largely stems from the way
 4436 in which the Te Whanganui-a-Tara science process was run.
 4437 [00.25.00]

4438 They took a very model intensive approach for Porirua Whaitua and
 4439 Ruamahanga Whaitua. Very expensive processes, partially funded by central
 4440 government but still a lot of cash went into those. And they decided to try an
 4441 alternative approach for Te Whanganui-a-Tara, which was the use of expert
 4442 panels.
 4443

4444 What that meant was, that there wasn't a daily time series water quality model
 4445 available that you could then reinterrogate to work out the loads for E. coli not
 4446 on an annual basis. So if you were so inclined, you could open up the Porirua
 4447 source model, and because it calculates E. coli daily, you could work out that
 4448 the 95th percentile would be over the bathing season from that model. That's not
 4449 possible for Te Whanganui-a-Tara because that model doesn't exist.
 4450 To deal with that for the Table 9.2 and 8.4 attributes, I created daily models for
 4451 each Target Attribute State site using a simplified approach, and then applied
 4452 load reductions in different ways until the Target Attribute State was achieved.
 4453 That approach relies on having data across the entire year and across a range of
 4454 different flows, and because the primary contact sites is skewed towards six
 4455 months of the year primarily lower flows, it's not possible to do that same
 4456 modelling exercise for the primary contact sites.
 4457

4458 I have done it for the Hutt River at Boulcott, but even for that it would be pushing
 4459 the abilities of that modelling approach pretty hard to clip it to just the summer
 4460 period and calculate a summer 95th percentile from it. I think that would be
 4461 inappropriate.

4462 Nightingale: Questions? We are out of time. That was all that we had on Issue 12. Have we
 4463 come to the end of the agenda for today?
 4464

4465 [00.27.47]
 4466

4467 Nightingale: Yeah, great. Excellent. Thank you very much and we will adjourn and be back
4468 for final session of the Council evidence tomorrow before we hear from
4469 submitters, which we are very much looking forward to. So thank you very much
4470 again to the Council team. Thank you, Mr Ruddock, and we'll finish with
4471 karakia.
4472
4473 Ruddock: [Māori 00.28.27]
4474
4475
4476 [End of recording 00.29.09]